UNITED STATES BANKRUPTCY COURT EASTERN DISTRICT OF MICHIGAN SOUTHERN DIVISION

IN RE: CITY OF DETROIT, Docket No. 13-53846

MICHIGAN,

Detroit, Michigan October 25, 2013

9:00 a.m. Debtor.

HEARING RE. ELIGIBILITY TRIAL (CONTINUED) BEFORE THE HONORABLE STEVEN W. RHODES UNITED STATES BANKRUPTCY COURT JUDGE

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THE CLERK: All rise. Court is in session. Please be seated. Case Number 13-53846, City of Detroit, Michigan.

THE COURT: Good morning, everybody.

ATTORNEYS: Good morning, your Honor.

THE COURT: I understand that the security lines were long. Does anyone know of anyone we need to wait for here this morning, or can we get underway?

MS. BRIMER: Your Honor, Ms. Patek is not here this morning. I don't know if anyone --

THE COURT: Okay. She probably is intending to be here. Let's see. She's not directly involved in this evidentiary issue we were going to start with here this morning, so maybe we can proceed with that. Okay. So let's do that.

The first thing I want to place on the record is that the Court did review, as necessary, the Jones Day memoranda that were submitted to it in camera. The Court's review of that material establishes really quite conclusively that the material is attorney work product and that, therefore, is not required to be disclosed by the city or its counsel, and so the Court will so order.

In this regard, the Court will state for the record that its review of that material was only cursory. That was really all that was necessary, and certainly the Court will not take into account anything it saw in those memoranda in

deciding the issue of eligibility. So, for the record, we are going to return those materials to you, Mr. Stewart, right now. Will you come forward and accept them from us?

MR. STEWART: Thank you.

THE COURT: Thank you. So the next order of business will be for the Court to hear from counsel for the objecting parties on the issue of lay versus expert testimony here. And, once again, before I forget, I want to again request, counsel, that — to remind counsel really that the so-called rough transcript that you all have arranged for is not the official transcript. It is under no circumstances to be cited in any pleading before the Court. You may cite the official transcript when and if it's produced, but the rough transcript is for your purposes only and is not to be cited. And as a result, I'm going to ask each of you to file amended memoranda that strike your references to the rough transcript.

MR. PLECHA: Good morning, your Honor. Ryan Plecha on behalf of the Retiree Association parties from Lippitt O'Keefe. I just wanted to make clear on the record that those objecting parties that are not making live objections on the record or filing papers are relying on the evidentiary objections made by those parties making those live objections, and I just wanted to clarify that on the record.

THE COURT: Absolutely.

MR. PLECHA: Thank you, your Honor.

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THE COURT: And for the record, Ms. Patek has arrived, so we can proceed. Who would like to proceed?

MR. MONTGOMERY: Good morning. Claude Montgomery for the Retiree Committee. I am rising first, your Honor, because I believe today's motions -- two part. The city has asked to reconsider your Honor's ruling with respect to the exclusion of forecast testimony with respect to Mr. Malhotra, and we have moved to strike the testimony of Mr. Buckfire as having been unqualified expert testimony. And so if I may, first, I would like to point out to the Court I think you will -- you may remember that the -- Mr. Malhotra testified that he both examined and relied on a team of people to examine both bank records and relied upon departments of the city within which he was not employed in order to determine what cash levels were. Two, your Honor may recall that he testified that he was not an officer or director, shareholder, or owner of the city. Of course, he couldn't a shareholder. Second -- third, your Honor may recall that Mr. Buckfire, I believe, testified yesterday that they had recourse to expert revenue and tax policy individuals that were part of the forecasting team and that they -- I think Mr. Buckfire testified yesterday that he was fortunate to have had access to such people and that those individuals participated in the generating of the forecasts. Fourth,

your Honor, I think intuitively, at least intuitively for me, the mere notion that using an Excel spreadsheet somehow transforms the compilation of thousands of lines and different kinds of formulas from being simple arithmetic into something that a layperson can do by looking at their own checkbook or bank accounts, quite the contrary. I am not an expert in using Excel. It took me some training to be able to do it, and I know from multiple efforts with my secretaries that it is not something that the ordinary layperson can do with a high school education. And I, by the way, think my secretaries are quite good. And so, your Honor, I think this falls squarely within the Sixth Circuit's JGR Industries decision and which the debtor, the city, acknowledges holds against them, excludes testimony, and does so because there was no basis absent the -- in effect, the owner being a part of the business exception and absent individual effort at verification and absent simple mathematics to allow the testimony to go forward. perhaps, most importantly of all, there are cases where historical records are allowed to be testified about. I believe the Sixth Circuit has a decision along those same lines, your Honor, but this is a forecast. projecting into the future. This is using assumptions, assumptions that had to be created and referenced to some specialized knowledge or understanding of not only how the

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cash got into the city but how it will get into the city in the future and what would be a reasonable basis to make an assumption for a going-forward prospect, so we think under those circumstances the cases, in particular, that the city seems to rely on just don't help it, and I think both Sixth Circuit cases are either squarely against it -- that is, the JGR case -- or clearly distinguishable on the ownership basis, which is the Lativafter Liquidating Trust, and that we suggest to you is the controlling authority.

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We would note that the recitation by the city of <u>United States</u> versus <u>Madison</u>, another Sixth Circuit case, again, did not offer or involve a future forecast. analysis that was allowed in that case was retrospective only. And, secondly, it was -- there were no complex formulas and no assumptions, no assumptions applied in using the work. It was purely, if you will, large scale ministerial effort, and I think the Court allowed it in. interestingly I find and perhaps your Honor might that that particular case also cites the DIJO versus Hilton Hotels case and JGR as authority to support its holding where in the DIJO case it was complex formulas that -- appraising economic values of a lost contract that were excluded, so the Sixth Circuit in the Madison case cites the boundaries of what should be excluded, finds that it's retrospective only, it's ministerial in its efforts and, therefore, says it's not an

abuse of discretion. It's permitted in. And I think here,
your Honor, this is clearly being addressed to your
discretion. It is well within the bounds and even the
directions under 701 to exclude such testimony, and,
therefore, we would ask you to adhere to your Honor's earlier
ruling and not permit the forecast testimony of Mr. Malhotra.

Now, if I may turn to Mr. Buckfire, yesterday at the conclusion or near the conclusion --

THE COURT: One second.

MR. STEWART: Your Honor, I don't wish to interrupt
Mr. Montgomery; however, this motion on Mr. Buckfire is brand
new. It came to us this morning. I got it at 6:52 this
morning. I would suggest, no, that was not part of the
original motion. The original motion was made only by AFSCME
with respect to Mr. Malhotra. The Buckfire motion is new.
We would ask leave to just put in a paper on it lest we be
pulled into something we've not had time to prepare on.

THE COURT: There was a motion to strike at the

conclusion of the proceedings yesterday, and I --

MR. STEWART: A motion was --

 $\,$ THE COURT: $\,$ -- and I deliberately deferred it to this morning.

MR. STEWART: Right. I withdraw my --

THE COURT: All right.

MR. STEWART: Then I'll sit down.

1 THE COURT: Go ahead, sir.

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MR. MONTGOMERY: Successfully thrown off my --

MR. STEWART: I'm sorry. I apologize. I apologize.

MR. MONTGOMERY: -- my game, your Honor.

THE COURT: I'm sure that was not the intent, but you were about to talk about Mr. Buckfire.

MR. MONTGOMERY: I was. Now, although we do not have a transcript on which we can rely, I would ask your Honor to look at the -- your Honor's memory of the questions beginning with an explanation of the GO bonds, the general obligation bonds. You may recall that Mr. Buckfire then launched into a fairly intriguing explanation of GO bonds and matters that he tied to the marketplace and the nature of risk and the nature of interest rate costs associated with risk and the differences between interest rates for taxing authorities and nontaxing authorities and how that all played a role. And he concluded at the end of his testimony, if I remember correctly, that -- with an opinion on long-term sustainability for the future of New York, again, pure expert testimony regarding access to capital markets, a subject in which he was clearly an expert, clearly had gained knowledge over time, and it was -- it is something that is quite often the subject of admissible expert testimony. I think we pointed out, your Honor, orally yesterday that this individual was not identified as an expert in the pretrial.

In fact -- and I think the city made a quite conscious choice that they weren't going to use experts at all in this case and Mr. Buckfire just being the last and final manifestation of that strategic or tactical decision, and we think that in the case of Mr. Buckfire, while he put in a lot of factual and historical information, those last questions that were asked and answered beginning with the discussion of the GO bonds are pure opinion, rely entirely on expert understanding, rely entirely on information gathered that would have been or is hearsay insofar as this Court is concerned, and under 702, since he was not a qualified expert, was not identified as an expert to be -- to testify, that his testimony should be stricken.

THE COURT: Thank you.

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MR. DECHIARA: Good morning, your Honor. Peter DeChiara from the law firm of Cohen, Weiss & Simon, LLP, for the UAW International Union. I'll begin with the Malhotra piece of this issue. We agree entirely with the city's reliance on the key case of <u>JGR</u>, a Sixth Circuit 2004 case. And that case, we agree with the city, is squarely on point, and it's squarely on point in our favor. The holding of that case was remarkably similar to the facts here. In that case, the Court held that the admission of lay opinion by an accountant about the company's lost profits was not admissible, not admissible, when two things: the accountant

was not the owner, officer, or director of the business, and, two, relied for information principally on the business itself. Here what do we have? We have Mr. Malhotra, who, as I asked him at the very outset of my cross-examination yesterday, I asked him whether he was an officer or whether he had any elected or appointed position with the city, and he indicated he was not, but then I went further, your Honor, and I asked him was he directly involved in running the business of the city, and Mr. Malhotra clearly indicated that he was not directly involved in running the business of the city.

Then the question becomes where did he get the information he relied on. Well, let's look at Mr. Malhotra's declaration. It's Exhibit 8 in the record, paragraph 14.

I'm going to start reading from the second sentence. His declaration says, quote, "EY used the city's publicly available historical financial data," and then I'll skip over the piece of it that just refers to the 2012 CFR, and then the sentence continues, "and other information provided by the city and its other advisors. EY did not audit the city's historical financial data. Rather, EY relied upon the raw data provided by the city, including the underlying data that the city used to prepare 2012 CAFR and previous financial reports." So this case, the case of Malhotra, on this issue is squarely on point with the binding decision and the

holding of the Sixth Circuit in the \underline{JGR} case, and we think, your Honor, that that is dispositive on the issue that Mr. Malhotra's forecasts are inadmissible lay testimony.

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There were a couple other points. I think they were sort of tangential points that the city made in its brief, and I'd just like to address those. In paragraph 7 of the city's brief, it says that -- the city's brief says, "In any event, even if the Court does not permit Mr. Malhotra to provide lay testimony on the cash flow forecast he prepared for the city, the economic projections offered in Mr. Malhotra's testimony will still be probative of the city's financial condition." Well, that's -- what the city is arguing there is that his -- Mr. Malhotra's forecasts should come in for the truth of the matter as to what the city's financial condition is. That's exactly what it should not be allowed to come in for. And I think your Honor made that clear in your prior rulings, and we think that should be upheld.

And then one last point on Mr. Malhotra. In paragraph 8 of its brief the city argues that Mr. Malhotra's forecasts were not prepared in anticipation of litigation. Well, whether that's true or not is irrelevant. The guiding Sixth Circuit precedent, the <u>JGR</u> case, doesn't incorporate that as an issue or a deciding factor, but -- and I think this is interesting, your Honor. It was interesting that in

arguing that Jones Day's memos were work product, the city argued that going back months and months and months before the bankruptcy filing that Jones Day was preparing these memos because they knew something was going to happen. The financial condition of Detroit meant there was going to be some legal proceedings or lawsuits. So why is it consistent for the city to argue that what Jones Day was doing was somehow in anticipation of something related to litigation, but Mr. Malhotra's forecasts, which were prepared in this exact same time frame, why are those not in anticipation of some legal proceedings? But be that as it may, whether or not it's prepared for litigation is irrelevant. The key points are he was — it was inadmissible lay testimony by someone who was not an officer or owner of the entity and who relied on information obtained from the entity itself.

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Let me now move to Mr. Buckfire. Mr. Buckfire was asked questions such as -- and I'm relying on my notes. He was asked during his direct whether it was economically sensible, economically sensible, for the city to remove blight. He was asked what, in his view, was the alternative for the city if the June 14th creditors' proposal was not accepted, what was the long-term sustainable -- whether the city's current finances were sustainable in the long term. Now, your Honor, those are all expert questions, and the thing is it seemed natural to all of us when we were

listening to Mr. Buckfire answer those questions -- it seemed natural to hear his opinion because the truth of the matter is -- the real fact is he is an expert. He's an expert investment banker who has a lot of experience in this area, but for some unfathomable reason, the city has made a decision not to use him and not to qualify him as an expert, so for purposes of this proceeding, Mr. Buckfire's testimony in response to those questions was no more deemed worthy of credit than if we had taken a random person off the street. If instead of putting on Mr. Buckfire the city had put on the taxi driver who drove Mr. Buckfire here from the airport and asked the taxi driver what is the -- is the city's finances sustainable in the long term, does it make economic sense to -- the Court would not have allowed the taxi driver to answer those questions. For purposes of this proceeding, because the city made that strategic decision, Mr. Buckfire is no more qualified to answer those questions than the taxi driver. Thank you.

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MS. LEVINE: Good morning, your Honor. Sharon
Levine, Lowenstein Sandler, for AFSCME. Trying not to
duplicate but making similar arguments, with regard to both
E&Y and Miller Buckfire, these are expert witnesses. They're
relying on financial assumptions. They're scrubbing numbers.
They're getting in hearsay evidence that would not otherwise
be admissible before this Court in the form of publicly

available financial information prepared by the city to audited financial statements prepared by other experts not called upon to testify before your Honor. We would respectfully suggest that it would be telling just to go back to the statute itself. If you take a look at Rule 401, if a witness is not testifying as an expert, testimony in the form of an opinion is limited to one that is rationally based on the witness' perception, helpful to clearly understand the witness' testimony or determining facts in issue, and not based on scientific, technical, or other specialized knowledge within the scope of Rule 2002.

So then we turn to Rule 2002. A witness who is qualified as an expert by knowledge, skill, experience, training, education may testify to opinion. That's exactly what we have here, your Honor. If you take a look at the paragraph --

THE COURT: I think you're referring to Rules 701 and --

MS. LEVINE: 702.

THE COURT: -- 702.

MS. LEVINE: Right. To further assist in projecting future economic trends -- and this is paragraph 16 of the E&Y declaration; it's Docket Number 12 -- E&Y sought the advice and input of its own internal team members with experience in economic forecasts impacting the likely future property and

income tax revenues. The testimony on the stand, your Honor, 1 2 similarly relies on input from Milliman, input from audited 3 financial statements. In addition to that and with regard to 4 Ken Buckfire, same -- and I won't go through the examples. 5 Your Honor already has them. But it is not simply putting somebody on the stand with a factual understanding of the 6 city's financial issues and giving testimony that any other 8 layperson could give. And more than that, your Honor, 9 neither of these are elected officials or city employees, 10 which means not only is it not a business owner exception, 11 but it's not a hearsay exception. In other words, there's 12 nobody who looks at these. Neither E&Y nor Miller Buckfire 13 review the City of Detroit's books and records in the 14 ordinary course of business. The way they come into every 15 single situation where they're an expert witness -- they're 16 brought in as an expert witness for that very purposes. 17 They're allowed to rely on the books and records of their client, but this is not a business record exception. 18 19 not a business owner exception. It's not a hearsay 20 exception. What it is, your Honor, is disguised expert 21 testimony. If it's truly simple math, why do we have to hire 22 E&Y, Conway MacKenzie, and Miller Buckfire to do it for us? 23 Thank you.

24 THE COURT: Anyone else?

MR. STEWART: Thank you, your Honor. It's going to

take me a minute to get organized. So I submit that actually this is a fairly easy question, not easy to resolve but easy to analyze, and let me do so this way. We're talking about what does Rule 701 mean and how is it to be applied. We don't need to guess because the people that wrote it told us, so let's put up the advisory committee -- while that's being put up, I just want to deal with one issue in passing as to Mr. Buckfire and also Mr. Malhotra. The suggestion was made that because they have all this expertise, they could only testify as expert witnesses. The paragraph -- keep that up, if you'd like, Lauren. The advisory committee actually answered that, too. This is not what's up on the screen. It's the advisory committee comments to the 2000 amendments, and I know these books come out every year, but mine is on page 460. And the committee wrote, "The amendment does not distinguish between expert and lay witnesses but, rather, expert and lay testimony. Certainly it is possible for the same witness to provide both lay and expert testimony in a single case." And I said I'm just really dealing with that in passing because I want to put to one side the proposition that the fact that these witnesses have expertise means that they were precluded from giving lay testimony, but the reason now I put this up is this is what the advisory committee that wrote the rule said. Although many cases have interpreted it, what is useful about this is they told us what they

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meant, and it says, "For example, most courts have permitted the owner or officer of a business to testify to the value or projected profits of the business, without the necessity of qualifying the witness as an accountant, appraiser, or other similar expert," and they cite a case called Lightning Lube, Inc., which was from the Third Circuit. So what I think we ought to do is go to Lightning Lube since the authors of this looked at that case and obviously were -- thought it was what they wished to implement here. Now, Lightning Lube -- and I think I have copies of all -- of many of these, Judge, and if you'd like I may pass them up. I have a copy also for counsel. However --

THE COURT: It's not necessary, sir.

MR. STEWART: Okay. Thank you, your Honor.

THE COURT: If others would like them, that's fine, but it's not necessary for me.

MR. STEWART: So what happened in <u>Lightning Lube</u>?

<u>Lightning Lube</u> involved a man named Venuto, and he was starting a chain of -- I don't know what you call them -- centers like a Jiffy Lube. And he had a deal with one of the lubricant oil companies, and the deal fell apart, and it ended up in a large business failure case. And one of the interesting facts about the Third Circuit opinion is just the -- all the lawyers that appeared in it, but the Court said Mr. Venuto could testify about the projected profits

from his business. It didn't say no forecast. It didn't say you can't have projections. It said he was allowed to. by the way, not only was he allowed to testify about the projected profits from his business, the Court also said it was not a problem in affirming the admissibility of this evidence that he had relied on -- in part on a report that came from a third party, so it's not required that it be only his knowledge. And, similarly, let me dispense with another The advisory committee made a distinction in this rule and carved out what other courts have sometimes called the owner-officer exception to the rule, and so there's a sub-body of a case law on this. There are other cases involving criminal law and so on, but there's a line of cases on owner-officers. Few things are clearer than the fact that is a label, not a requirement, and any number of the cases allow people who are not owners or officers to testify as lay experts under Rule -- I mean lay -- give lay opinion under Rule 701. The Sixth Circuit not long ago in a case I have trouble pronouncing, but it seems to be something like Lativafter, allowed an outside investor to do so, so I don't think we should be confused by the name of the exception since we know what it means.

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So let's go back to Mr. Venuto, and Mr. Venuto -this is -- I'm going to paraphrase or I could read from what
the Third Circuit said in <u>Lightning Lube</u>. It says Mr. Venuto

calculated future profits, so we're not talking about historical; we're talking about future profits -- in two ways. First, he calculated the profits he would have earned on the 117 franchise contracts that he actually sold. Venuto predicted that after four years in business, each center would have been generating \$28,000 in royalty fees. Given this calculation plus the money the franchisees would have earned in the first four years, Venuto predicted that he would have earned \$27,729,000 in future profits from the 117 existing contracts through 1996.

Next, Venuto calculated the lost profits on franchises he expected to have sold based on projections he developed with an accounting firm when he planned to take the company public. Venuto predicted that he would have sold 370 more franchises over the ten-year period; that all of them would have opened, parens, 37 each year, close parens, and that he would have earned \$43,821,000 from these franchises using the formula discussed above.

Now, if this were simply one of the various cases that go back and forth on the subject, we'd say, well, that's an interesting case, let's look at the others, and we will look at others, but to make the obvious point, this is the case the advisory committee cited, and it is the only case the advisory committee cited.

So now let's go to the cases that have been cited by

the objectors, and let's start with the one that they began with, <u>JGR</u>, a Sixth Circuit opinion from 2004. In <u>JGR</u> there was a lay witness who was put on the stand. His name was, I think, Gornik. And his lay testimony was going to be about the value of the business. He was excluded. The reason he was excluded was not that a lay witness can't talk about future events at a company. He was excluded because he didn't know about it from firsthand knowledge. He didn't happen to be an officer or employee of the company, but more to the point, his information was cobbled together at the last minute, and he failed the leg of this that he had to prove, that he had particularized knowledge of it. And as is so often the case, the footnotes tell us a lot about this, and this is what the Court wrote in footnote three. "The district court's apparent assumption that Gornik was a 'factual witness'" -- that was in quotes -- "who, quote, 'does JGR's books,' unquote, is false. In fact, Gornik was never an accountant for JGR and never did its books. first experience with JGR was in March 1999 when he was contacted by JGR's trial counsel for the purpose of, quote, 'putting down on paper what the financial statements of Gerald's Furniture would have looked like had Thomasville support to the business continued and had the owners been able to carry through on how they planned to operate the business.'" So $\underline{\mathsf{JGR}}$ does not stand for any broader principle

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than this, and I would suggest, your Honor, that there are two steps to our analysis. Step number one, does the witness have personal particularized knowledge of the facts in question? Two, is he using that personal particularized knowledge to give his testimony?

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Now, I'm going to come back to that, but I also want to deal with the DIJO case -- D-I-J-O, and I'm pronouncing it as DIJO, and I think various lawyers mentioned it. a hotel case of some sort, and there was -- this is a Fifth Circuit case, but it's cited in the other cases. And there there were two witnesses. There was a man named Skinner, and Skinner didn't really work for the company, didn't know very They were offering him, once again, to testify about projections, and they said he doesn't have the particularized knowledge that's necessary, so they didn't let him testify. Stuck in the back of the opinion, though, is something else. It turns out in DIJO there were two witnesses. There was a man named Turner. Quoting from the Fifth Circuit opinion, "The Defendants also contend that the District Court erred when it permitted Turner to testify about DIJO's lost Turner testified that the proposed hotel would have profits. generated a net income of \$633,000 a year. Based on that projection, he offered his opinion that the business would have been worth 5.45 million if sold in its fifth year. Turner was one of DIJO's two principals, and his estimates

were based on his own involvement in developing the Project. In light of the foregoing discussion of the boundaries of Rule 701, we cannot conclude that the district court abused its discretion in admitting Turner's lost profit testimony."

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So these cases do not stand for a hard-and-fast rule about ownership. They stand instead for the two steps that I mentioned earlier.

Now, as to step one, did Mr. Malhotra have personal and particularized knowledge of the city's finances and the numbers that came out of the city's books and records? think his testimony establishes that. I had actually excerpted all of it, but I did so from the transcript we are not using, so I'm not going to go further in terms of citations, but I think it was quite clear what his knowledge He was hired in May of 2011, about 30 months ago if my counting is right. He wasn't hired because of lawsuits nor of impending bankruptcy. His retention preceded, I think, even the financial stability board. It appears he was hired because the city had laid off so many of its workers it couldn't do this job itself, and so for the past two and a half years Mr. Malhotra has accumulated information, he has analyzed it, and that's where his work comes from. it's apparent -- and I don't think anyone is challenging seriously that he has the level of personal and particularized knowledge that's required by Rule 701.

So then the question becomes the second leg of it, and that is is he using that particularized knowledge in giving his opinion. There was a case, for example, in the Bankruptcy Court in New York, and it's cited, I believe, in the objector's brief, called MarketXT. Like all these cases, they all -- since they're fact-based, are all illuminating no matter where they come out. And in MarketXT, there was a witness -- and I don't remember his name, but I have the case here, but it's not important -- who is a principal of -- I guess it must have been the debtor. And he was there to testify about the things we talked -- projections, future profits, current value, all of the things that we see in this line of cases. What they did, though, with this expert -and I actually should dig it out because it's such an interesting case -- they said, "You can't testify about that. This model you've got has discounted cash flow values. got all kinds of theoretical economic elements to it. And that's not who you are, Mr. Witness, you are just the fellow who worked for the company. So they said, "We're not going to let you talk about it," but then the Court gratuitously said, "You know, if they'd offered him as a 701 witness, we would have received his testimony," because then he would have been talking about what he knew and he could have used the standard types of approaches that the other 701 cases have talked about.

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So when you look at where these cases fall out -and I think in the end it becomes something like a question of fact -- what you find, I think, is this. There's no hardand-fast rule that you have to be an owner or officer. are cases where that's not the case. There's no prohibition on relying from information that comes from other people, and there are any number of cases that certainly permit that to be done. LTV is one. This case, Lativafter is one. Lightning Lube itself was one. There's no prohibition on a lay witness having specialized technical information provided that's not what he's using or that's not what he's talking about. He's not giving an expert opinion in that sense. Instead, it is how does it relate to what he knows? And in cases like the one I just mentioned, MarketXT -- there's another one, I think, called Lifewise where a 701 witness was asked to testify about a complicated econometric model, and the Court didn't accept it for that reason. Where that's the case, although the witness meets leg one, he or she doesn't meet leg two. However, one thing is quite clear. Where the witness is working from and has the particularized personal knowledge and is using that to provide projections, forecasts, and similar, the courts do allow it.

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Now, I think one of the main objections we run into here is, yes, that's true, but this is just a heck of a lot of information, and it is a lot of information. I think when

we're dealing with an enterprise the size of Detroit, there's no getting around that. The courts, though, never say this rule only applies in narrow circumstances and when you're dealing with a narrow data set. The rule is instead do you have the knowledge, and is that what you're using. The fact assumptions are used makes no difference. Every single one of the cases I recited and the rest, the witness uses assumptions. He or she has to. They're forecasting future profits, and every one of these cases is a case about future profits or future value or future this or future that, so that is not a disability.

What it comes down to then is how then did he use his particularized knowledge to prepare his analysis, so let's start with what the particularized knowledge was. What his particularized knowledge was -- hang on; I wrote it down for myself so I wouldn't forget it -- the historical data about the city, which he said in his declaration came from the CAFR and many other publicly available sources; the city's bank records; internal reports that he got from the city; factual matters. And by the way, this is not hearsay. I established a business record exception for that when I asked him at the beginning of his testimony, "Were these materials that the city prepared in the ordinary course of its business? In your experience, do cities and other enterprises prepare materials like these in the ordinary

course of their business?" And he said, "Yes," and that was never challenged, and so he's not being used to get in hearsay on that basis. These are business records, and I don't think anyone ever contended otherwise.

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What else did he add? He added known changes coming in the future, the city's budgets, which are predictions; cost of living clauses in contracts; information he did receive from actuaries about changes in pensions. However, the actuary in question was their actuary, Gabriel, Roeder. Information about state revenue sharing, changes in tax What about assumptions given to him by others or that he made, rate of growth or rate of decay in tax -- property tax receipts, rate of growth or rate of decay in income tax receipts, assumed rates of inflation, changes in population of the city. Now, those are assumptions, but they are no different qualitatively than what Mr. Venuto did when he predicted how many franchises he thought he would be selling in the next four years and how those franchises would do in the next ten years. And the Court not only thought that it was fine, so, too, did the advisory committee. What about other things that went in? And let's, if we could, put up Exhibit 9 I think it is, page 2. This is one of the exhibits, your Honor, obviously we spent a lot of time on, but it's illustrative. That tells you what is his particularized knowledge, and there is a list of it on the

left-hand side, and we spent a lot of time going over what is each of these things, but he has knowledge about things like lumpiness of revenue receipts. They don't come in a smooth way. Remember the testimony is you get a bunch and then nothing happens for awhile. When is it that the city receives -- it's every other month -- its revenue sharing so he could put in the spreadsheet when that arrives? What is the expected availability of the escrowed funds that came from the state-sponsored financing that the city floated? And perhaps also which of the numbers he gets from the city are the most reliable? Maybe it's a personal judgment which ones he finds most materially useful to him. So these are all things that he gets as a result of his work.

Now, I think it was Mr. Montgomery raised the point about using an Excel spreadsheet, so let me spend a minute on that. I think if you're above a certain age, maybe it's not -- I think you're younger than me -- it may be more of a challenge. It comes preinstalled on every computer in this courtroom. It is the way business is now run. It is the standard method used not by experts but by everybody to organize financial information. There's nothing suspect about taking the city's information and putting it into a spreadsheet.

Now, what does a spreadsheet do and the real question, does using a spreadsheet convert Mr. Malhotra's

approach into one that used scientific or other technical or specialized knowledge, which was the test under 702, and 702 gets imported into 701 by dint of 701(c), which is the very thing -- added in 2000, which is the very thing the advisory committee was talking about in the text we had on the screen. So what does he bring into it? He brings in labels, which tells us what information he's talking about. He brings in dates, what period he is forecasting. He puts in the numbers that he has, and they repeat either verbatim or they repeat based on knowledge he has such as when does the revenue sharing money come in, or they repeat because he's using some kind of a metric to increase or decrease them over time.

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Now, what he's doing here is addition and subtraction, maybe division, probably multiplication. There was no evidence and no one asked him this, that behind this stood some kind of complicated econometric model of the sort that other courts have rejected. He was there to be examined. No one asked him that. In fact, I asked him how he calculated, and he said it was arithmetic.

Now, there is in the tone of the papers -- and I'm not criticizing counsel at all -- the suggestion that this was some sort of stealth means of springing a surprise on the objectors. The fact of the matter is that document was in Mr. Malhotra's declaration, which the objectors have read from this morning and has been in the public domain since

July 18. Ernst & Young, who we don't control, wrote a letter to the objectors saying, "If you wish our back-up papers, you'll have to subpoen them, but serve a subpoen on us, and we will produce them." No subpoen was ever served. We identified this document as a back-up for hearsay purposes as a compilation under Federal Rule of Evidence 1006, and we sent a letter to the objectors saying, "If you want to see the back-up materials, they're available for examination. Please call Ernst & Young." One objector called. No one ever came.

Mr. Malhotra was deposed not once but twice. I was there both times. The first time especially he was examined at no small length about his spreadsheets. It went on for a long time. He answered every single question put of him. If after that first deposition there had been uncertainty, there was a second deposition coming and an opportunity in the meantime to go get any documents they might need if they wanted to dig deeper with Mr. Malhotra. That did not happen. So this is not a case where there was surprise. It's not a case where this was concealment. It is, instead, I think, a fairly classic case of everything was available.

Is this complex? Yes, it is. I don't deny it.

Does that mean that it can only be addressed by an expert

witness under Rule 702? The cases do not say that. Now, the

advisory committee rule and the cases that speak about it are

quite clear. A lay witness who has personal particularized knowledge about facts may offer his opinion -- his opinion -- the rule says "opinion." He can offer his opinion about future profits, forecasted value, and those other things that go off into the future, and it is admissible. The issue here, I think, is one only of magnitude when it comes to Mr. Malhotra, but that was something we've all known from day one. It was disclosed on day one. He's been deposed two times. There's been opportunity for other discovery, and he was here and cross-examined. I thank you, your Honor, for your patience.

THE COURT: You want to turn your attention to the Buckfire issue?

MR. STEWART: I will, your Honor. I think a lot of that is the -- it's the same basic analysis, so I -- with the rule, and so I won't repeat any of that. Mr. Buckfire testified -- by the way, one other minor point here. Cases also say just because someone has scientific, technical, or other specialized knowledge and that makes it easier -- we can keep that up if you'd like because I was going to point to that in a moment -- and that makes it easier for them to do things like pull all this together, it doesn't convert them into a 702 witness. And they spoke at one -- it was one of the cases, and I'm not sure I know it off the top of my head, which spoke about a witness' computer knowledge making

it easier for that witness to put his or her projections together, and there were others as well. So the fact somebody has a lot of expertise doesn't disqualify them or change things.

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Now, with Mr. Buckfire, one thing was apparent. He's a highly skilled, very experienced, highly intelligent investment banker who's been in the business a long time and has done restructurings a long time and knows an immense amount about it. No question about that. And he -- that came out in his background and otherwise. It's also clear that when he was hired by the city, he began working very hard to learn everything he could about the city, and he relied, among other things, on Mr. Malhotra's work.

His subsequent testimony was about what that -- what those -- how those projections fit into his other work and what it was he did or felt he had to do based on the state of the facts that he found when he came to this job. And as I understand the particular objections that we're facing to his testimony, one had to do with his statement about GO bonds and the accessibility of the credit market to the city. I think that somebody with his level of knowledge of the city can say, "I'm looking at what their numbers are, and these numbers will not allow you to borrow money on the bond market because the numbers are negative." And there were other parts of the testimony as well, your Honor, but I think, as

Mr. Cullen said, at the end of Mr. Buckfire's testimony, much of what he was talking about and asked about and testified was about his own conduct and that his conduct and conclusions were in and of themselves operative facts in the lead-up to the city's decision to file for bankruptcy, and they were certainly probative of good faith, but I assume that's not what we're here to talk about. And as a result, Buckfire's testimony on the subject is also qualified lay testimony because he was taking the facts that he had, which were particularized and personal, and he was -- pardon me -- applying those looking forward as a projection as how this affected the city's ability to borrow money, which is no different than projecting an enterprise's ability to earn a profit, and the city's ability to do other things.

One last point that troubled us on this -- and actually on both, but I'll focus on Mr. Buckfire -- that objection also came in a little late at the very end of his testimony, and had it been made in a timely way, perhaps the questioning could have taken a different course to avoid this. I'm not trying to impugn motives of anyone, but, as a practical matter, it did change how the examination of Mr. Buckfire went and I think may have led to some of the very issues that they now raise, and it would have been easier for us all perhaps had the objection been made at the time. And if the Court has no questions --

THE COURT: No. Thank you. Excuse me. Any brief rebuttals, please?

MR. DECHIARA: Your Honor, I find it interesting that the city begins its legal analysis by reliance on the advisory committee notes to the rule as if the advisory committee notes to the rule were somehow in opposition to the JGR case, the governing Sixth Circuit case. Well, JGR quotes from and discusses the advisory committee notes before it reaches the holding that it does, so there's nothing inconsistent between the advisory committee notes and the Sixth Circuit's holding in the JGR case. It's the JGR case which is -- which governs here.

It's also curious counsel cited in his oral argument just now the <u>JGR</u> case, and I think he said it's something that we cited, we, the objectors, but that is the lead case in the city's papers. It's block quoted in paragraph 2 and then cited throughout, so there's -- I don't think there's any dispute between the parties here that <u>JGR</u> is the case that's relevant here and that governs. We're not -- there was lengthy discussion by counsel about a Third Circuit case, and if this courtroom were in New Jersey or Pennsylvania, that would probably be more interesting, but this is a courtroom in Michigan in the Sixth Circuit, and we're bound by Sixth Circuit law, the <u>JGR</u> case.

Then, having cited it as its lead case, the city now

tries to run away and distinguish the case, and how does it try to distinguish the case? By citing facts in the footnotes. Well, there's a reason a court puts facts in the footnotes, and it's because they're marginal. The key facts, the holding, is in the body of the decision, and let me just read it. It says very simply -- and this is 370 F.3d 256, quote, "Gornik has never been an owner, officer or director of JGR. Additionally, the information upon which he relied in making his calculations of lost profits and lost business value came primarily from Yasowitz," who was someone -- a principal of the company, "and Gornik admitted he did not independently verify much of that information. Therefore -therefore, Gornik has no basis upon which to offer lay opinion testimony about JGR's lost profits or lost business value, and the district court abused its discretion in admitting that testimony." That's the holding of the case. Counsel for the city comes up with his own formulation based on his reading of a lot of case law, and he calors his own standard. We don't need to do that here. We have the Sixth Circuit telling us what the standard is and what the holding It's the JGR case, and it's squarely on point.

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MS. LEVINE: Your Honor, counsel spent some time discussing the <u>MarketX Holdings Corp.</u> case. Respectfully, that case specifically cites to Rule 701 as -- and to the advisory committee note with regard to 701 and specifically

points out that Rule 701 allows the admission of nonexpert opinion testimony from a witness within limitations designed to prevent the simple expedient of proffering an expert in lay witness clothing and then goes on from there to conclude an analysis based on specialized knowledge is excludable where the witness has not been qualified as an expert and then goes on to cite the exception when somebody is actually a business owner, won't rehash that, but specifically provides that even if a person is a business owner, if you still go outside what that business owner's area of expertise could be, then you exclude that as well. Thank you.

MR. MONTGOMERY: Your Honor, just a couple of final points, not on the law because I think there's no possibility in my mind that your Honor has any doubt as to the law and the scope of this Court's discretion, so instead I'd like to simply remind -- ask the Court to remember that Mr. Buckfire testified that the forecasts were prepared by a team of experts in revenue and tax policy. Those are the same forecasts that Mr. Malhotra said "we" many times. I remember the Court even asked Mr. Malhotra to say please speak in the personal, not in the collective, but Mr. Malhotra repeatedly discussed collective, and I think the reason is straightforward. We learned from Mr. Buckfire that, in fact, a team was involved. The second -- the notion raised by counsel that Mr. Malhotra could testify on the -- or use

reasonable assumptions on city population growth when he wasn't an economist, he was not a population forecaster, he had no -- didn't say anything about having skills in that particular environment, sort of cuts back from the notion that all he's doing is math, taking specific numbers, putting them in cells on a spreadsheet and simply putting auto sum for each column of the numbers.

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And last but not least, in his own detailed work, he repeatedly said he both looked at bank accounts and he looked at documents prepared by others, which were the city department budgets, in trying to assess whether identified cash belonged in one column or another. Your Honor, that is not ordinary math. It's not lay testimony. Thank you.

THE COURT: Thank you all. The Court will take this under advisement until 10:15 and return with a decision at that time.

THE CLERK: All rise. Court is in recess. (Recess at 10:00 a.m. until 10:15 a.m.)

THE CLERK: Court is in session. Please be seated.

THE COURT: The matter is before the Court on the city's request for reconsideration of the Court's previous exclusion of so much of its exhibits and its witnesses' testimony, especially from Mr. Malhotra, that dealt with the cash flow projections which have been excluded from evidence and also the motion to strike so much of Mr. Buckfire's

testimony as appeared to present opinion testimony based on his expertise.

The Court concludes that the motion for reconsideration should be granted and that the motion to strike Mr. Buckfire's testimony should be denied. These decisions are controlled, as the parties suggest, by Rule 701 of the Federal Rules of Evidence, which provides that a lay witness — that is, one who is not testifying as an expert — may only testify to, quote, "opinions or inferences which are (a) rationally based on the perception of the witness; (b) helpful to a clear understanding of the witness' testimony or the determination of a fact in issue; and (c) not based on scientific, technical, or other specialized knowledge within the scope of Rule 7002 (sic)," close quote.

As has been noted here, Subsection (c) of Rule 701 was added to the rule in the year 2000 to eliminate the risk that the reliability requirement set forth in Rule 702 would be evaded through the simple expedient of proffering an expert in lay witness clothing. The advisory committee note suggests a second reason as well, which was to prevent litigants from evading the mandatory prediscovery disclosure requirements for expert testimony as set out in Rule 26 of the Federal Rules of Civil Procedure.

However, most significantly, the advisory committee note for the 2000 amendment does further explain, quote,

"Most courts have permitted the owner or officer of a business to testify to the value or projected profits of the business, without the necessity of qualifying the witness as an accountant, appraiser, or similar expert." And here the note cites Lightning Lube, Inc. v. Witco Corp., 4 F.3d 1153, Third Circuit, 1993, and the Court notes parenthetically that that case held that there was no abuse of discretion in permitting the plaintiff's owner to give lay opinion testimony as to damages as it was based on his knowledge and participation in the day-to-day affairs of the business. advisory committee note goes on to state, quote, "Such opinion testimony is admitted not because of the experience, training, or specialized knowledge within the realm of an expert, but because of the particularized knowledge that the witness has by virtue of his or her position in the business. The amendment does not purport to change this analysis," close quote.

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There are obviously a wide range of circumstances in which the issue of whether lay opinion testimony will be admitted arises, and it is certainly an appropriate observation that ultimately the Court's decision on whether to permit such testimony is highly fact-specific. The parties here largely have argued this issue in the context of lay opinion testimony on lost profits or projected profits, and the Court agrees that those are the most pertinent cases.

Accordingly, the Court will review some of those.

Perhaps the most controlling case is that which the parties have argued here, <u>JGR</u>, <u>Inc.</u> v. <u>Thomasville Furniture</u> <u>Industries</u>, <u>Inc.</u>, 370 F.3d 519, Sixth Circuit, 2004. In that case, the Court stated, quote, "The primary issue in this case concerns the admissibility of testimony by JGR witness James Gornik, a certified public accountant and lawyer who testified about the amount of lost profits and lost business value that JGR allegedly suffered as a result of Thomasville's breach of contract."

In the course -- close quote. In the course of the opinion, the Sixth Circuit relied heavily on a prior decision by the Fifth Circuit in <u>DIJO</u>, <u>Inc.</u> v. <u>Hilton Hotels Corp.</u>, 351 F.3d 679, Fifth Circuit, 2003. The <u>JGR</u> court held that was a strikingly similar case to the one before it, and the Sixth Circuit stated in regard to <u>DIJO</u>, quote, "In DIJO, the Fifth Circuit held that the district court abused its discretion in permitting a, quote, 'financial consultant,' close quote, to testify as a lay witness regarding the company's lost profits. Although the witness was the plaintiff's primary contact at a commercial lending facility with which the plaintiff had a business relationship, he had not served as an owner or officer of the plaintiff company. Additionally, the witness's opinion was based primarily" -- excuse me -- preliminary -- "was based on preliminary income

figures and other information that he had received from the plaintiff's founder, and his appraisal was not based upon his own independent knowledge or observations."

And the Court further quoted from <u>DIJO</u>, "It is telling that <u>DIJO</u> responds, not with evidence of the witness's involvement with the plaintiff or the Project, but only emphasizing his substantial business experience. Such generic industry experience does not pass Rule 701 scrutiny. The plaintiff never attempted to qualify the witness as an expert, and a lay witness who was never employed by or directly involved in a business is unlikely to have the type of first-hand knowledge necessary to provide reliable forecasts of future profits. The further removed a layman is from a company's day-to-day operations, the less likely it is that his opinion testimony will be admissible under Rule 701." And that's the Sixth Circuit's quote from <u>DIJO</u>, 351 F.3d at 686.

So the Sixth Circuit noted that in light of the witness' lack of the requisite firsthand personal knowledge of the company about which he testified, the Fifth Circuit held that the District Court abused its discretion in permitting the witness to give lay witness -- lay opinion testimony under Rule 701.

In the $\overline{\text{JGR}}$ case, the Court of Appeals noted that the District Court's apparent assumption that Gornik was a

factual witness who does JGR's books was false. The Court noted that, in fact, Gornik was never an accountant of JGR and never did its books. His first experience with JGR was in March of 1999 when he was contacted by JGR's trial counsel for the purpose of putting down on paper what the financial statements of Gerald's Furniture would have looked like had Thomasville -- had the Thomasville support to the business continued and had the owners been able to carry through on how they planned to operate the business.

Now, it is true, as has been pointed out here, that this observation by the Court of Appeals is in a footnote.

Nevertheless, the Court cannot conclude that it is, therefore, a marginal fact. It plainly formed a substantial basis for the Court's ultimate disposition in the case.

And since the Sixth Circuit in <u>JGR</u> relied so heavily on <u>DIGO</u> (sic) from the Fifth Circuit, the Court concludes that it's appropriate to look further into what the Fifth Circuit said in that case, so, for example, at 351 F.3d at 686 the Fifth Circuit stated -- the Fifth Circuit discussed two other cases, these two from the Third Circuit, <u>In re.</u>

Merritt Logan, Inc., 901 F.2d 349, Third Circuit, 1990, as well as <u>Teen-Ed</u>, Inc., v. <u>Kimball International</u>, Inc., 620 F.2d 399, F.3d, 1980. And so in regard to these two cases, the Fifth Circuit stated, quote, "In <u>In re. Merritt Logan</u>, <u>Inc.</u> the plaintiff's company -- the plaintiff company's

principal shareholder, Logan, was permitted to testify about the company's lost profits. The facts recited in that opinion demonstrate that Logan was not a passive outside shareholder. He was intimately involved with the investments and management of the business. Thus, the Third Circuit correctly concluded that Logan could provide lay opinion testimony given his personal knowledge of the enterprise. Likewise, in Teen-Ed, Inc. v. Kimball International, the Third Circuit decided that the appellant, Teen-Ed's, licensed public accountant, Zeitz or Zeitz, could provide lost profits opinion testimony. Zeitz's testimony was based on the personal knowledge of Teen-Ed's balance sheets, which Zeitz had acquired firsthand as Teen-Ed's accountant and bookkeeper. Thus, the Court concluded -- this, the Court concluded, qualified Zeitz as a witness eligible under Rule 701 to testify to his opinion of how lost profits could be calculated and to inferences he could draw from his perception of Teen-Ed's books.

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Further supporting the Court's decisions on these two matters is the Sixth Circuit's decision in Lativafter
Liquidating Trust
v. Clear Channel Communications
, Inc.
, 345
Federal Appendix 46
, Sixth Circuit
, 2009
. In that case, the Court stated, quote, "Grady Vanderhoofven is a venture capitalist, the Executive Vice-President of Southern

Appalachian Fund, which invested in Eon, and was a member of contraction of the contraction of the

Eon's board. Vanderhoofven testified that Eon's value would 1 2 have been \$57 million with the Clear Channel contract, instead of the \$17 million it sold for in 2006. As an 3 4 investor in Eon, Vanderhoofven in 2005 investigated Eon's financials, retaining a market research firm to verify Eon's 5 market potential. When he became a member of Eon's board in 6 March 2005, he received Eon's monthly financial reports, including income statements, balance sheets, and cash flow 8 9 statements. Vanderhoofven testified that between June 2004 10 and June 2005, the number of stations Eon was streaming 11 increased by over 500 percent. After June 2005, however, the 12 revenue from Clear Channel began to dwindle, and Vanderhoofven determined that Clear Channel was moving its 1.3 14 streaming business to another company. Vanderhoofven based 15 his \$57 million valuation on the revenue Clear Channel had 16 been generating for Eon prior to the discontinuation of their 17 business, and the projection for the 12-month period prior to 18 Eon's sale. As an investor who researched Eon's financial 19 condition, and later as a member of Eon's board, 20 Vanderhoofven had personal, particularized knowledge of Eon's 21 value. The district court did not abuse its discretion in 22 permitting him to testify about Eon's projected value if it 23 had retained Clear Channel's business. Moreover, contrary to 24 Clear Channel's assertions, Vanderhoofven's testimony rested 25 on a sufficient foundation - his personal research into Eon's

financial reports."

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The Court's decision today is also consistent with and supported by a Third Circuit decision in Donlin v. Philips Lighting North American Corp., 581 F.3d 73, Third Circuit, 2009. In that case, the Court stated that Rule 7001 (sic), quote, "does not mean that an expert is always necessary whenever the testimony is of a specialized or technical nature. When a lay witness has particularized knowledge by virtue of her experience, she may testify - even if the subject matter is specialized or technical - because the testimony is based on the layperson's personal knowledge rather than on specialized knowledge within the scope of Rule 702. At the same time, we have consistently required that lay testimony requiring future projections of business or operation come from someone who has intimate and thorough knowledge of the business gathered from either a lengthy tenure or a position of authority," close quote.

Most tellingly, the Court in <u>Donlin</u> stated, quote, "A trial judge must rigorously examine the reliability of a layperson's opinion by ensuring that the witness possesses sufficient specialized knowledge or experience which is germane to the opinion offered," close quote.

And, finally, just to cite some other opinions or decisions that support this, <u>Van der Ruhr</u> v. <u>Immtech</u>

<u>International</u>, 570 F.3d 858, Seventh Circuit, 2009;

<u>Securitron Magnalock Corp.</u> versus <u>Schnabolk</u>, 65 F.3d 256, Second Circuit, 1995; <u>United States</u> versus <u>Valencia</u>, 600 F.3d 389, Fifth Circuit, 2010; and <u>MCI Telecommunications Corp.</u> v. Wanzer, 897 F.2d 703, Fourth Circuit, 1990.

Ultimately, it is for the Court to determine whether the proffered testimony carries with it sufficient indicia of reliability arising from the witness' personal relationship with the proponent of the evidence. Accordingly, it is certainly true that, as argued here, a taxicab driver would not be permitted to testify to these matters, but that does not mean that neither Mr. Malhotra nor Mr. Buckfire can testify -- can't testify to the matters that they testified to because of their personal knowledge of the city's financial affairs, and in this regard, the Court will find that both Mr. Malhotra and Mr. Buckfire had extensive personal knowledge of the city's affairs that they acquired during their -- the course of their consulting work with the city and that formed the basis of their opinions and conclusions.

Perhaps more fundamentally than any of this is this key consideration in the Court's ultimate resolution of these matters. What both Mr. Malhotra did and what Mr. Buckfire did are a substantial part of the facts and circumstances that led to the filing of this case and that are, therefore, highly relevant to the issues of eligibility that are before

- 1 | the Court at this time. Accordingly, not only what they did
- 2 but why they did what they did, as explained through the
- documents and in the testimony that they have proffered, is,
- 4 | in the Court's view, entirely admissible. Accordingly, the
- 5 motion to reconsider is granted. The documents that the
- 6 | Court had previously admitted on a limited basis are now
- 7 admitted for all purposes, and the motion to strike is
- 8 denied.
- 9 We were about to begin the cross-examination of
- 10 Mr. Buckfire, I believe, so let's do that.
- 11 MR. STEWART: Yes.
- 12 THE COURT: Step forward, please, sir, and resume
- 13 | the witness stand. And, sir, you understand you are still
- 14 under oath.
- MR. BUCKFIRE: I do.
- 16 THE COURT: You may proceed.
- 17 KENNETH A. BUCKFIRE, DEBTOR'S WITNESS, PREVIOUSLY SWORN
- 18 CROSS-EXAMINATION
- 19 BY MR. MONTGOMERY:
- 20 Q Good morning, Mr. Buckfire.
- 21 A Good morning.
- 22 | Q My name is Claude Montgomery. I believe we've met before
- 23 | in connection with your deposition in this matter --
- 24 A Yes.
- 25 | 0 -- is that correct?

- 1 A That's right.
- 2 Q Good morning. Now, Mr. Buckfire, if for any reason I
- 3 | speak too quickly or you do not understand my question, I
- 4 | would ask that you let me know.
- 5 A Thank you.
- 6 Q Now, do you recall the date of your deposition that I
- 7 | took of you in connection with this matter?
- 8 A Not specifically, no.
- 9 Q It was September 20 of this year, was it not?
- 10 A Okay.
- 11 | Q Okay. Do you recall where the deposition took place?
- 12 A New York City.
- 13 O Okay. Do you recall what time it started?
- 14 A I believe it was in the morning.
- 15 Q Would 8:30 be right?
- THE COURT: You believe it was what, sir?
- 17 THE WITNESS: In the morning.
- 18 BY MR. MONTGOMERY:
- 19 Q Now, I believe you testified to the Court yesterday that
- 20 | you're from this area or a native I think is the word you
- 21 used.
- 22 A Yes.
- 23 Q Okay. And what did you mean by "native," sir?
- 24 | A I was born in Detroit. My family lived here until 1965.
- 25 | They moved to Southfield, Michigan. Then I attended

- 1 | Southfield-Lathrup Senior High School. My family still lives
- 2 | in the area as does my wife's. Attended the University of
- 3 | Michigan, and I come back here frequently.
- 4 Q You're quite connected to the Detroit area; is that
- 5 correct?
- 6 A Yes, I am.
- 7 Q Okay. Do you know Andy Dillon personally?
- 8 A Not personally, no.
- 9 Q Have you ever met him?
- 10 A Yes.
- 11 | Q And when did you first meet him?
- 12 A I met him for the first time in January or February of
- 13 2010.
- 14 | O And in what connection?
- 15 A I had been introduced to him by a gentleman from the
- 16 Business Leaders for Michigan. I'd asked him to introduce me
- 17 | to Treasurer Dillon in the ordinary course of my duties
- 18 trying to make sure he knew about our firm and that that
- 19 | might be helpful sometime with respect to Detroit.
- 20 Q I believe you told the Court yesterday that starting in
- 21 | about 2009 you engaged in an effort to make sure that your
- 22 | firm's resources were known to potential players in the City
- 23 of Detroit drama; is that correct?
- 24 A No. We simply started paying attention to Detroit after
- 25 it was downgraded.

- 1 Q Okay. And was your introduction to Mr. Dillon part of
- 2 | that paying attention to the City of Detroit after it was
- 3 downgraded?
- 4 A Yes.
- 5 Q Okay. Now, by any chance do you know the current
- 6 | governor, Rick Snyder?
- 7 A I met him a few times.
- 8 Q Okay. And in what connection, sir?
- 9 A During the course of our discussions with the state and
- 10 | the financial advisory board in 2012, I met with him once or
- 11 | twice to present really on an educational basis, you know, a
- 12 description of what restructuring was and how it might be
- 13 employed in a corporate and governmental setting.
- 14 Q Okay. And do you recall when that was, sir?
- 15 A It might have been in the spring.
- 16 | Q Of which year?
- 17 A April 2012.
- 18 Q And can you be more specific in what information you gave
- 19 to Governor Snyder at that time?
- 20 A We had put together a very brief presentation really
- 21 describing the techniques of restructuring, how we go about
- 22 | analyzing the problems of a company or a government, and
- 23 describing the various techniques that could be employed to
- 24 deal with those issues in the course of creating a
- 25 | comprehensive long-term financial strategy.

- 1 Q And among the information that you gave to the governor
- 2 | at that time, did it specifically relate to municipal
- 3 restructurings as well as corporate restructuring?
- 4 A Yes.
- 5 Q Okay. And did it include in any -- a discussion of
- 6 Chapter 9 as a vehicle for a municipal restructuring?
- 7 A Only as one of many alternative techniques.
- 8 Q And what other alternative techniques did you tell the
- 9 governor existed in the spring of 2012?
- 10 A I told him the same thing I tell all of my clients, that
- 11 | bankruptcy is to be avoided at all costs, but it's always
- 12 required to be studied as a last resort.
- 13 Q Okay. You are the city's financial strategist, are you
- 14 | not?
- 15 A Yes.
- 16 Q Okay. Are you its chief financial strategist?
- 17 A I don't understand that question.
- 18 Q Okay. But you are its financial strategist?
- 19 | A Miller Buckfire is the city's investment bank, and part
- 20 of our responsibilities is to formulate and develop and
- 21 execute financial strategy.
- 22 | Q All right. And for Miller Buckfire, you are managing
- 23 | this engagement?
- 24 A I am.
- 25 | Q Okay. Now, is the June 14 proposal a public

- 1 | manifestation of the city's financial strategies developed by
- 2 you, sir?
- 3 A Yes, it is.
- $4\mid \mathsf{Q}$ Okay. Now, is the June 14 proposal something you were --
- 5 | in which you had input into the strategy and concept of that
- 6 document?
- $7 \mid A \quad Yes.$
- 8 Q I believe you told that to Mr. Cullen in response to a
- 9 question yesterday; is that correct?
- 10 A Yes.
- 11 Q Okay. In fact, the Court should expect you to have input
- 12 | in strategy if you are the chief strategist; is that correct?
- 13 A Yes.
- 14 Q Okay. Why did you tell me you had no involvement in the
- 15 production of the June 14 proposal when I asked you that
- 16 question at the deposition?
- 17 A You asked me whether we had worked on or drafted or
- 18 | formulated any part of that document, and I told you we had
- 19 | not except for the portion that related specifically to the
- 20 restructuring plan and the development of the limited
- 21 recourse participation notes, so we did not develop that as a
- 22 | work product of Miller Buckfire. It was a manifestation of
- 23 | the overall strategy that we had formulated in conjunction
- 24 | with the city's other advisors beginning in January of this
- 25 year.

- 1 Q But am I not correct, sir, that with respect to the June
- 2 | 14th proposal itself you told me that you did not participate
- 3 | in its preparation?
- 4 A I just answered that question.
- 5 MR. STEWART: Objection, your Honor. If he wants to
- 6 read a question and answer, that would be the appropriate way
- 7 to proceed.
- 8 THE COURT: The objection is sustained.
- 9 BY MR. MONTGOMERY:
- 10 Q Mr. Buckfire, I'm going to ask you if on the 20th of
- 11 | September of this year during your deposition I asked you a
- 12 | question which began at page 37, line 22, "Mr. Buckfire,
- 13 | I've handed you what has been marked as Buckfire Exhibit
- 14 | Number 2. Have you seen this before?" Do you recall me
- 15 | asking you that question?
- 16 A No.
- 17 Q Okay. Do you recall that at line 25 you said, "Yes"?
- 18 A No.
- 19 Q All right. That Mr. Buckfire said -- "Question: What is
- 20 | it, sir?" Your answer at line 3 was, "It is the June 14
- 21 | report and proposal to creditors." My question to you at
- 22 | line 5 was, "Did you participate in its preparation?" And
- 23 | your answer at line 7 was, "No." Do you remember giving that
- 24 answer, sir?
- 25 A No.

- 1 | Q Is it true that you had no involvement in the
- 2 preparation?
- 3 | A Neither myself or my firm drafted this presentation. The
- 4 entire effort to restructure Detroit has been since January a
- 5 multi-disciplinary, multi-firm effort. The financial
- 6 strategy incorporated in the June 14th plan was one that we
- 7 | had helped to formulate. We didn't draft the June 14th
- 8 document except to participate in the drafting of the
- 9 description of the plan for the creditors and the description
- 10 of the limited recourse participation notes.
- 11 | Q So your input into the June 14 proposal is the limited
- 12 participation notes?
- 13 A I didn't say that.
- 14 | Q Okay. Tell me again, sir.
- 15 A It's a very lengthy document reflecting the work of five
- 16 | months by many firms. It does, of course, rely upon and is
- meant to address the financial strategy that we helped the
- 18 | city formulate beginning in January from an informational
- 19 | perspective. My firm did participate, as I testified
- 20 | earlier, in the creation of the restructuring plan itself;
- 21 | that is, the portion of the document reflecting proposed
- 22 | treatment for the claims of the creditors of the City of
- 23 Detroit, and, in particular, the formulation of the terms of
- 24 | the \$2 billion of notes that we have identified as being
- 25 | available for resolution of those claims.

- 1 Q So it's your testimony today that the treatment of
- 2 creditors was essentially your idea?
- 3 A As I said, it was a collaborative effort by multiple
- 4 firms. We participated actively in that portion of the plan.
- 5 THE COURT: Excuse me one second. Again, we're
- 6 having a slight difficulty with our audio, so pull your
- 7 | microphone two inches closer but no more.
- 8 THE WITNESS: Yesterday it was too far.
- 9 THE COURT: Go ahead. Pull it closer. There.
- 10 THE WITNESS: Thank you, your Honor.
- 11 THE COURT: Try that.
- 12 BY MR. MONTGOMERY:
- 13 Q So, Mr. Buckfire, I take it you share all of the
- 14 recommendations that appear in the June 14 proposal.
- 15 A I don't understand that question.
- 16 Q I think you just told me it was a collaborative effort,
- 17 | not necessarily your idea.
- 18 A That's correct.
- 19 Q Okay. And so I'm asking you, as you are sitting here
- 20 | today advising the Court, do you share all of the
- 21 recommendations that -- in the treatment of creditors that
- 22 | appears in the June 14 proposal?
- 23 A You're referring specifically to the proposed treatment
- 24 of creditors?
- 25 Q Yes, sir.

- 1 A Yes, I do.
- 2 Q Okay. Now, does that include the recommendation that
- 3 retiree pension and healthcare benefits must be significantly
- 4 reduced?
- 5 A I do.
- 6 Q Okay. And did you ever personally make that
- 7 recommendation to the emergency manager?
- 8 A No.
- 9 Q Since this was a collaborative effort, who made that
- 10 | recommendation to the emergency manager?
- 11 | A Well, it was a function of the city's insolvency and lack
- 12 of cash. There was no way for the city to satisfy its
- 13 unsecured creditors to the extent that their claims indicated
- 14 because the claims of the pension fund and healthcare
- 15 retirees are unsecured claims, therefore, pari passu with
- 16 those of the general obligation and COP bondholders, clearly
- 17 | there wasn't enough value to satisfy them all, and they would
- 18 | have to be reduced.
- 19 Q Mr. Buckfire, I believe the question I asked required
- 20 | identification of a person. Who made the recommendation
- 21 | since you didn't make it?
- 22 A Well, it was a function of the mathematics. I'm not sure
- 23 that there was any particular recommendation made. The math
- 24 and the financial condition of the city simply didn't support
- 25 | continued satisfaction of all of its unsecured obligations as

- 1 | previously promised.
- 2 | Q Are you suggesting it was so self-evident no one had to
- 3 | say it?
- 4 A Yes.
- 5 | Q So, in fact, you didn't say it?
- 6 A I didn't have to. The mathematics indicates that was the
- 7 | unfortunate result.
- 8 | Q Did Conway MacKenzie say it?
- 9 A I don't know.
- 10 Q Did Ernst say it?
- 11 A I don't know.
- 12 Q Did Jones Day say it?
- 13 A I don't know.
- 14 | Q So let's turn to the topic of how this no one had to say
- 15 | it aspect of the proposal came to be pursued. When, sir, is
- 16 | the first time you recall you and Mr. Orr discussing the
- 17 reduction of pension benefits and healthcare benefits if
- 18 ever?
- 19 A I don't recall.
- 20 Q Okay. It never happened?
- 21 A I said I don't recall.
- 22 | Q Did it ever happen?
- 23 A I don't recall.
- 24 Q Okay. Change the topic. You were involved in the
- 25 | negotiations -- strike that. What role, if any, did you have

- 1 | in discussions or presentations to creditors following the
- 2 | June 14 proposal?
- 3 A I was delegated by Mr. Orr with the responsibility of
- 4 | negotiating and discussing with the funded debt creditors of
- 5 | the city the June 14th proposal.
- 6 Q Did you, sir, personally have any involvement with any
- 7 | current or former employee groupings of creditors?
- 8 | A I was present at at least one or two meetings here in
- 9 | Detroit with representatives of retirees, but I was not
- 10 taking a lead role in those discussions.
- 11 | Q When you say "present," were you talking about the June
- 12 | 14th meeting itself?
- 13 A No, afterwards.
- 14 Q Afterwards. Are you talking about the June 20th meeting
- 15 | that may have occurred?
- 16 A It may have been that week, but I know I was present at
- 17 at least one or two.
- 18 | O Okay. Are there any others other than that one that may
- 19 | have occurred on June 20?
- 20 A Well, it was a very, very busy time for me. I was trying
- 21 | to get the forbearance agreement done with the swap
- 22 | counterparties, so after that initial set of meetings I
- 23 | didn't directly participate. Other members of my firm, I
- 24 believe, did.
- 25 | Q So you were not involved in a June 25 meeting; correct?

- 1 A I may have been. I just don't recall the dates.
- 2 | Q Okay. And you were not involved in a July 10 meeting; is
- 3 that correct?
- 4 A I just don't recall.
- 5 Q And, again, same question with respect to July 11?
- 6 A I don't recall.
- 7 | Q And July 12?
- 8 | A I don't recall.
- 9 Q Okay. But do you recall participating in meetings with
- 10 | funded debt creditors?
- 11 A Yes, I do.
- 12 Q Okay. And which days do you remember for that?
- 13 A I can't put specific dates to it. After the June 14th
- 14 presentation in which I participated, we gave all of the
- 15 city's creditors a week to study the plan and supporting
- 16 information, which obviously made sense because it was a
- 17 | bombshell for them, and we immediately began discussions with
- 18 | as many creditors as was willing to meet with us the week
- 19 | after that, so that would be, I quess, the 20th or 21st. And
- 20 | we began meeting with groups of the creditors primarily in
- 21 New York City all that week, and that extended into the week
- 22 | following. At the same time, I was meeting or having
- 23 discussions almost every day with the swap counterparties.
- 24 Q Should I understand that you had a determination,
- 25 Mr. Buckfire, that it was more important for you to meet with

- 1 | the funded debt creditors than with the retiree and employee
- 2 creditors?
- 3 | A No. It was just a division of labor. The bondholders
- 4 and the bond insurers were organized. They told us that they
- 5 | could rely upon them to represent the interests of the
- 6 underlying creditors, so because of the fact that we're an
- 7 | investment bank and have long experience in managing creditor
- 8 relationships of that kind, it was determined that we should
- 9 take the lead in those discussions while the lead in
- 10 discussions with the retirees and other claim holders would
- 11 be taken by others.
- 12 Q And you participated in making that decision as the chief
- 13 | financial strategist for the city; is that correct?
- 14 A Well, you keep saying I'm the chief financial strategist.
- 15 | I am a financial strategist, and the city asked my opinion,
- 16 and that was my recommendation.
- 17 Q Okay. Thank you. Now, do you recall yesterday in
- 18 response to a question by Mr. Cullen indicating that you
- 19 regarded the June 14 proposal as even-handed and fair?
- 20 A Yes.
- 21 | Q Okay. And as you sit here today, do you still think it
- 22 | is even-handed and fair?
- 23 A Yes.
- 24 | Q Now, I'm correct, am I not, that the June 14 proposal
- 25 provides for no cash payments to the Retirement Systems on

- 1 | account of the city's promised pensions; is that correct?
- 2 A I'm not sure I understand what you're saying.
- 3 Q Are -- it's a simple question. Retiree creditors for
- 4 pensions, are there any cash payments at confirmation or
- 5 | shortly thereafter that the June 14 proposal plans to be made
- 6 to the Retirement Systems?
- $7 \mid A \quad Yes.$
- 8 Q Okay. And what are those, sir?
- 9 A They would receive their share on a pro rata basis with
- 10 | the other unsecured creditors of the proposed \$2 billion of
- 11 | notes that would be provided upon exit from bankruptcy.
- 12 Q All right. But those are notes in which there is no
- 13 | mandatory payment of principal required; is that correct?
- 14 A There's a mandatory payment of interest, and there's an
- 15 optional payment of principal if the city can afford it.
- 16 | Q But my question was no mandatory requirement.
- 17 A That's correct.
- 18 Q Okay. And with respect to interest, it's one and a half
- 19 | percent; is that correct?
- 20 A That's all the city can afford. That's correct.
- 21 | Q But that's what it proposes, one and half percent?
- 22 A That's correct.
- 23 Q Okay. So no cash at confirmation, one and a half percent
- 24 | interest over time, and no mandatory principal repayments; is
- 25 | that correct?

- 1 A That's correct.
- 2 Q Now, the same is true for the healthcare creditors; is
- 3 | that correct?
- 4 A No. The plan did propose a continued payment of
- 5 healthcare benefits to actives and retirees. I don't have
- 6 | the plan in front of me, but I think you'll see a line item
- 7 | in the financials that do assume continued payment of
- 8 healthcare premiums.
- 9 Q That's for actives, is it not?
- 10 A I don't recall exactly the distinction, but it's in the
- 11 plan.
- 12 Q In fact, the plan proposes for active employees defined
- 13 | contribution payments for future pension accruals; is that
- 14 | correct?
- 15 A Are you talking about healthcare or pension now?
- 16 Q Right now I switched back to pension because you
- 17 | mentioned both.
- 18 A Okay.
- 19 Q It is correct that insofar as past pension entitlements
- 20 | are concerned, the only recovery proposed under the plan is a
- 21 | share of a note; is that correct?
- 22 A Yes.
- 23 Q Okay. And but for what the city may or may not be doing
- 24 | right now, the only proposal for retiree -- existing retiree
- 25 | healthcare is whatever funding is provided by the note; is

- 1 | that correct?
- 2 A Well, the healthcare benefits for retirees would be
- 3 provided to an insurance exchange, and some of that would be
- 4 | supplemented by payments made by the city.
- 5 Q The insurance -- okay. Insurance exchanges is not the
- 6 | city, though, is it?
- 7 A No.
- 8 Q Okay. And there is no vehicle proposed in the plan for
- 9 delivering cash to retirees to participate in the exchange,
- 10 | is there?
- 11 A Not to my knowledge, no.
- 12 Q All right. Now, are you familiar with the term "Dutch
- 13 | auction"?
- 14 A Yes.
- 15 Q Would you tell the Court what a Dutch auction is?
- 16 A A Dutch auction is a technique used in the financial
- 17 | markets to ensure that a company or a government when issuing
- 18 | securities will always get the most favorable price for
- 19 | itself. In other words, you don't want to have a situation
- 20 | where you sell a bond or a note or a share of stock and it
- 21 | turns out that after you've done so, the price has doubled
- 22 | because you mispriced the security because you misjudged the
- 23 demand for that security, so a Dutch auction is intended to
- 24 | allow interested buyers of securities to, in effect, make an
- 25 offer to sell into the tender securities at whatever price

- 1 | they deem fair, and then the city or the government in that
- 2 | case would look at the total tally of bids or offers and
- 3 decide what is the lowest price that will clear the entire
- 4 | market. So anybody who made the mistake of offering to sell
- 5 | a security for too high a price would not have its offer
- 6 accepted.
- 7 Q So, sir, it's basically creditors fight to see who can
- 8 | make the lowest bid in order to get the greatest amount of
- 9 whatever distribution or security is being offered; is that
- 10 | correct?
- 11 A Yes.
- 12 Q Okay. So in this particular context, your plan proposes
- 13 that pension creditors and healthcare creditors should
- 14 | compete for the lowest possible price in order to be entitled
- 15 | to a distribution under your notes; is that correct?
- 16 A It's an option. They don't have to take it if they don't
- 17 | want to.
- 18 Q But if they don't take it, if any creditor offers to sell
- 19 | their note for a distribution, that creditor will get it, and
- 20 | the retiree creditors will get nothing; is that correct?
- 21 | A It sets up a very interesting situation. If a creditor
- 22 | offers to sell his note back to the city at too low a price,
- 23 | then a rational other buyer -- for example, a well-advised
- 24 pension fund in this case -- would probably decide not to
- 25 | sell. They would retain their notes. And as the pool of

- 1 other noteholders shrinks, having sold at too low a price,
- 2 | they would benefit by a higher price later.
- 3 Q But in the context of this plan, if you needed cash
- 4 | sooner rather than later, you'd have to bid rather than wait;
- 5 | is that correct?
- 6 A No. You would have the option of selling your note into
- 7 | the open market to presumably people who understand this
- 8 | mechanic, who understand the city's credit, and they would be
- 9 offering you what they would deem is a fair market determined
- 10 | price.
- 11 | Q But the bottom line, sir, is basically creditors under
- 12 | your proposal have to compete for the lowest price --
- 13 A No. They don't have to --
- 14 Q -- offered to the city?
- 15 A They don't have to sell. They can keep it and sell into
- 16 | the market as an alternative to selling into a sinking fund
- 17 | process run by the city. No mandatory requirement to do so
- 18 | and no coercion.
- 19 Q But you can't get cash without participating in the bid?
- 20 A Or selling in the open market.
- 21 | Q Can't get cash from the city, sir, without participating
- 22 | in the bid?
- 23 A That's true.
- 24 | O And that's even-handed and fair insofar as retirees are
- 25 | concerned?

- 1 A They are being treated no worse or no better than any
- 2 other unsecured creditor of the city.
- 3 Q Now, the note is -- that the June 14 proposal puts
- 4 forward is a \$2 billion nominal value note; is that correct?
- 5 A Correct.
- 6 Q Okay. And it is proposed to be distributed among
- 7 unsecured creditors on a pro rata basis; is that correct?
- 8 A Yes.
- 9 Q So that if a creditor had a billion dollar note and there
- 10 | were \$11 billion of unsecured claims, that billion dollar
- 11 | note would be 1/11th; is that correct?
- 12 A That's right.
- 13 Q Okay. Now --
- MR. STEWART: Your Honor, if I may, I think we are
- 15 | straying a little bit into plan as opposed to eligibility
- 16 issues.
- 17 THE COURT: I think the objection is relevance.
- 18 MR. MONTGOMERY: Your Honor, in order for the
- 19 debtor's proposal to have been made in good faith, it must be
- 20 one that manifests both subjective and objective standards
- 21 | with respect to good faith, and how creditors are proposed to
- 22 | be treated I think is quite relevant to whether or not, "A,"
- 23 | a plan has been proposed, and, "B," whether or not it's in
- 24 good faith.
- THE COURT: I agree. The objection is overruled.

- 1 BY MR. MONTGOMERY:
- 2 Q If a creditor -- if the city -- strike that. Under the
- 3 | note proposal, asset sales by the city play a role in the
- 4 | funding of that note; is that correct?
- 5 A Yes.
- 6 Q And it's on a formula basis; is that correct?
- 7 A Yes.
- 8 Q And with respect to asset dispositions, it's 75 percent
- 9 goes into the note pool, and 25 percent goes to the city?
- 10 A Yes.
- 11 | Q But it's capped at an aggregate distribution of \$2
- 12 | billion; is that correct?
- 13 A That's correct.
- 14 Q So that if the city were to sell 2-1/2 billion worth of
- 15 | assets, you would completely defease the \$2 billion note and
- 16 | the city would get a half a billion dollars; is that correct?
- 17 A That's correct.
- 18 Q If the city were to sell \$5 billion of assets, the
- 19 | creditors would get \$2 billion and the city would get 3; is
- 20 | that correct?
- 21 A After the bankruptcy, that's correct.
- 22 Q Is that fair and even-handed, sir?
- 23 A It was an opening offer. There are obvious things we
- 24 expected our creditors to come back and object to or ask to
- 25 negotiate.

- 1 Q Okay.
- 2 A But to answer your question, it was fair because it
- 3 | treated our unsecured creditors exactly the same.
- 4 Q And for you that's the key indicia in fairness?
- 5 A Starting out a process like this, it's complicated, and
- 6 one must be very sensitive to the competing interests of all
- 7 of our creditors. Other cites that have tried to do
- 8 | consensual out-of-court restructurings have tended to favor
- 9 one group of creditors over the other. That has not proven
- 10 to be a very successful strategy. We elected to treat
- 11 | everyone exactly the same, and we obviously expected there to
- 12 be vigorous negotiation among all of our unsecured creditors
- 13 | because clearly everybody wanted to be treated more specially
- 14 | than everybody else. We decided because we didn't know where
- 15 | this would go that the city should be viewed as being
- 16 impartial in how it would treat it's unsecured creditors.
- 17 | Q And treating -- in your mind, sir, treating the pension
- 18 obligations of the city for accrued financial benefits or --
- 19 | strike that -- for pension benefits, in your mind, it's fair
- 20 to treat those exactly the same as general unsecured
- 21 creditors, trade creditors?
- 22 A They're unsecured claims.
- 23 | Q Okay. Isn't the city actually paying trade creditors
- 24 now, sir?
- 25 A They are.

- 1 | Q The June 14 proposal that you made, there's some missing
- 2 | information from it, is there not, if -- strike that. Let me
- 3 rephrase the question. Assume I'm a creditor, a hypothetical
- 4 | creditor, and I want to make a decision on whether or not to
- 5 vote for your plan or not. If I was just looking at the June
- 6 | 14 proposal, there would be some missing information;
- 7 | correct?
- 8 A I don't know what you're referring to.
- 9 Q Are there any asset values listed in the June 14
- 10 proposal?
- 11 A No.
- 12 Q There's absolutely no balance sheet information of any
- 13 kind anywhere in that document; is that correct?
- 14 A That's correct.
- 15 Q Is there any information regarding major disputes that
- 16 | the city has that might yield future cash or assets?
- 17 A I don't understand your question.
- 18 Q Is there any information regarding disputes over
- 19 | collection of past due contract debts?
- 20 A I believe we did make some references to that.
- 21 | Q And do you recall what those references were?
- 22 | A Well, the city has historically had a very difficult time
- 23 | collecting delinquent property tax revenues. I believe the
- 24 | past due on that particular line item is several hundred
- 25 million dollars. The city, from an administrative

- 1 perspective, has never been very good at collecting taxes,
- 2 | and that's a potentially significant asset, but, again, the
- 3 ability of the city to collect on that has always been very,
- 4 | very doubtful.
- 5 Q But the June 14 proposal doesn't actually say anything
- 6 like several hundred million dollars, does it?
- 7 A No. I think there's a reference to it -- I don't have it
- 8 | in front of me -- to the past due income taxes the city has
- 9 | not been able to collect, but I'd have to have it in front of
- 10 | me to find the reference to it.
- 11 | Q Understood. Now, as part of your information provision
- 12 | strategies for creditors, you created a data room; is that
- 13 | correct?
- 14 A My firm did organize one, yes.
- 15 Q Okay. And basically all creditor information is supposed
- 16 to show up there?
- 17 A Yes.
- 18 Q Okay. Is there any information in that data room
- 19 regarding the value of art?
- 20 A Not that I'm aware of.
- 21 | Q Is there any information in that data room regarding the
- 22 | value of the Department of Water and Sewer?
- 23 A Not that I'm aware of.
- 24 Q Okay. And there's no information on the value of either
- 25 of those two in the actual June 14 proposal, is there?

- 1 A It was not available at the time.
- 2 Q Okay. Is it available today?
- 3 A Well, they're both ongoing asset evaluations that the
- 4 city is managing. I've already testified that the city did
- 5 | retain Christie's to do an evaluation of city-owned art, and
- 6 the results of that hopefully will be available soon.
- 7 Q Could you pause there for a second, sir? Have there been
- 8 | any preliminary reports by Christie's?
- 9 A No.
- 10 Q Nothing of any kind?
- 11 A No.
- 12 Q Are you in the information trail between Christie and the
- 13 city, sir, meaning are -- strike that. What role, if any,
- 14 | did you have in the selection of Christie's?
- 15 A I recommended that the city interview them for the role
- 16 of appraising the city-owned art.
- 17 Q And when did you make that recommendation?
- 18 A I believe it was in late May, early June of this year.
- 19 | Q Would it have been before or after May 7?
- 20 A Oh, after.
- 21 | Q Going back to information that's in the data room or in
- 22 | the June 14 proposal itself, I asked you if there was any
- 23 | information regarding the Department of Water and Sewer
- 24 there, and you said no.
- 25 A No. I didn't say -- I said I don't know.

- 1 | Q Oh, you don't know?
- 2 A I don't have a record of every scrap of information
- 3 | that's in the data room in my head.
- 4 Q Okay.
- 5 A I apologize.
- 6 Q But is there any in the June 14 proposal itself?
- 7 A We made reference to it as we've already testified to the
- 8 | fact that we were working on it as potential source of value
- 9 to the city, but as is well-known, it is operated on a
- 10 | nonprofit basis. The city has never received any cash from
- 11 | the Water and Sewer Department through which it provides
- 12 | services to the customers all through southeastern Michigan,
- 13 | and there has been no business plan up until the time we
- 14 | commissioned one on that department in order to determine
- 15 | what the value could be.
- 16 Q Two follow-up questions perhaps. One, it's true, isn't
- 17 | it, that the Department of Water and Sewer makes
- 18 | contributions to the Retirement System -- the General
- 19 Retirement System on behalf of its employees and retirees; is
- 20 | that correct?
- 21 A Yes.
- 22 | Q And that's actually a substantial number, isn't it?
- 23 A I believe so.
- 24 | Q Now, it's also true that the Department of Water and
- 25 | Sewer pays retiree healthcare benefits for its former

- 1 | employees; is that correct?
- 2 | A With respect to its former employees?
- 3 | Q Well, retirees.
- 4 A I don't know.
- 5 | Q And those payments -- strike. Let me rephrase that.
- 6 You're familiar with the bonds that are secured by the
- 7 revenues of the Department of Water and Sewer, are you not?
- 8 A I am.
- 9 Q All right. That's actually part of your firm's special
- 10 | charge here is to understand those values; is that correct?
- 11 A Yes.
- 12 Q Okay. And you understand that -- are you familiar with
- 13 | the concept of a waterfall?
- 14 A Lower case or upper case? Yes.
- 15 Q Okay. In the context of a secured creditor's entitlement
- 16 | to money, could you tell the Court what a waterfall is?
- 17 A In our technical vocabulary, a waterfall describes the
- 18 application of cash flows in terms of priority of creditor
- 19 | claims, so if a creditor has a lien against revenues, that
- 20 lien is supposed to be satisfied before any money may be paid
- 21 | to any other creditor who has an interest subordinate to that
- 22 lien.
- 23 | Q So in the waterfall for the bonds secured by the
- 24 Department -- the assets belonging to the Department of Water
- 25 and Sewer, net operating expenses are paid first before the

- 1 | bonds, are they not? Is that not correct?
- 2 | A You know, it's a good question. The way the rate
- 3 agreement works in that context, it's not clear that it's a
- 4 strict waterfall in the context used in creditor documents.
- 5 It is -- we are allowed to seek reimbursement for operating,
- 6 maintenance, and debt service costs from our rate payers, but
- 7 | I don't know whether it specifically says those costs are
- 8 senior to the payments made to the secured creditors.
- 9 Q Sir, isn't it true that the bondholders are entitled to
- 10 | the revenues after payment of net operating expenses?
- 11 A Again, I'd have to read the agreement.
- 12 Q Sir, you understand this asset perhaps better than
- 13 anybody in this room. Are you telling me you don't know the
- 14 | answer to the question?
- 15 A I'm saying I'd have to read specific language to give you
- 16 | an accurate answer.
- 17 Q But as you're sitting here today, you don't know the
- 18 | answer?
- 19 A I'd have to read the language to give you an accurate
- 20 answer.
- 21 Q Does that mean as you're sitting here today, you do not
- 22 | know the answer without reading the document?
- 23 A It's a very technical provision, and I would want to make
- 24 | completely sure I gave you an accurate answer by rereading
- 25 that language.

- 1 Q Okay. Are you familiar with the size of the operating
- 2 revenues that either the sewer fund or the water fund
- 3 receive?
- 4 A Yes.
- 5 Q Okay. And, sir, is it -- am I correct that the sewage
- 6 disposal fund had revenues in excess of \$430 million a year?
- 7 A In fiscal 2012, that seems correct.
- 8 Q Okay. And same question with respect to the water fund,
- 9 in excess of \$350 million a year?
- 10 A That sounds right.
- 11 | Q Would you regard those numbers as being material?
- 12 A Yes.
- 13 Q Okay. But they are not mentioned in the June 14
- 14 proposal?
- 15 A No.
- 16 | Q When thinking about asset values for purposes of being a
- 17 hypothetical creditor, is an understanding of the future
- 18 | value of -- strike that. Is the understanding of a fair
- 19 | market value of that asset something that a creditor would
- 20 | like to know?
- 21 A Yes.
- 22 | Q Is there any fair market value information anywhere in
- 23 | the June 14 proposal?
- 24 A No.
- 25 | Q Okay. Another way of understanding value for a creditor

- 1 | is to understand historical costs; is that true?
- 2 A Yes.
- 3 Q Is there any historical cost information in the June 14
- 4 proposal?
- 5 A No.
- 6 Q And, lastly, another way is third-party appraisals. As
- 7 of June 14th, are there any third-party appraisals in the --
- 8 | mentioned or described in the June 14 proposal?
- 9 A No.
- 10 Q As the city's financial strategist, has the city
- 11 | commissioned any appraisals other than Christie's?
- 12 A Well, let's see. I testified yesterday we have requested
- 13 an audit be done of the Detroit-Windsor Tunnel.
- 14 Q I think I said appraisals, sir.
- 15 A No.
- 16 | Q We'll get to audits. Appraisals.
- 17 A No.
- 18 | O No. Okay. So let's turn to audits. Is there any
- 19 | information in the June 14 proposal with respect to audits of
- 20 any of the assets?
- 21 A Not as of that time.
- 22 | Q And if I could for the purpose of this question consider
- 23 | valuations, appraisals, and historical cost being asset value
- 24 | information -- can I just use that as asset value
- 25 information?

- 1 A If you wish.
- 2 Q Okay. So there's no asset value information regarding
- 3 | the City Airport in the June 14 proposal, is there?
- 4 A No outside appraisal? No.
- 5 Q No. The three buckets, appraisals, valuation, or
- 6 historical cost. I'm calling it asset value information.
- 7 A No.
- 8 Q Okay. Is there any on noncore real estate?
- 9 A No.
- 10 | Q Is there any on the municipal parking system?
- 11 A No.
- 12 Q And I think you already testified there was nothing on
- 13 | the Detroit-Windsor Tunnel; correct?
- 14 A Correct.
- 15 Q And you've also told me that there was no information on
- 16 | potentially past due tax receivables; correct?
- 17 A Well, we identified, I believe, how large a number it
- 18 was. That's a matter of accounting entry.
- 19 Q But nothing else?
- 20 A That's right.
- 21 Q Okay. Has a business plan been developed by you or
- 22 | somebody working with you for the Department of Water and
- 23 | Sewer?
- 24 A Yes.
- 25 Q Okay. And what role, if any, did Miller Buckfire play in

- 1 | the development of that business plan?
- 2 A None.
- 3 Q You did not give any assumptions or make any
- 4 recommendations with respect to how that business plan should
- 5 be developed?
- 6 A No.
- 7 Q Okay. So it's entirely the work of Conway MacKenzie?
- 8 A And other consultants who were brought in to review the
- 9 Water and Sewer Department's capital improvement plan.
- 10 Q Okay. And who were those consultants, sir?
- 11 A There was five or six firms involved. I don't have all
- 12 | their names.
- 13 | Q Are you speaking of engineering firms?
- 14 A Yes.
- 15 | Q Oh, okay. Now, have you read the business plan?
- 16 A Yes.
- 17 | Q Have you made it part of a proposal that you have made to
- 18 anyone?
- 19 A I don't understand.
- 20 Q Have you made any proposals since the presentation to you
- 21 of the Conway MacKenzie business plan for the Department of
- 22 | Water and Sewer to any third parties?
- 23 A No.
- 24 | Q Have you made a -- have you made a proposal to the
- 25 | emergency manager?

- 1 A I don't understand what you mean by "proposal."
- 2 | Q Let's try again. Have you been involved in any
- 3 | negotiations regarding Department of Water and Sewer with
- 4 | anybody not employed by the city or the emergency manager
- 5 | since the Conway MacKenzie business plan was produced?
- 6 A Yes.
- 7 Q Okay. And can you tell me what you have done in that
- 8 regard?
- 9 MR. STEWART: I beg your pardon. Could I hear the
- 10 question again?
- 11 BY MR. MONTGOMERY:
- 12 Q The question was what have you done in that regard? Do
- 13 you understand the question, sir?
- 14 | A Well --
- 15 Q Obviously not. Your eyes are wrinkling, and you can't
- 16 | understand, so let me -- may I rephrase?
- 17 A Of course.
- 18 Q Thank you. You were in charge of monetization of the
- 19 Department of Water and Sewer as an asset of the city, were
- 20 you not?
- 21 A Yes.
- 22 | Q Okay. And you've actually taken steps since the
- 23 | production of the business plan to achieve that goal; is that
- 24 | correct?
- 25 A Yes.

- 1 Q Okay. And that has involved formulating a proposal to
- 2 | third parties; is that correct?
- 3 A Well, it's a very --
- 4 Q Is that a "yes" or a "no" you're about to give me and
- 5 then answer?
- 6 A Can you rephrase -- can you repeat the question?
- 7 Q Sure. I asked you if you had made a proposal to third
- 8 parties.
- 9 THE COURT: And I would only ask you to specify,
- 10 | counsel, a time period.
- 11 MR. MONTGOMERY: Since the production of the Conway
- 12 | MacKenzie business plan.
- THE COURT: To today?
- MR. MONTGOMERY: To today.
- 15 THE WITNESS: No.
- 16 BY MR. MONTGOMERY:
- 17 | Q You've had no meetings with the regional water customers
- 18 of the city making a proposal to them?
- 19 A I have not made a proposal on behalf of the city yet.
- 20 Q Okay. Did you have a meeting with the regional water
- 21 | customers for the Department of Water and Sewer after
- 22 | production of the Conway MacKenzie business plan?
- 23 A We had a presentation of that plan after we met with our
- 24 | creditors and presented the same information.
- 25 Q Okay. So you presented --

THE COURT: I have to ask for a pause here. I'm concerned about the relevance of any of this information as it may apply to work the witness has done since the case was filed.

MR. MONTGOMERY: Your Honor, if I may, this is a line of inquiry that's actually designed to show that there was potentially disclosable value in the June 14 proposal that simply was not.

THE COURT: Okay. You can certainly ask about that, but I don't think it's appropriate to ask the witness about specific activities that he has undertaken to monetize property since the case was filed. The issue is was the --

MR. MONTGOMERY: I understand, your Honor.

THE COURT: -- city eligible on the date it filed.

MR. MONTGOMERY: Okay. Thank you, your Honor.

16 BY MR. MONTGOMERY:

- Q Mr. Buckfire, a central part of the June 14 proposal is to free the Department of Water and Sewer from the legacy pension and healthcare costs. Is that not correct?
- 20 A No.

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- 21 Q It's not correct, so --
- 22 A It's not correct.
- Q Under the June 14 proposal, the city contemplates the
 Department of Water and Sewer continuing to pay past pension
 and healthcare obligations?

- 1 A That wasn't what you asked me. You asked me if we
- 2 | contemplated freeing the department from legacy pension
- 3 | liabilities. That was not contemplated. What was
- 4 | contemplated was attempting to create a transaction that
- 5 | might create value for the city but only if there was a buyer
- 6 on the other side willing to pay value for it.
- 7 | Q So two questions. Does the June 14 proposal contemplate
- 8 | that the retirees of the Department of Water and Sewer will
- 9 continue to have payments made by the city for either
- 10 pensions or healthcare?
- 11 | A Well, there are two scenarios. In one case, the city
- 12 | would continue to own the Department of Water and Sewer,
- 13 | which is currently the most likely situation the city has,
- 14 and in that case the retirees would be treated exactly as we
- 15 | identified in the plan with respect to their unsecured
- 16 claims --
- 17 O No.
- 18 A -- in that scenario. In the scenario in which we are
- 19 | successful in selling Water and Sewer to its customers, which
- 20 | would only be done if it created value back to the city, then
- 21 | the use of that value would be up to the plan.
- 22 | Q When you say the use would be up to the plan, you mean
- 23 | would be resolved as part of the plan of adjustment?
- 24 A It would be a very fortunate outcome if we, in fact, are
- 25 able to get our customers to pay something for the use of

- 1 | these assets. What we do with that stream of value would
- 2 | obviously be the subject of negotiation with our creditors
- 3 for whom benefit this is being done.
- 4 Q Okay. And am I not correct that the Conway MacKenzie
- 5 | business plan identifies fairly significant streams of value
- 6 | that are capable of being discussed?
- 7 A In theory, yes.
- 8 MR. STEWART: Objection, your Honor. The plan was
- 9 provided and its detail was provided in the -- under the
- 10 | confidentiality order in connection with the mediation
- 11 ordered by the Court. I would object to any questioning
- 12 | based upon that plan.
- 13 THE COURT: Was that the question?
- MR. MONTGOMERY: No. That was not actually the
- 15 | question, but --
- 16 THE COURT: All right. Let's rephrase the question,
- 17 | and we'll see if there's still an objection.
- 18 BY MR. MONTGOMERY:
- 19 | Q I think I asked you whether or not the Conway MacKenzie
- 20 business plan identified material streams of value.
- 21 MR. STEWART: Same objection, your Honor.
- 22 THE COURT: Was this Conway MacKenzie business plan
- 23 | proffered to creditors or attorneys for creditors as part of
- 24 | the mediation process?
- 25 MR. MONTGOMERY: I believe we and others received

- 1 it. That's why I was asking the question earlier whether or
- 2 | not the witness had met with third parties.
- THE COURT: It was proffered as -- and you've seen it as part of the mediation process?
- 5 MR. MONTGOMERY: I have not asked -- yes.
- 6 THE COURT: Is that right?
- 7 MR. MONTGOMERY: Yes.
- 8 THE COURT: Then the objection is sustained.
- 9 MR. MONTGOMERY: Thank you.
- 10 BY MR. MONTGOMERY:
- 11 | Q Change of topic, sir. You've been engaged twice in
- 12 | connection with the City of Detroit; is that correct?
- 13 A Yes.
- 14 | O Okay. And the first time was in 2012?
- 15 A Yes.
- 16 Q I believe you told Mr. Cullen yesterday that your first
- 17 | engagement started around March; is that correct?
- 18 A That's my recollection.
- 19 Q That's March of 2012. Do you recall telling me that your
- 20 first engagement was in July of 2012?
- 21 A Yes. I think I was wrong.
- 22 Q So the July -- what you referred to in your deposition
- 23 | transcript as July you now mean as March?
- 24 A That's right.
- 25 Q Thank you. Were you involved with matters relating to

- 1 | the city prior to March of 2012?
- 2 A Only in a very limited sense. We had tried to build a
- 3 relationship with the city and with the state obviously, as I
- 4 testified earlier, for about a year. In the context of that,
- 5 | at some point in early 2012 -- I can't recall when -- I was
- 6 contacted by Treasurer Dillon, who asked me if there was any
- 7 | relevant experience that he could look at that might quide
- 8 him in constructing a agreement with the city to provide
- 9 future funding, so we did a little research, and I sent him
- 10 | some documents related to the creation of the New York City
- 11 | Financial Control Board and Municipal Assistance Corporation,
- 12 both of which were done in the 1970s, and answered a few of
- 13 his questions about that.
- 14 Q Did you transmit to him any form of consent agreement?
- 15 A No.
- 16 | Q Did you discuss these matters with Jones Day?
- 17 A I recall asking someone at Jones Day what they thought
- 18 about this example as a structure that could be used by the
- 19 | State of Michigan and the City of Detroit.
- 20 Q And was that before or around March of 2012?
- 21 A It was sometime in early 2012. I can't recall the date.
- 22 | Q Okay. Do you recall creating a model for use by
- 23 | Treasurer Dillon?
- 24 A A financial model?
- 25 Q A model for a consent agreement?

- 1 | A I might have given him a model in the strict sense of an
- 2 outline, but that's all.
- 3 Q Okay. And did you share that outline with anybody else?
- 4 A I don't recall.
- 5 | Q Did you share it with Jones Day?
- 6 A I might have.
- 7 Q Specifically Corrine Ball?
- 8 A I might have.
- 9 Q You communicate a lot with Corrine Ball, do you not?
- 10 A I communicate with many attorneys.
- 11 | Q Did you not tell me in your deposition that you have had
- 12 | almost daily contact with her as a result of a totally
- 13 | different case?
- 14 A That's true.
- 15 Q Okay. And were you having extensive contact with her in
- 16 | March of 2012?
- 17 A On another matter, that's correct.
- 18 Q Okay. But you also did talk with her or communicate with
- 19 her regarding this matter, did you not?
- 20 A I did.
- 21 | Q Okay. Do you recall communicating with Treasurer Dillon
- 22 about the possibility of repeal of PA 4?
- 23 A No.
- 24 Q No. Do you recall communicating with Jones Day about the
- 25 | possibility that the voters in the State of Michigan might

- 1 repeal PA 4?
- 2 A No.
- 3 Q Sir, do you remember telling me that -- in 2013 that the
- 4 city's information was not reliable?
- 5 A That's correct.
- 6 Q Do you recall participating in a meeting with E&Y and the
- 7 | emergency manager on or about May 7?
- 8 A Yes.
- 9 Q Okay. Do you recall telling me that that is the moment
- 10 | in time in which you concluded the city was not solvent?
- 11 MR. STEWART: Your Honor, if I may, if he could
- 12 | answer the question -- ask the question directly, and then if
- 13 | he doesn't recall, he can refresh his recollection or impeach
- 14 him with the deposition. Asking whether he recalls the
- deposition without the deposition in front of him is just an
- 16 improper way to proceed.
- 17 THE COURT: The objection is sustained. Just ask
- 18 | the question.
- 19 BY MR. MONTGOMERY:
- 20 Q When did you decide that the city was insolvent?
- 21 A I didn't decide the city was insolvent.
- 22 | Q When did you conclude in your own mind that the city was
- 23 insolvent?
- 24 A Well, if you use the definition of insolvency as the
- 25 | inability to continue to pay debts when due, which I think is

- 1 | relevant here, that's when it became, I think, factually
- 2 | pretty evident to me that that would be a serious problem for
- 3 | the city. The city could not, therefore, make the
- 4 representation that it could pay its debts when due in the
- 5 | short term, and, therefore, if you want to call that
- 6 insolvency, I would agree with you.
- 7 THE COURT: The question was when did you come to
- 8 | that conclusion?
- 9 THE WITNESS: Around May 7th when I first saw the
- 10 projection from Ernst & Young.
- 11 BY MR. MONTGOMERY:
- 12 | Q That was the projection from Ernst & Young that --
- 13 A The short-term cash flow forecast, yes.
- 14 Q Okay. Sir, I'm going to change topics, if you don't
- 15 mind. I'd like to draw you back to a meeting that took place
- 16 at the City Airport, the law firm retention meetings, which I
- 17 | believe you were in attendance at; is that correct?
- 18 A I think you mean Metropolitan Airport.
- 19 Q Metropolitan. Did I say City Airport?
- 20 A You did. No one would have a meeting there if they could
- 21 avoid it.
- 22 | Q My apologies. My apologies. Even I know the difference
- 23 | between the City Airport and the Metro Airport. At the Metro
- 24 Airport?
- 25 A Yes.

- 1 Q Okay. And were you in the room when Jones Day made its
- 2 presentation?
- 3 A I was in the room for all the presentations, including
- 4 Jones Day's.
- 5 Q Okay. Do you recall anyone at Jones Day during that
- 6 presentation making a statement to the effect that asset
- 7 | monetization outside of a bankruptcy may implicate
- 8 | eligibility requirement that city be insolvent?
- 9 A No.
- 10 Q Sir, do you recall anybody at Jones Day making a
- 11 statement that statutes, codes, case law may require that
- 12 | funds received from disposition be allocated?
- 13 A No.
- 14 Q Do you recall anyone at Jones Day making a statement that
- 15 any transaction should be reviewed and structured to address
- 16 | any eligibility issues by earmarking of funds?
- 17 A No.
- 18 Q Was there any conversation during that meeting regarding
- 19 | asset dispositions?
- 20 A As I recall, the topic was addressed by all the law firms
- 21 | that made presentations. I can't recall what specifically
- 22 | any one law firm said about it.
- 23 Q In your experience as a financial strategist, leading up
- 24 | to a Chapter 9, is asset monetization an issue that needs to
- 25 | be watched closely for eligibility purposes?

- 1 | A I think you're asking me for a legal conclusion. My
- 2 focus is purely and simply on cash, and we looked at all the
- 3 assets of the city with the objective of determining whether
- 4 any of the assets of the city could be converted into cash on
- 5 a fast basis because we needed the cash. I really wasn't
- 6 worried about eligibility implications of that.
- 7 Q Do you recall having any conversations with Emergency
- 8 | Manager Moore (sic) regarding the timing of asset
- 9 monetizations prior to June 14, 2014 (sic)?
- 10 A Yes.
- 11 | Q And when did that conversation -- first, was it one
- 12 | conversation or more than one conversation?
- 13 | A That was multiple conversation over many months.
- 14 Q Okay. And so when was the first time you discussed the
- 15 | impact of asset monetization?
- 16 | A Well, after he was appointed emergency manager -- I
- 17 | believe it was close to the end of March. We had already
- 18 been engaged for several months before that. We briefed him
- 19 on our preliminary assessment of the situation, including
- 20 | whether or not any assets were available for rapid conversion
- 21 | to cash. I believe it was that time we went through our list
- 22 of what I would call non-core assets and helped him
- 23 | understand what any of them might be worth in a sale
- 24 transaction.
- 25 Q But your conclusion was that nothing could be done in the

- 1 | short term?
- 2 A Correct.
- 3 Q Okay. And did the emergency manager charge you to begin
- 4 | the long-term effort as a result of those conversations?
- 5 A We continued to evaluate all of the city's assets after
- 6 | that conversation as we have continued to do so to try to
- 7 maximize value for the city.
- 8 Q So did the emergency manager change your work plan with
- 9 respect to asset monetization in any way?
- 10 A No.
- MR. MONTGOMERY: Your Honor, subject to conferring
- 12 | with my colleagues, I believe I'm done with this witness.
- THE COURT: All right. I'll give you a moment to do
- 14 that.
- 15 MR. MONTGOMERY: Your Honor, the Retiree Committee
- 16 has finished with Mr. Buckfire. Thank you.
- 17 THE COURT: All right. Thank you.
- 18 MR. MONTGOMERY: It'll take a moment to move my
- 19 papers from underneath the podium.
- 20 CROSS-EXAMINATION
- 21 BY MR. CTANTRA:
- 22 | Q Good afternoon, Mr. Buckfire. Thomas Ciantra, Cohen,
- 23 | Weiss & Simon. We're counsel for the UAW. I don't have a
- 24 | lot, but I do want do -- did want to ask you about one of the
- 25 | topics that you testified about in your direct examination,

- 1 and that was, as I understand it, you were tasked to
- 2 | negotiate with the city's bondholders and specifically the
- 3 | bond insurers. Is that correct?
- 4 A That we took the lead role in those negotiations, yes.
- 5 Q Okay. And just by way of -- just by way of background,
- 6 | would it be correct that some of the city's debt, both the
- 7 | secured debt and the unsecured debt, is insured by municipal
- 8 bond insurers?
- 9 A Substantially all of it is.
- 10 Q Substantially all of it, so can you put a percentage on
- 11 that?
- 12 A Well, there is approximately \$6 billion of water and
- 13 sewer debt, and of that total about 5-1/2 billion, I believe,
- 14 is insured.
- 15 | Q Okay.
- 16 A And of the city's general obligation debt, which includes
- 17 | the certificate of pension payment debt, substantially all of
- 18 that is insured as well.
- 19 O Okay. So how the insurance works -- would it be correct
- 20 | that the insurers for the cost of the premium take on an
- 21 | obligation to pay both interest payments when due and
- 22 | repayment of principal in the event of a default?
- 23 A Yes.
- 24 Q So the bondholder, by purchasing the insurance,
- 25 | essentially is reducing the credit risk of the underlying

- 1 bond?
- 2 A That's the theory, yes.
- 3 Q Right. And the theory would be the way the market would
- 4 | function is the issuer then is able to charge a lower
- 5 | interest rate for the underlying bond obligation because of
- 6 | the insurance?
- 7 A The issuer, if it's done correctly, is supposed to be
- 8 | able to borrow at a lower cost.
- 9 Q Got it. So in the proposal for creditors, there are
- 10 appendices that specify the various bond issues that are
- 11 | outstanding?
- 12 A Yes.
- 13 Q And they identify the -- with respect to each bond issue,
- 14 | the identity of the relevant insurer?
- 15 A I believe that information is in the document, yes.
- 16 Q Okay. And would I be correct that there are -- it looks
- 17 | to me as though there are six bond insurers that are
- 18 identified?
- 19 A Yes.
- 20 Q MBIA, Assured Guaranty, FGIC -- looks like Berkshire
- 21 | Hathaway might be involved with some of the FGIC issues --
- 22 | Syncora and something called Ambac?
- 23 A That's correct.
- 24 | Q Did I miss any?
- 25 A No.

- 1 Q So in terms of the city's negotiation with respect to the
- 2 | bond debt, those negotiations could really effectively be
- 3 | done by those six bond insurers?
- 4 A Well, it's not clear what would have ultimately happened
- 5 and what will happen in this case. Certainly we began with
- 6 them, but we did not expect to end with them.
- 7 Q Okay. But it would be correct that from your perspective
- 8 | in terms of handling the negotiation, the bond debt was --
- 9 debt holders were organized through the insurers; correct?
- 10 A We could start there, yes.
- 11 | Q Right. And the insurers could be effectively relied upon
- 12 to speak for the bondholders?
- 13 | A Well, again, we were opening what we expected to be a
- 14 long series of negotiations. The bond insurers represented
- 15 themselves as holding the economic risk of these bonds
- 16 because of their insurance. Therefore, we began our
- 17 discussions with them.
- 18 | O Okay. And as we said, that's six entities --
- 19 A Correct.
- 20 Q -- that cover the substantial majority of the city's
- 21 outstanding secured and unsecured debt; correct?
- 22 A That's right.
- 23 Q Do you know whether the city's unsecured pension
- 24 | liabilities are insured?
- 25 A I don't know.

- 1 Q Okay. So if I'm a bondholder -- let's say I'm a little
- 2 | old lady in Pasadena who's relying on insured municipal bonds
- 3 from the City of Detroit for my retirement income. I would
- 4 have recourse with respect to that income to the bond
- 5 | insurer; correct?
- 6 A Only if the bond insurer itself is solvent.
- 7 | Q Okay. Assuming that they're solvent, is that --
- 8 A Can't make that assumption here because some of them
- 9 | aren't.
- 10 Q I understand that some of them are having financial
- 11 | difficulties, but at least it's possible. It was possible
- 12 | for the bondholder to purchase an insured product; correct?
- 13 A In theory.
- MR. CIANTRA: No further questions.
- 15 THE COURT: You may proceed, sir.
- MR. SHERWOOD: Hello, your Honor.
- 17 CROSS-EXAMINATION
- 18 BY MR. SHERWOOD:
- 19 Q Mr. Buckfire, Jack Sherwood, Lowenstein Sandler. I'd
- 20 | like to ask the technician to put up City Exhibit 7, which I
- 21 | think you discussed yesterday on your direct. Do you
- 22 | remember discussing this agreement yesterday, Mr. Buckfire?
- 23 A I do.
- 24 Q And this agreement was executed before you were retained.
- 25 | Is that fair to say?

- 1 A Yes.
- 2 Q And one of the parties to this agreement is the
- 3 Department of Treasury of the State of Michigan; correct?
- 4 A Yes.
- 5 Q And the other is the City of Detroit. And I'd like to
- 6 ask you to clarify some of your testimony yesterday for me
- 7 | about this agreement. I thought I heard you say that it was
- 8 pursuant to this agreement that -- or that there was
- 9 something about this agreement that led to your engagement.
- 10 | Is that accurate?
- 11 | A Yes, paragraph 1.
- 12 Q Paragraph 1. Is that the paragraph that talks about
- 13 | restructuring assistance; correct?
- 14 A Correct.
- 15 | Q And would you call yourself part of that restructuring
- 16 assistance that was agreed to for the city pursuant to this
- 17 | agreement?
- 18 A Well, my firm was selected pursuant to this paragraph 1
- 19 requirement.
- 20 Q Okay. And is it your understanding that, in addition to
- 21 | your firm, Ernst & Young and Conway were also selected
- 22 | pursuant to this paragraph 1 to provide restructuring
- 23 | assistance?
- 24 A No. Ernst & Young had already been working for the city
- 25 | pursuant to the March 2012 consent agreement. I believe

- 1 | paragraph 2 of this memorandum is the entry point for Conway
- 2 | MacKenzie being awarded the contract to provide operational
- 3 assistance.
- 4 Q Okay. So you were engaged pursuant to paragraph 1,
- 5 | Conway MacKenzie pursuant to paragraph 2, and Ernst & Young
- 6 was already on the scene; correct?
- 7 A Correct.
- 8 Q And did you -- so when was the exact date that you
- 9 | actually got selected pursuant to this agreement? It was
- 10 | January of 2013; right?
- 11 | A Well, we signed our contract with the city on January the
- 12 5th, but we had been told we had won the award, as it were,
- 13 in December.
- 14 Q Okay. So you started work in earnest pursuant to this
- 15 | agreement in January of 2013; is that right?
- 16 A Yes.
- 17 Q And same for Conway?
- 18 A I don't know when they began, but it was -- certainly the
- 19 | first time I met with them was in January.
- 20 Q Okay. And do you know whether Conway began their
- 21 | services in January? Maybe you just answered the question.
- 22 | I'm sorry for asking it again. Just to be clear, you don't
- 23 know whether Conway actually began their work in January of
- 24 | 2013?
- 25 A I don't. That's just when I first met them.

- 1 Q Okay. But you met them in the context of you're both
- 2 | working on your engagement for the City of Detroit; isn't
- 3 | that right?
- 4 A Yes, because we both reported to the same city officers.
- 5 Q Now, if you turn to paragraph 8 of this agreement -- I
- 6 | think it's on page 5. Can you -- it talks about milestones
- 7 | for draws, and I think you testified a little bit yesterday
- 8 about -- and there has been some testimony over this money
- 9 that was loaned by the state and held in escrow. Do you
- 10 recall that testimony? Is that accurate?
- 11 | A No, it's not accurate. I testified that the city had
- 12 been assisted by the state in raising \$130 million on the
- 13 capital markets. I think it was in March or April of 2012.
- 14 Q Okay. And you understood that to be the case when you
- 15 | came on board in January of 2013?
- 16 A Yes. I knew there was still some money in escrow from
- 17 | that bond financing.
- 18 Q Okay. And do you know what the amount in escrow was
- 19 | in -- I just heard yesterday numbers like 30 million, 80
- 20 | million, 50 million. Do you know how -- let's see if we can
- 21 | go date by date. Do you know how much was in escrow in
- 22 | November of 2012, the date of this agreement?
- 23 A Well, paragraph 8 says there was \$80 million, so I assume
- 24 it --
- 25 Q Okay.

- 1 | A -- was \$80 million.
- 2 | Q And do you know how much was in escrow on the date that
- 3 | the bankruptcy petition was filed?
- 4 A I believe it was around 60 million.
- 5 Q Okay. And do you know -- so at least 20 million was
- 6 distributed from that escrow between the period of November
- 7 | 2012 and July 2013; right?
- 8 A Yes.
- 9 Q And is this -- was it sort of like an advance and then a
- 10 | repayment, or do you know how that worked?
- 11 | A Well, it was meant to be a release from the escrow. I
- 12 don't really recall what the mechanism was. I don't recall
- 13 there being any requirement for the city to put it back
- 14 | because the city would not have the ability to do that once
- 15 | the money was spent.
- 16 Q Okay. So you don't know whether it was 80 and then it
- 17 | was below 60 and then -- you don't know whether the city ever
- 18 | paid any of that money back?
- 19 A I don't.
- 20 Q Okay. Do you know whether the city pays interest on that
- 21 money?
- 22 | A I don't.
- 23 | Q And is it true that that escrow money is releasable to
- 24 | the city in the discretion of the state treasurer?
- 25 A That's my understanding.

- 1 Q So if the state treasurer wanted to release that money to
- 2 | the City of Detroit, it could in the exercise of its
- 3 discretion?
- 4 A I assume so.
- 5 Q Now, the release of this -- would you agree that your
- 6 engagement and the engagement of Conway pursuant to this
- 7 | agreement was sort of a condition of the city having access
- 8 | to this escrow money?
- 9 A Well, that was part of the paragraph 1 and 2 requirements
- 10 of this agreement.
- 11 | Q Right. So if the city didn't retain -- and I'm not
- 12 | saying you personally, but a financial advisor and a business
- 13 | advisor, then they couldn't get access to this money. Is
- 14 | that your understanding?
- 15 A Yes.
- 16 Q Now, when this -- the date of this agreement was November
- 17 | 2012. That was the same time that PA 4 was repealed by the
- 18 voters of the State of Michigan; isn't that right?
- 19 A I don't know.
- 20 Q And in your conversations with the state concerning this
- 21 | agreement, do you know whether there was any connection
- 22 | between this agreement and the referendum with respect to PA
- 23 4?
- 24 A No.
- 25 | Q Now, after you were engaged in January of this year along

- 1 | with Miller Buckfire, your understanding is you were working
- 2 | for the City of Detroit; isn't that right?
- 3 A That's who our contract is with. That's correct.
- 4 | Q Okay. But you reported to a board which include
- 5 representatives from the state, for the State of Michigan?
- 6 A No. We reported to Kriss Andrews and Jack Martin.
- 7 Q Just the city?
- 8 A That's correct.
- 9 Q Okay. And I assume you tried to fulfill your duties as a
- 10 | professional, and I'm sure, based on your observations, the
- 11 | folks at Conway MacKenzie were doing what they could to
- 12 provide financial advice and restructuring advice and to
- 13 | implement initiatives for the City of Detroit from January
- 14 | 2013 through the appointment of the emergency manager;
- 15 | correct?
- 16 | A As directed by the city. That's correct.
- 17 | Q Let me just jump to your discussion earlier about your
- 18 | communications with Jones Day. You talked about March 2012
- 19 | being your engagement date. You made a mistake at your
- 20 deposition, so it was March 2012. So your initial engagement
- 21 by the city ended, because I think it was a 60-day
- 22 engagement, so did it end in May of 2012?
- 23 A I can't remember. It was only 60 days, and it was a very
- 24 limited scope, so it was around that time.
- 25 | Q So just running the math -- and we don't have to be exact

- 1 here, but, generally speaking, you were really not -- you
- 2 | were kind of on the sidelines during the period from, say,
- 3 | May of 2012 through the end of the year when you were engaged
- 4 pursuant to this new deal; right?
- 5 A That's right. We had developed a relationship with the
- 6 city which we maintained during that period.
- 7 | Q Now, during that period of time, you continued to
- 8 | maintain contact with Jones Day and continued to exchange
- 9 information with Jones Day about the City of Detroit and
- 10 | their financial issues; isn't that right?
- 11 A And other law firms. That's correct.
- 12 Q Let me stay on this topic because I want to try to do
- 13 this in some type of logical order. Let me jump now to the
- 14 | meeting of the law firms at the airport on January 29th.
- 15 | Isn't it true that you had a telephone conversation with the
- 16 Jones Day law firm on the day before that meeting?
- 17 A I did, along with all the other law firms.
- 18 | Q You had a telephone conversation with all of the 14 or 15
- 19 | law firms on the day before that meeting?
- 20 A Many of them called looking for last-minute advice and
- 21 guidance on how to conduct themselves in the presentation.
- 22 | O Okay. Do you recall in your conversation with Jones Day
- 23 | in particular advising Jones Day to address the issue if
- 24 Miller Buckfire finds a way to monetize assets, how will that
- 25 affect eligibility?

- 1 A No.
- 2 | Q You don't recall that, any discussions with Jones Day
- 3 about that particular topic?
- 4 A No.
- 5 Q Do you recall what you said to Jones Day in advance of
- 6 | the meeting to help them prepare to give their pitch?
- 7 A I recall telling them the same thing I told all the other
- 8 | law firms. In general, make sure that they presented as
- 9 thoughtful a range of alternatives to the city and the state
- 10 | as they could; to emphasize, to the extent they could, their
- 11 deep connections to the City of Detroit and the State of
- 12 Michigan; if they could speak to it, their midwestern roots
- 13 | and any other things that would indicate that they cared
- 14 about this assignment.
- 15 | Q And just to be clear for the record, your testimony is
- 16 | that you don't recall any discussions with Jones Day on
- 17 | January 28th, 2013, asking them to address asset monetization
- 18 | and the impact of that on eligibility under Chapter 9? Is
- 19 | that your testimony here today?
- 20 A We might have talked about how we would handle an asset
- 21 | monetization, but I don't recall any other implications of
- 22 | that. Asset monetizations always have to be considered in
- 23 any restructuring process as a source of cash and recovery
- 24 for creditors.
- 25 | Q Do you know discussing with them the impact of asset

monetization on eligibility for Chapter 9? 1 2 No. MR. SHERWOOD: Can I have one second, your Honor? 3 THE COURT: Yes, sir. 5 MR. SHERWOOD: Can we have Exhibit 860, please? Your Honor, I don't think that this exhibit is in evidence. 6 I'm trying to use it to refresh the witness' recollection. THE COURT: Well, if that's so, I would ask you to 8 9 take it off the screen and just hand him a paper copy. 10 MR. SHERWOOD: I'm sorry, your Honor. I don't have 11 a paper copy. MS. GREEN: It's in the binder. 12 THE COURT: Did you say 860? 13 14 MR. SHERWOOD: Yes, sir. THE COURT: My order says that it is admitted into 15 16 evidence. 17 MR. SHERWOOD: Then we can put it on the screen, your Honor. 18 MR. STEWART: No. I think the -- don't we have the 19 20 objection on attorney privilege and on attorney work product 2.1 on that? 22 ATTORNEY: We had one, yes. 23 MR. STEWART: Did we recede from it? 24 ATTORNEY: Yes, we did. 25 MR. STEWART: Okay. I'm sorry. We receded from our

- 1 | objection.
- 2 MR. SHERWOOD: All right. So can I put it back up,
- 3 your Honor?
- THE COURT: Okay.
- 5 MR. SHERWOOD: I'm sorry. Nw, if you can -- can I
- 6 ask that we go down to the text and sort of the line that
- 7 | starts "Miller Buckfire" and blow that part up, please?
- 8 BY MR. SHERWOOD:
- 9 Q Bottom sentence in the block that says, "If MB finds a
- 10 | way to monetize assets to create liquidity, how would that
- 11 | impact eligibility?" And just for the -- just so we're
- 12 | clear, Mr. Buckfire, you're not on this e-mail. This is an
- 13 e-mail in evidence, and it -- and take your time reading the
- 14 | whole thing, but basically it describes, I think, a
- 15 conversation at Jones Day describing their conversation with
- 16 | you, and, you know, the last question is, "If MB" -- I assume
- 17 | that means Miller Buckfire -- "finds a way to monetize
- 18 | assets, how would that impact eligibility?" Does that
- 19 refresh your recollection as to the content of your
- 20 | conversation with Jones Day that day?
- 21 A This is not an e-mail that I'm part of.
- 22 | O Fair.
- 23 A May I read the whole thing? You're showing me one little
- 24 paragraph.
- 25 | O Yeah.

- 1 A This is an internal e-mail from Jones Day?
- 2 Q Yes, it is, sir.
- 3 A Yeah. I'm sorry. It's -- okay. Can you blow this up?
- 4 | I can't even read it. Thank you.
- 5 0 Is that better?
- 6 A Thank you. Okay.
- 7 Q Does that refresh your recollection as to whether -- when
- 8 | you had your conversation with Ms. Ball from Jones Day on the
- 9 28th, whether you told her to address the issue at the
- 10 | meeting the next day if Miller Buckfire finds a way to
- 11 | monetize assets, how would that impact eligibility?
- 12 | A I simply pointed out to her, as I did to everybody else,
- 13 | that we were looking at ways of creating value, and we needed
- 14 to consider whether that could be done inside or outside of a
- 15 | bankruptcy. Obviously in the course of a normal bankruptcy,
- 16 Chapter 11 in particular, selling an asset prior to a
- 17 | bankruptcy proceeding may often be challenged in hindsight by
- 18 | creditors. If we did find a source of value, we'd want to
- 19 make sure it didn't happen that way.
- 20 Q So are you saying now that you recall the -- you
- 21 | specifically --
- 22 A No.
- 23 | Q -- recall the conversation, or are you just speculating
- 24 as to what you might have --
- 25 | A I'm speculating as to what this means and what she

- 1 thought she was writing about.
- 2 Q All right. We can take that down now.
- 3 MR. STEWART: I'd move to strike the testimony, your 4 Honor.
- 5 THE COURT: I'm sorry. On what grounds, sir?
- 6 MR. STEWART: Speculation.
- 7 MR. SHERWOOD: I don't mind.
- 8 THE COURT: All right. It is so ordered.
- 9 BY MR. SHERWOOD:
- 10 Q Now, in your previous cross -- I don't want to take too
- 11 | much time with this because you've been up there a long time
- 12 | and everybody is (inaudible) to lunch, but -- and just so the
- 13 | record is clear, you were asked about whether Jones Day at --
- 14 | whether you recall at the meeting on the 28th whether Jones
- 15 Day actually made part of their pitch with Mr. Orr a
- 16 | statement about the impacts of asset monetization and
- 17 | eligibility, and just so we're clear, you don't recall any
- 18 | such statements being made by Jones Day during the course of
- 19 | their presentation, or do you?
- 20 A I don't.
- 21 Q Let me try to pick up on the whole even-handed and fair
- 22 | discussion. I think you testified -- I'm sorry. Is it your
- 23 | understanding that at \$12 billion of total liabilities the
- 24 | projected recovery for unsecured claims under the proposal
- 25 | was 16 cents on the dollar?

- 1 A That's correct.
- 2 Q And in concluding that the plan, as presented, is even-
- 3 | handed and fair, did you consider the argument that the
- 4 | vested pension claims are protected by the Constitution of
- 5 | the State of Michigan?
- 6 A I am aware of that argument.
- 7 Q Did you incorporate that argument into the proposal?
- 8 A No.
- 9 Q And do you consider that argument -- you don't give that
- 10 | argument much value, do you, when you conclude that the
- 11 | proposal made on June 14th is even-handed and fair; isn't
- 12 | that right?
- 13 A We didn't give any weight to the obligation -- the
- 14 | statement of the general obligation bondholders that their
- 15 | tax pledge was important either. We regarded them both as
- 16 | covenants that the city could not honor.
- 17 Q I'm sorry. I just asked you about the vested pension
- 18 benefits and their mention in the Constitution.
- 19 A They don't have --
- 20 Q I asked you -- I asked you whether you give the
- 21 | constitutional protection any value in either the proposal --
- 22 A Um-hmm.
- 23 Q -- or your statement that the proposal was even-handed
- 24 and fair.
- 25 A They don't have a security interest, and, therefore, we

- 1 | did give it weight, but we did not regard it as relevant to
- 2 our claims classification.
- 3 | Q They didn't have a security interest, but -- so, in your
- 4 | view, a security interest is more valuable than
- 5 | constitutional protection?
- 6 A If a creditor has a security interest in an asset or
- 7 | revenue stream, that gives them a claim on that revenue
- 8 | stream or asset. What is a covenant?
- 9 Q Let me -- staying with the proposal, do you remember
- 10 looking at a page of the proposal that had a -- sort of a
- 11 | timeline? Would you like to see that again?
- 12 A Yes, to make sure I understand which page --
- 13 Q Yeah. Can we pull up --
- 14 A Which exhibit is that?
- 15 | Q It's 408, among others. We're going to pull it up.
- 16 A Are you referring to Exhibit 43?
- 17 Q Yeah. That's your number, yeah. The city's number is
- 18 403. That works.
- 19 | A Okay.
- 20 Q Now, if you turn to page 113 of that -- and I believe
- 21 | that is the page 113 that was on the original document. Yes.
- 22 | That's it. Now, when this proposal -- I think you testified
- 23 | yesterday that this was not a take it or leave it proposal;
- 24 | correct?
- 25 A Correct.

1 Q And you and counsel referred to this calendar of contacts

- 2 and this page. Was this calendar and contacts information --
- 3 | was that highlighted at the end of the meeting on June 14th?
- 4 A Yes, it was.
- 5 Q Okay. So there was a period for requests for additional
- 6 information June 17th to June 24th, and then initial round of
- 7 discussions. The initial round of discussions ends on July
- 8 2nd; correct?
- 9 ATTORNEY: July 12th?
- THE WITNESS: July 2nd?
- MR. SHERWOOD: July 12th. Thank you.
- 12 THE WITNESS: That was the plan, yes.
- 13 BY MR. SHERWOOD:
- 14 Q Right. And that was just to be the initial round of
- 15 | discussions; correct?
- 16 A We had to start someplace.
- 17 | Q Correct. And then there's an evaluation period July 15th
- 18 | through July 19th. Do you see that?
- 19 A I do.
- 20 | Q And the city filed bankruptcy on July 18th; isn't that
- 21 right?
- 22 A I believe that's right.
- 23 | Q On this calendar and contacts, it doesn't say anything
- 24 | like if we don't reach an agreement we're going to file on
- 25 | July 18th, 2013; isn't that right?

- 1 A It doesn't say that.
- 2 Q And that wasn't said at the meeting, July 18th we're
- 3 | going to file. Nobody said that?
- 4 A We hoped we didn't have to.
- 5 Q One of the big concerns from your perspective in the --
- 6 in regard to the swaps counterparties -- we can put that down
- 7 | there. I think it was your testimony that you were really
- 8 | concerned about these negotiations with the swaps. You were
- 9 involved in that.
- 10 A That's right.
- 11 | Q And your big concern was that absent a deal with these
- 12 | guys, the city could lose the casino revenue, and that's a
- 13 | big part of the city's revenue; right?
- 14 A And then it got worse. That's correct.
- 15 | Q Okay. Isn't it true that -- though, that on July 17th a
- 16 | forbearance agreement was executed with the swap
- 17 | counterparties?
- 18 A That's true.
- 19 MR. SHERWOOD: Can we put up Exhibit 558, please?
- 20 | It's AFSCME 558. I'll move on to something else and see if I
- 21 | can get back to that, your Honor.
- 22 THE COURT: I'm feeling like this is a good time to
- 23 break for lunch.
- MR. SHERWOOD: Your Honor, I was hoping to get done
- 25 | before lunch, which is -- I'm sorry about that, but --

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THE COURT: I'd like to actually conduct a
 1
 2
     referendum among counsel here. One hour, one hour and 15
 3
    minutes, or one hour and 30 minutes for lunch? How many vote
 4
     for one hour? Nobody. How many vote for an hour and 15
    minutes? A couple people. How many an hour and 30?
 5
     Everybody else. All right. Fine. An hour and 30 it is.
 6
 7
    We'll reconvene at 1:45.
 8
              MR. SHERWOOD: Your Honor, just --
 9
              THE COURT: Sir.
10
              MR. SHERWOOD: -- for everybody's benefit, I'm 15
11
    minutes from --
12
              THE COURT: Okay.
              MR. SHERWOOD: Just so everybody can plan.
1.3
14
              THE COURT: We'll pick it up then.
              MR. STEWART: Another question now?
15
16
              THE COURT: Sir.
17
              MR. STEWART: I would like to ask the Court's
     guidance. We have Mr. Malhotra here, and I assume that for
18
     fairness sake, since those exhibits are now in for the truth,
19
20
     that there will be additional cross-examination of
2.1
    Mr. Malhotra and probably brief additional direct.
22
              THE COURT: Well, let's take this up at 1:45.
23
              MR. STEWART: Okay.
24
              THE COURT: Counsel, I want you to think about the
25
     question whether you need further examination of Mr. Malhotra
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- or whether he can be excused as a witness. 1 2 THE CLERK: All rise. Court is in recess. 3 (Recess at 12:15 p.m. until 1:45 p.m.) THE CLERK: Court is back in session. Please be seated. Recalling Case Number 13-53846, City of Detroit, 5 6 Michigan. THE COURT: Looks like everyone is here. You may proceed, sir. 8 9 BY MR. SHERWOOD: Mr. Buckfire, before lunch I was trying to get ahold of 10 11 this exhibit that we've marked as 588. Can you see it on the screen, or would you like a hard copy? 12 If you could blow up the one I have here, that would be 13 helpful. Yes, I see it. There's only half the document. Do 14 you have a hard copy just if you don't mind? 15 MR. SHERWOOD: May I approach, your Honor? 16 17 THE COURT: Yes.
- THE COURT: No. That's all right.
- 21 THE WITNESS: Thank you.
- THE COURT: Do you have a question for the witness?

MR. SHERWOOD: Would the Court like a hard copy,

- MR. SHERWOOD: Oh, I'm sorry.
- 24 BY MR. SHERWOOD:

18

19

too?

25 | Q Have you reviewed the document? Do you recognize it?

- 1 A I do.
- 2 Q And did you write this e-mail to the governor, Treasurer
- 3 Dillon, and others on July 17th, 2013?
- 4 A I did.
- 5 Q And does it accurately describe the state of affairs with
- 6 respect to negotiations -- the negotiation of a forbearance
- 7 | agreement with the swap counterparties?
- 8 A Yes.
- 9 Q Okay.
- 10 MR. SHERWOOD: Your Honor, I would move this
- 11 | evidence into evidence. I don't think it's been stipulated
- 12 | in. I think we've laid a proper foundation.
- MR. STEWART: No objection, your Honor.
- 14 THE COURT: All right. The exhibit was 588, did you
- 15 | say?
- MR. SHERWOOD: Yes, sir.
- 17 THE COURT: Exhibit 588 is admitted.
- 18 (Exhibit 588 received at 1:47 p.m.)
- 19 BY MR. SHERWOOD:
- 20 Q Mr. Buckfire, just before lunch, just to follow up on
- 21 | something I asked you, you indicated that one of the people
- 22 | at the city that you reported to before the appointment of
- 23 | the EM was a person by the name Jack Martin. Do you remember
- 24 that?
- 25 A Yes.

- 1 Q And isn't it true that Mr. Martin was hired pursuant to a
- 2 | consent decree and appointed by Governor Snyder?
- 3 A Well, I know he was hired as chief financial officer
- 4 | after the consent agreement was signed in March of 2012,
- 5 | chief financial officer of the City of Detroit. I don't
- 6 recall him being appointed by the governor.
- 7 | Q Isn't it true that he's now the EM for the Detroit Public
- 8 | Schools?
- 9 A Yes.
- 10 Q And in that post, was he appointed by the governor? Do
- 11 | you know?
- 12 A I don't know.
- 13 | Q Let me ask you just about the artwork and the Christie's
- 14 | appraisal. I think you said that you engaged them in either
- 15 May or June. Do you remember that?
- 16 A May.
- 17 Q Was it May?
- 18 A May 15th or so.
- 19 Q May 15th. Okay. So they've had all of June, July,
- 20 August, and September, and I mean it's been like five months
- 21 since their engagement.
- 22 | A No. I didn't say that. I said I met with the DIA May
- 23 | 15th --
- 24 Q When were they --
- 25 A -- and I recommended to the emergency manager that an

1 | appraisal be conducted sometime in June, and I contacted

- 2 | Christie's on behalf of the city to find out if they had an
- 3 | interest in taking on this assignment. As I recall, the
- 4 emergency manager did not sign their agreement until sometime
- 5 in August.
- 6 Q August. Okay. So they've only had August, September,
- 7 October to do their appraisal work. Is that what you're
- 8 saying?
- 9 A I believe they actually started in early September.
- 10 Q Okay. And in that time they haven't even produced a
- 11 | preliminary report on valuation?
- 12 A No.
- 13 | Q You testified yesterday about -- in connection with the
- 14 | Coleman Young Airport. I think you said something about
- 15 | consulting with one of your colleagues at Miller Buckfire who
- 16 had expertise in matters concerning to airports and financing
- 17 | and so forth. Do you recall that?
- 18 | A I do.
- 19 | Q And what was the name of that individual?
- 20 A John McKenna. He's a managing director at Miller
- 21 | Buckfire, a lot of experience with airlines. Among other
- 22 | things, he had been a director of U.S. Airways at one point.
- 23 THE COURT: The question simply was who was that.
- 24 THE WITNESS: John McKenna.
- 25 BY MR. SHERWOOD:

- 1 Q And at Miller Buckfire, you guys have over 30
- 2 | professionals. Do the professionals within your firm -- do
- 3 they specialize in specific industries?
- 4 A They don't set out to do so, but after you've worked with
- 5 one company and one industry, you tend to do others, so they
- 6 do acquire industry expertise.
- 7 Q And what other types of industry expertise would you say
- 8 | that Miller Buckfire has as a strong part of their practice?
- 9 A Sovereign restructuring. We have one large country,
- 10 | which has been a client of ours now for several years. We've
- 11 | done other work for other municipalities in the United
- 12 | States. In terms of private sector work, airlines, electric
- 13 utilities, merchant power companies, retailers, steel
- 14 | companies, telecommunications companies, yeah. I could go
- 15 on, but those are the primary ones.
- 16 | Q And in connection with your firm's work, do you testify
- in court on behalf of your clients?
- 18 | A Yes.
- 19 Q And in your experience testifying in court, have you been
- 20 | qualified as an expert before?
- 21 A Yes.
- 22 | Q Was it your decision to be a nonexpert witness in this
- 23 case?
- 24 A No.
- 25 | Q Do you know whose it was?

- 1 A No.
- MR. SHERWOOD: Thank you, Mr. Buckfire. Thank you,
- 3 your Honor. I have no further questions.
- 4 THE COURT: Anyone else have questions for the
- 5 witness?
- 6 THE WITNESS: You want this exhibit?
- 7 THE COURT: I guess just set it down there.
- 8 CROSS-EXAMINATION
- 9 BY MS. GREEN:
- 10 Q Good afternoon, Mr. Buckfire. My name is Jennifer Green.
- 11 | I represent the General and Police and Fire Retirement
- 12 | Systems for the City of Detroit. We've actually met before.
- 13 I was at your deposition. I just wanted to get the timeline
- 14 | straight that you just testified about. You were initially
- 15 | engaged by the State of Michigan in 2012; correct?
- 16 A Correct.
- 17 Q And at that time, your engagement was limited to the time
- 18 | frame of March to April?
- 19 A It was 60 days.
- 20 | Q And at that time, it was your job to identify assets of
- 21 | the City of Detroit; correct?
- 22 | A No. I didn't testify to that. I testified we were asked
- 23 to do a general financial review of the city's financial
- 24 | condition based on public information.
- 25 | Q Okay. And then in 2013 when you were reengaged, you

- 1 | discovered that the artwork could be a potential asset?
- 2 A Among other things, yes.
- 3 Q And you did not know that during your engagement in 2012;
- 4 correct?
- 5 A No.
- 6 Q You met with Christie's in May of 2013?
- 7 A I first called them late May, and I believe I met with
- 8 | them either late May or early June to ascertain whether they
- 9 | might have an interest in appraising the art at the DIA.
- 10 Q And were you told by Christie's at that time how long it
- 11 | would take to perform the valuation?
- 12 A They told me it would take several months.
- 13 | Q You knew even if you started in May that it would not be
- 14 | done until the end of summer; correct?
- 15 A Correct.
- 16 Q The meeting with the DIA, what date in May was that?
- 17 A May 15th.
- 18 Q Was that the only meeting you had with the DIA?
- 19 A No. It was the first meeting I had with the DIA.
- 20 Q What other meetings did you have with the DIA?
- 21 A Well, I met with representatives of the DIA and the
- 22 | chairman of the trustees several times after that meeting to
- 23 | again reiterate the city's position that the city owned the
- 24 | art and the building and that it would be useful to everybody
- 25 to arrive at a consensual resolution that would create value

- 1 | for the city. Those discussions did not prove fruitful.
- 2 | Q And who is the chairman that you just mentioned?
- 3 A Gene Gargaro.
- 4 | Q And who is Richard Manoogian? Is he also involved with
- 5 the DIA?
- 6 A I don't know. I assume he -- I've heard the name, but I
- 7 | never met him.
- 8 Q And David Meador, how is he involved with the DIA?
- 9 A He's a trustee.
- 10 Q And did you meet with him as well in May or June?
- 11 | A I did. I met him when DTE was working with the city on
- 12 | the formation of the public lighting authority.
- 13 | Q And when you met with Mr. Meador, did you discuss the
- 14 | potential of a Chapter 9 filing on behalf of the City of
- 15 Detroit?
- 16 A I told him that it was certainly a risk given the city's
- 17 | financial position.
- 18 Q Did you identify a particular date that the city may file
- 19 | Chapter 9?
- 20 A No.
- 21 | Q Did you share with any of the other trustees of the DIA
- 22 | that there was a particular date or month that a Chapter 9
- 23 | might be filed on behalf of the city?
- 24 A No.
- 25 Q Mr. Buckfire, do you remember receiving an e-mail from

- 1 David Meador, the Mr. Meador that we just spoke about, on
- 2 July 11th of 2013?
- 3 A I recall getting numerous e-mails from him. That sounds
- 4 like I might have gotten one on that date.
- 5 Q We'll pull up a copy of it for you to look at. Do you
- 6 recognize this as being the e-mail that you received from Mr.
- 7 | Meador in July of 2013?
- 8 A Yes.
- 9 Q I'd like to direct your attention to the top of the e-
- 10 | mail where it says "Ken, here's the outline that I provided
- 11 | Gene." Is that Gene Gargaro, who we just spoke of?
- 12 A Yes.
- 13 Q "As a pre-read to our call, I don't think any action is
- 14 | needed on your part. I just wanted you to be aware of what I
- 15 | had shared with him."
- 16 A I see that.
- 17 | Q Okay. The e-mail below has a date of, if you look down,
- 18 | June 22nd. And if you scroll to the last page of the e-mail,
- 19 | there's a bullet point list of topics that were discussed.
- 20 | Bullet point number --
- 21 MR. CULLEN: Before we get into the topics, unless
- 22 | we're going to refresh his recollection, I would like to have
- 23 | a proper foundation for the rest of the e-mail or for his
- 24 ability to discuss the substance of this.
- MS. GREEN: Your Honor, it's actually going to be

- impeachment because he just said that he didn't tell them
 something, and that's all I'm using it for.
- THE COURT: Well, let's just get the record straight. Is this e-mail an exhibit?
- 5 MS. GREEN: It is not yet an exhibit, your Honor.
- THE COURT: Okay. Well, for identification

 purposes, let's just put a number on it, and you'll tell me

 what that number is.
- 9 MS. GREEN: It would be Exhibit 868.
- THE COURT: 868. Okay. We'll put that number on it.
- 12 (Exhibit 868 marked at 1:57 p.m.)
- THE COURT: Is this an e-mail that the witness received in the ordinary course?
- MS. GREEN: I believe he just testified that he generally recalls receiving an e-mail from Mr. Meador following their meeting.
- 18 THE COURT: Did you receive this e-mail?
- 19 THE WITNESS: I did.
- 20 THE COURT: All right. You may proceed.
- 21 BY MS. GREEN:
- 22 Q Bullet point number five states the EFM has to have a
- 23 plan in place by mid-July.
- 24 A Um-hmm.
- 25 | Q The second line states, "A bankruptcy filing will likely

- 1 be in July. The team would like to include a conceptual
- 2 | framework for the DIA assets in that filing. A formal plan
- 3 | will be submitted in the fall, November or earlier, and a
- 4 hearing next May." And as you recall, an e-mail that you
- 5 | received stated, "I just wanted you to be aware of what I had
- 6 | shared with him." Had you shared this information with a
- 7 | board member of the DIA?
- 8 A Well, this is his e-mail to Gene Gargaro. It's not from
- 9 me to him.
- 10 | Q I understand that. I'm asking if it's -- if it is your
- 11 | testimony that you did not share at your meeting that a
- 12 | bankruptcy filing will likely be in July.
- 13 | A I never shared with anybody at DIA that a bankruptcy
- 14 | filing was likely in mid-July, but at this point -- and this
- 15 | is dated -- when was this dated again? When was it sent?
- 16 O June 22nd.
- 17 A Okay. We had already had our meeting with creditors on
- 18 June 14th. All right. We were already in the middle of
- 19 | discussions with them. He had called me to find out where
- 20 | this left DIA, and I explained to him that, you know, given
- 21 | where we were with the cash position of the city -- and this
- 22 | is an important point -- we still didn't have a forbearance
- 23 agreement in place -- that that raised the risks of a
- 24 bankruptcy to a high level, and, therefore, it would be nice
- 25 | to have something in place as soon as possible.

1 | Q Did you respond to his e-mail and deny that you ever told

- 2 | him a bankruptcy filing would be coming in July?
- 3 A I never said it was coming in July.
- 4 Q His e-mail --
- 5 A This is his e-mail.
- 6 Q I understand that. His e-mail says that a bankruptcy
- 7 | filing will likely be in July, and you had just met with him.
- 8 And the e-mail to you said, "I wanted you to be aware of what
- 9 | I had shared with him." Did you respond and say, "I didn't
- 10 | share any information of this nature with you"?
- 11 | A I'm confused. This is what he wrote to his colleagues
- 12 about what he believed would be the state of play.
- 13 | Q Can we go back to the initial e-mail to Mr. Buckfire,
- 14 please?
- 15 A Can you hand me a hard copy because it's actually hard to
- 16 | follow this from the screen?
- 17 Q Mine has writing, so --
- 18 A What?
- 19 Q Mine has writing.
- 20 MR. CULLEN: Don't you have a --
- 21 THE COURT: Do you have a clean copy?
- MR. CULLEN: You don't have a clean copy?
- MS. GREEN: Don't have a clean copy.
- MR. CULLEN: Well, it's more important that he have
- 25 | it than I do, your Honor.

- 1 THE COURT: Okay. Thank you, sir.
- 2 BY MS. GREEN:
- 3 | Q I just wanted to direct your attention again to the
- 4 | sentence that says -- it's an e-mail from Mr. Meador to you
- 5 | saying, "I wanted you to be aware of what I had shared with
- 6 him."
- $7 \mid A \mid Um-hmm$.
- 8 Q Had you shared that information?
- 9 A Well, he's referring to what he had shared with Gene, not
- 10 | what I had shared with him. That's what it says.
- 11 | Q My question to you was are you denying that you were the
- 12 one that told them that a bankruptcy filing would be coming
- 13 in July?
- 14 A I never told him that. I did, however, tell them that
- 15 | the city was at great risk of action because we didn't have a
- 16 | forbearance agreement. We just had our meeting with
- 17 | creditors. I didn't know what was going to happen, and,
- 18 | therefore, they should be concerned about doing something
- 19 | about DIA as soon as possible.
- 20 Q Did the emergency manager himself have a meeting with Mr.
- 21 Meador or Gene Gargaro?
- 22 A Not to my knowledge.
- 23 | Q Who all was in the meeting in May of 2013 with you and
- 24 Mr. Meador?
- 25 A Let's see. It was Mr. Gargaro, Richard Levin from

- 1 | Cravath, Alan Schwartz from Honigman Miller, Bruce Bennett
- 2 from Jones Day, and myself.
- 3 | Q Do you think it's possible that one of the other people
- 4 at that meeting shared with the representatives from the DIA
- 5 | that a bankruptcy filing would be coming in July?
- 6 A Well, all the people at that meeting were from the DIA
- 7 except for Mr. Bennett and myself.
- 8 Q That's what I'm asking you. Did someone else at the
- 9 meeting, perhaps Mr. Bennett, share with the DIA
- 10 | representatives that the emergency -- or I'm sorry -- that a
- 11 | bankruptcy filing would be coming in July?
- 12 A I have no idea.
- 13 | Q Do you recall any discussion about a formal plan that
- 14 | would be submitted in November as the e-mail states? Do you
- 15 | recall any discussions of that nature in your meeting?
- 16 A Yes. I explained to Mr. Meador that in the ordinary
- 17 | course, if we were successful in crafting a plan with our
- 18 creditors, we would move this along as rapidly as we could,
- 19 | and the earliest we could potentially file a plan would be
- 20 | end of this year with a goal of having an exit from
- 21 bankruptcy, if necessary, by the end of next year.
- 22 | Q And the portions regarding having a plan in place by July
- 23 or bankruptcy filing in July never came up?
- 24 A No. We were referring to having a plan with our
- 25 | creditors.

- 1 | Q And you never corrected this what you now say is an
- 2 | inaccurate recollection or an inaccurate summary of your
- 3 | meeting?
- 4 A This is not my meeting, and it's not my e-mail, so I
- 5 | don't know what you're talking about.
- 6 Q You didn't correct his understanding that there was not
- 7 | to be a bankruptcy filing in July?
- 8 A I didn't feel it necessary to respond to every e-mail I
- 9 receive because he's not an employee or officer --
- THE COURT: "Yes" or "no," sir?
- 11 THE WITNESS: No.
- 12 BY MS. GREEN:
- 13 Q Thank you. I believe you testified earlier when Mr.
- 14 | Montgomery was questioning you whether you had any
- 15 communications with Jones Day regarding the possibility of a
- 16 repeal of PA 4, and you answered, "No."
- 17 A Okay.
- 18 | Q Do you consider e-mails a form of communication?
- 19 A Yes.
- 20 Q I'd like to direct your attention to Exhibit 842. Do you
- 21 recognize this document?
- 22 A No.
- 23 Q Do you recognize your e-mail address at the top of it?
- 24 A I do. It was sent to me. That's correct.
- 25 | Q Correct. So you -- do you recall receiving it generally?

- 1 A No.
- Q When it says at the top, "FYI ahead of your meeting,"
- 3 | what meeting is that relating to in June of 2012?
- 4 A I can't recall which meeting that might be referring to.
- 5 Q Did you meet with the governor of the State of Michigan
- 6 in June of 2012?
- 7 A I may have, yes.
- 8 Q Who all was at the meeting with the governor in June of
- 9 2012?
- 10 A It was a meeting where we briefed him about restructuring
- 11 | alternatives in general. I believe it was attended by
- 12 | Treasurer Dillon, one of his aides, Brom Stibitz. Dennis
- 13 Muchmore, chief of staff, was there.
- 14 Q What was the substance of the conversations during this
- 15 | meeting on June -- I think it would be June 6th? If it's the
- 16 | following day, it would be June 6th.
- 17 A Yeah. Well, as I testified, they were interested in the
- 18 application of restructuring technique to the problems of the
- 19 | City of Detroit, how these issues could be resolved, and they
- 20 | asked me to come up and brief them about those things, which
- 21 | T did.
- 22 | Q Were any representatives of Jones Day at the meeting on
- 23 June 6th?
- 24 A I don't recall.
- 25 | Q I'd like to draw your attention to another exhibit. It

- 1 is an e-mail dated June 5th, 2012. I believe it's 845, 844.
- 2 A This is dated March 24th?
- 3 Q Yeah. I think it's off one. It should be 844. Okay.
- 4 The next page of that e-mail -- I'll direct your attention to
- 5 | the top line, and it says, "Guys, I'm going with Ken Buckfire
- 6 to talk to the governor in Michigan tomorrow," and it's an e-
- 7 | mail from Heather Lennox. Does that refresh your
- 8 recollection at all about whether someone from Jones Day
- 9 joined you at the meeting?
- 10 A Yes.
- 11 Q Was Heather Lennox, indeed, there?
- 12 A She was.
- 13 Q Were there any other representatives of Jones Day at the
- 14 meeting?
- 15 A Not that I recall.
- 16 Q Do you recall if there were any discussions relating to a
- 17 | Chapter 9 filing at that meeting?
- 18 A I'm sure we talked about it. It's something you have to
- 19 | consider when you have a high level of insolvency.
- 20 Q Did you discuss Chapter 9 filing specifically in
- 21 | connection with any particular sorts of liabilities such as
- 22 | the pension liabilities of the City of Detroit?
- 23 A I don't recall that either.
- 24 Q Do you remember if there were any memos or reports
- 25 | relating to constitutional protections of the pension

- 1 | liabilities discussed at this meeting?
- 2 A No.
- 3 Q Do you recall if any -- do you recall being given at any
- 4 time memos from Jones Day relating to Chapter 9 filing issues
- 5 | vis-a-vis the City of Detroit?
- 6 A In general, yes, but not specifically with respect to
- 7 Detroit.
- 8 | Q I couldn't -- I didn't hear the last --
- 9 A Not specifically with respect to Detroit but in general,
- 10 yes.
- 11 | Q Do you remember any discussion at the meeting with the
- 12 governor relating to the bankruptcy filing requirements under
- 13 | 109(c)(5) and negotiations and the good faith requirements --
- 14 A No.
- 15 | O -- listed thereunder? No? Do you remember any
- 16 | memorandums being shared with the governor on that topic?
- 17 A No.
- 18 Q Do you remember, as stated in the e-mail, suggesting that
- 19 Jones Day put together all the memos that they had done for
- 20 Andy?
- 21 A I don't recall any of those memos.
- 22 | Q No. Do you recall suggesting to them that they compile
- 23 | the memos in advance of the meeting?
- 24 A Yes.
- 25 Q And what prompted you to do that?

- 1 A I thought that the state would find it helpful to see
- 2 their research.
- 3 Q And when it says "the memos we did for Andy," is that for
- 4 | Andy Dillon?
- 5 A Yes.
- 6 Q And do you remember specifically what types of memos had
- 7 been requested by Mr. Dillon prior to this meeting?
- 8 A He didn't request any specific memo. He just wanted to
- 9 get an education on the issues.
- 10 Q So they prepared the memos on their own volition?
- 11 A Yes.
- 12 Q I'd like to go back to what I believe is Exhibit 843. We
- 13 | talked a little while ago about your denial of any
- 14 | communications relating to the repeal of PA 4. Do you
- 15 | recognize this e-mail?
- 16 A No.
- 17 Q Do you see your name at the top as a recipient?
- 18 A I see my name as a recipient, but I don't recall reading
- 19 it.
- 20 | Q So you just ignored the e-mail or you just --
- 21 A I guess.
- 22 | Q -- generally don't recall getting it?
- 23 A I get a lot of e-mails. I don't recall reading this one
- 24 at the time.
- 25 Q Okay. Well, let's look at the context, and maybe that

1 | will remind you whether or not you read it. The first bullet

- 2 | point talks about the appeals court should soon rule on the
- 3 repeal efforts related to Public Act 4. Does that ring a
- 4 | bell to you?
- 5 A Yes.
- 6 Q And the second paragraph talks about a separate challenge
- 7 | to the state unrelated to the efforts to repeal PA 4.
- 8 A Yes.
- 9 Q Do you now remember getting the e-mail and having
- 10 | communications about the repeal of PA 4?
- 11 A No.
- 12 Q What about Exhibit Number 846? Oh, these are all off
- 13 one. You know, it must be 8 -- I think it's 845.
- MR. CULLEN: Is it copied on 846, counsel?
- 15 MS. GREEN: No. It's 845. They're all off by one
- 16 for some strange reason. There we go.
- 17 BY MS. GREEN:
- 18 Q Do you see this e-mail, and do you recognize it?
- 19 A I see the e-mail. I don't recall it, but I'm sure I
- 20 received it.
- 21 Q And you see your name at the top of the e-mail?
- 22 | A I do.
- 23 | Q And you see a discussion in paragraph 1 about the state
- 24 | and city were concerned that PA 4 may not survive the
- 25 | petition challenge?

- 1 | A I do.
- 2 Q I direct your attention to the second page of this e-mail
- 3 where it states, "The state was likely looking at declaring
- 4 at emergency and appointing and EFM with a likely subsequent
- 5 step of a Chapter 9."
- 6 A Sorry. You lost me. Where are you reading from? Oh,
- 7 okay. Okay.
- 8 Q And then the following paragraph where it talks about if
- 9 PA 4 is pulled back at the end of April, is this another
- 10 example of communications relating to the repeal of PA 4?
- 11 A It seems to be.
- 12 Q I have several more, but I would -- I don't need to go
- 13 over them. Do you have a reason why you said before you had
- 14 | no communications relating to the PA 4 repeal?
- 15 A I didn't send this e-mail.
- 16 O You didn't what?
- 17 A I didn't send this e-mail.
- 18 Q But you received it.
- 19 A I don't remember it.
- 20 Q As part of your position with the team of E&Y, Conway
- 21 | MacKenzie, and Miller Buckfire Advisors, were you privy to
- 22 | any timelines or communication rollout plans prepared by
- 23 | Kevyn Orr's staff?
- 24 | A Are you referring to a public communication strategy?
- 25 | Q I'm referring to any kind of timeline or communications

- 1 | rollout plan that would have been shared with you in your
- 2 | role as the lead advisor for the financial team.
- 3 A I might have received a document from his communications
- 4 director at some point this year laying out a proposed time
- 5 | schedule for public communications, but I can't recall
- 6 specifically.
- 7 Q Do you recall when that would have been?
- 8 A No.
- 9 Q And his press secretary is Mr. Nowling?
- 10 A Yes.
- 11 | Q Do you recall the substance of that timeline and what the
- 12 | date was for the bankruptcy filing?
- 13 A No.
- 14 Q Did you not review the e-mail from Mr. Nowling for its
- 15 substance?
- 16 | A I just don't remember it.
- 17 Q You were the lead advisor of the financial team, and you
- don't remember an e-mail with the date for the bankruptcy
- 19 | filing?
- 20 A No.
- 21 | Q Do you think that would have been an important thing for
- 22 | you to know as the lead negotiator on the swap transaction
- 23 | and negotiating with the creditors?
- 24 A I had advised Mr. Orr that if he were to decide to seek
- 25 | protection, he shouldn't do it until we had a forbearance

- 1 agreement executed.
- 2 Q And at the time leading up to the negotiation of the
- 3 forbearance agreement, you and Mr. Orr were in daily contact;
- 4 correct?
- 5 A Yes, up until the time we got the forbearance agreement
- 6 executed.
- 7 Q And that was executed on July 15th; correct?
- 8 A I think it was the 16th.
- 9 Q July 16th?
- 10 A July 16th. That's right.
- 11 | Q Is it your testimony that as of July 16th, you didn't
- 12 know what the filing date, if any, would be for the City of
- 13 | Detroit?
- 14 A That's correct.
- 15 Q How far in advance did you know that the bankruptcy was
- 16 | going to be filed?
- 17 A Well, I knew after the forbearance agreement was executed
- 18 | that the decision to seek a filing was being discussed
- 19 between Mr. Orr and the state. I was not part of any of
- 20 those discussions.
- 21 Q So as of the date of the forbearance agreement, you had
- 22 | no idea that the bankruptcy petition would be filed two days
- 23 | later?
- 24 A No.
- 25 | Q Were you shared any -- I'm sorry. Were any timelines or

1 | communications rollouts shared with you that were prepared by

- 2 | the governor's staff?
- 3 | A Not that I recall.
- $4 \mid Q$ Was the one that was shared with you by Mr. Nowling by
- 5 any chance dated July 8th of 2013?
- 6 A I don't know.
- 7 | Q Why don't we pull it up, and we'll see if you recognize
- 8 | it? It would be Exhibit 831. And if you scroll to the next
- 9 page, there's a communications rollout plan. Can you tell me
- 10 | if it looks like the one that you think you saw? There's a
- 11 | document checklist, and the next --
- 12 A It looks familiar.
- MR. CULLEN: Do you have a hard copy for the
- 14 | witness, counsel?
- 15 MS. GREEN: There's a binder up there if you want me
- 16 to --
- 17 MR. CULLEN: Allow me.
- 18 MS. GREEN: I can give him the binder.
- MR. CULLEN: May I, your Honor?
- 20 THE COURT: What are you doing?
- 21 MR. CULLEN: Giving him the exhibit, the hard copy
- 22 of the exhibit.
- THE COURT: Okay.
- 24 BY MS. GREEN:
- 25 | Q Have you reviewed it? Does that look like the one that

- 1 | was shared with you?
- 2 A Yes. This was the contingency planning documents I knew
- 3 they were working on.
- 4 Q I think you have to speak into the microphone.
- 5 A I'm sorry. This is the contingency planning document
- 6 | that they'd been working on. That's correct.
- 7 Q Okay. And on the next page, if you scroll through to the
- 8 | timeline itself, the end, all the way to the end -- there we
- 9 | go. There are various dates and there are various milestones
- 10 | that are listed there.
- 11 A Okay.
- 12 Q And as of on the Friday, July 19th, date -- is that what
- 13 | you're looking at?
- 14 A I'm sorry. You're at July 19th?
- 15 Q Yes.
- 16 A Yes, yes.
- 17 | Q Okay. And do you see where it says "filing day" in big
- 18 | capital letters?
- 19 A Yes.
- 20 Q And this is the document that you think you saw on July
- 21 8th?
- 22 A Yes. It's a contingency plan.
- 23 Q On the 18th, it talks about document preparation.
- MS. GREEN: Your Honor, I'd ask to strike that last
- 25 | part. I had no question pending when he offered that last --

- 1 THE COURT: The motion is granted.
- 2 BY MS. GREEN:
- 3 Q And it says, "make last-minute revisions to all key
- 4 documents." I don't see the words "contingency." Do you see
- 5 | the words "contingency"?
- 6 A The whole thing is a contingency plan.
- 7 Q And the date -- the following date on the 19th says
- 8 "filing date, July 19th." Does it say "contingency"?
- 9 A No, but this document is dated July the 8th.
- 10 | Q Are the words "contingency" anywhere on the document?
- 11 A No, but it says "draft document."
- 12 Q As of July 8th?
- 13 A Right.
- 14 Q Do you recall seeing an updated timeline shared with you
- 15 | after that?
- 16 A No.
- 17 Q Were you ever told that the filing date of July 19th was
- 18 going to be changed?
- 19 A No.
- 20 Q When the filing came on the 18th, did it surprise you?
- 21 A Yes.
- 22 | Q Do you know if the members of the Conway MacKenzie team
- 23 | were also shared the timeline?
- 24 A I don't know.
- 25 Q What about the members of the Ernst & Young team?

- 1 A I don't know.
- 2 Q Do you know? I believe you testified at your deposition
- 3 | that in May of 2013 you received a Milliman report?
- 4 A No. It was in April.
- 5 Q April. And at that time, you discovered that according
- 6 to Milliman, at least, the underfunding level was \$3.5
- 7 billion?
- 8 A That's right.
- 9 Q And I believe you testified that you did not investigate
- 10 | the Milliman report for accuracy or ask anyone else to verify
- 11 | those numbers; correct?
- 12 A Correct.
- 13 Q And you testified that you just assumed they were true
- 14 | based on Milliman's expertise.
- 15 A That was their job. I relied on their work.
- 16 Q What about all the caveats listed on the face of the
- 17 | Milliman report? Did you read those?
- 18 A I believe I did.
- 19 | Q Do you recall being cautioned that a more robust
- 20 projection model could vary the results?
- 21 A Yes.
- $22 \mid Q$ You testified at your deposition that you thought before
- 23 | the Milliman report came out that the underfunding might be
- 24 | at a modest enough level where we could deal with it in a
- 25 different way. What other different options did you have in

- 1 | mind prior to the Milliman report?
- 2 A Well, we thought if we had sufficient time to monetize
- 3 | some of the city's assets, in particular, the Water and Sewer
- 4 Department, maybe we could use that as a funding source to
- 5 | fully fund the pension underfunding.
- 6 Q Were any of these different options explored with the
- 7 Retirement Systems or any of the unions or retirees?
- 8 A At that time?
- 9 Q At any time.
- 10 A Well, they were well-aware of the fact that we were
- 11 exploring monetization of Water and Sewer as of the June 14th
- 12 report, but we hadn't been able to make any progress on it at
- 13 | that point.
- 14 Q That wasn't my question. I asked you if you shared with
- 15 | them your different options.
- 16 A Not on June 14th, no.
- 17 Q The data room that you put together, I believe you said
- 18 | that you had been developing it for about five months prior
- 19 | to its launch in June?
- 20 A I didn't say that.
- 21 Q How many months did it take you to put the data together?
- 22 A Well, the data began to be assembled by Ernst & Young,
- 23 Conway, and ourselves probably in early February because that
- 24 | was part of our engagement. I can't recall exactly when we
- 25 | set up the data room specifically, but I do know all the data

- 1 | that went into it had been created by either our respective
- 2 firms or by the city itself.
- 3 Q My question was how long did it take?
- 4 A To do what?
- 5 Q To put the data together for the data room.
- 6 A Months.
- 7 Q Months. Can you give me a rough estimate of how many
- 8 months?
- 9 A Well, we began working in January. It took until June.
- 10 O So six months?
- 11 A That's correct.
- 12 Q A little longer?
- 13 A Yes.
- 14 Q Because it was up on June 20th; correct?
- 15 A That sounds right.
- 16 Q And when it was initially launched, it was not fully
- 17 | populated with all of the data; correct?
- 18 A I don't recall what was not in there at the time. I know
- 19 our intent was to put everything in there we could.
- 20 Q And the proposal for creditors was laid out on June 14th.
- 21 A Correct.
- 22 | Q And then in June you were tasked with assisting in the
- 23 | negotiation process; correct?
- 24 A That's right.
- 25 | Q And you did not attempt to form a subgroup of any

- 1 | retirees that you could negotiate with directly at that time,
- 2 | did you?
- 3 A Well, no. We did meet with all of the representatives
- 4 | that we could find, including the unions, pension trustees,
- 5 and the bond and note trustees and bond insurers.
- 6 Q My question was you did not attempt to form a subgroup of
- 7 | retirees that you could negotiate with directly; correct?
- 8 A No.
- 9 Q And do you recall testifying that it was discussed but it
- 10 | was reported back to you that it was impractical to do so?
- 11 A Yes.
- 12 Q And who was it that reported back to you that it would be
- 13 | impractical to attempt to directly negotiate with smaller
- 14 groups of people?
- 15 A Jones Day.
- 16 | Q So after being told that it would be impractical to
- 17 divide the constituencies into smaller subgroups, you did not
- 18 | attempt do so; correct?
- 19 A I personally did not, no.
- 20 Q During these negotiations, you didn't even have authority
- 21 | to actually bind the city; correct?
- 22 | A Well, as the lead negotiator for the city, my
- 23 responsibility was to negotiate with our creditors. I don't
- 24 | have any decision-making authority. I'm not an executive of
- 25 | the city. I would take back whatever came to the city and

- 1 make a recommendation.
- 2 Q So your answer is, yes, you did not have authority to
- 3 | bind the city?
- 4 A I wasn't given that authority, but I was authorized to
- 5 negotiate on behalf of the city.
- THE COURT: All right. One second. Mr. Buckfire,
- 7 | with all due respect, probably less than half the questions
- 8 | that have been asked of you have you given a straight answer
- 9 | that doesn't volunteer all kinds of information that wasn't
- 10 asked. In order for us to get through this, I'm going to ask
- 11 | you from now on just to answer the questions and not
- 12 | volunteer any information. Okay?
- 13 THE WITNESS: Thank you, your Honor.
- MS. GREEN: I was actually done, but I appreciate --
- 15 THE COURT: Well, okay, but --
- MS. GREEN: I appreciate the --
- 17 THE COURT: That's great, but are there going to be
- 18 | any more?
- 19 MS. GREEN: Yes.
- THE COURT: Who else? Three more? Three more? Can
- 21 | I give you ten minutes each?
- MR. WERTHEIMER: Fine.
- THE COURT: Ten minutes. Start the clock.
- MR. WERTHEIMER: Okay.
- 25 CROSS-EXAMINATION

- 1 BY MR. WERTHEIMER:
- 2 Q Mr. Buckfire, my name is Bill Wertheimer. I represent
- 3 what's been called the Flowers plaintiffs. Those are five
- 4 retirees or employees who filed a lawsuit against the state
- 5 | before the bankruptcy was filed, and I've got a few
- 6 questions. You had mentioned, I believe, that in June of
- 7 | 2012 you were involved in some discussions with state
- 8 officials having to do with the possibility of restructuring
- 9 | the city or the city's finances; is that correct?
- 10 A Yes.
- 11 | Q Did the governor participate in those discussions?
- 12 A Yes.
- 13 Q You indicated that in at least one of those discussions
- 14 | you thought the possibility of a Chapter 9 filing came up; is
- 15 | that correct?
- 16 | A Yes.
- 17 | Q Do you recall the governor being present at that
- 18 discussion?
- 19 A Yes.
- 20 Q And what, if anything, did he say about that?
- 21 A I don't recall him saying anything.
- 22 | Q Do you recall who brought it up?
- 23 A I believe it was Treasurer Dillon.
- 24 Q I'm sorry.
- 25 A I believe it was Treasurer Dillon.

1 | Q And what do you remember him saying, as best you recall?

- 2 A What does Chapter 9 mean?
- 3 Q Simple as that?
- 4 A Yes.
- 5 | Q And someone explained what Chapter 9 meant?
- 6 A That's correct.
- 7 | Q Okay. Was it -- that was about it?
- 8 A Yes.
- 9 Q Okay. You indicated that you had seen a document which
- 10 | showed a rollout which was going to -- at least at one point
- 11 | in the rollout there was going to be a bankruptcy filing
- 12 | scheduled for the 19th. Do you recall?
- 13 | A Yes.
- 14 | Q And then we know, in fact, that the bankruptcy was filed
- 15 on the 18th; correct?
- 16 A Yes.
- 17 Q And you indicated in your testimony that you were
- 18 surprised by that change.
- 19 A Yes.
- 20 Q Would I be correct in understanding that the reason for
- 21 | your surprise was that normally when you have a rollout as
- 22 detailed as this, you stick with it, particularly such a key
- 23 | event as the filing itself?
- 24 A Yes.
- 25 | O Would that be fair?

- 1 A That's fair.
- 2 Q And did you talk to anyone after the filing to learn --
- 3 | to try to learn why it was that the date had been changed
- 4 from the 19th to the 18th?
- 5 A No.
- 6 Q So you were surprised on the 18th; correct?
- 7 A Yes.
- 8 Q You never talked to Mr. Orr about why it was switched?
- 9 A No.
- 10 | Q Never talked to anybody?
- 11 | A I did later, but it just wasn't very important.
- 12 | Q All right. Well, to you. Who did you talk to later?
- 13 A Counsel at Jones Day and my own colleagues.
- 14 Q And what did you learn?
- MR. CULLEN: Objection, your Honor, to the extent it
- 16 calls for legal work of Jones Day.
- MR. WERTHEIMER: Your Honor, that's hardly legal
- 18 advice after the fact if he's learning why something was
- 19 done. I don't think the privilege covers that.
- 20 THE COURT: Well, first, who did you speak to about
- 21 | this question?
- 22 THE WITNESS: Mr. Heiman.
- 23 THE COURT: Anyone else?
- THE WITNESS: Ms. Ball and Ms. Lennox.
- 25 THE COURT: Anyone who's not an attorney with Jones

1 Day?

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- THE WITNESS: I spoke with Mr. Orr at some point a week later about this.
- THE COURT: What did Mr. Orr tell you about that?

 THE WITNESS: All he told me was that the decision had been made to expedite the filing because they were

7 concerned about losing control of the process, and that's

8 | what he told me.

- THE COURT: In the circumstances, I will hold that the witness' conversations with attorneys from Jones Day on the subject are protected conversations.
- 12 BY MR. WERTHEIMER:
- 13 Q The conversation you had with Mr. Orr when he talked
- 14 about losing -- the possibility of losing control of the
- 15 process, did he identify part of the reason for that
- 16 possibility of losing control being the fact that there were
- 17 | lawsuits out there in state court dealing with the bankruptcy
- 18 issue?
- 19 A Yes.
- 20 Q Did he identify them as the lawsuits in front of Judge
- 21 | Aquilina in Lansing or in any way pinpoint the lawsuits he
- 22 | was talking about?
- 23 A If that judge is in Ingham County, then the answer is
- 24 yes.
- 25 Q She is in Ingham County.

- 1 A Then that's correct.
- 2 Q Okay. So Orr told you that one of the reasons for moving
- 3 up the filing was because of the litigation that was pending
- 4 in Ingham County?
- 5 A Yes.
- 6 Q Did he indicate that that litigation was in part an
- 7 effort to assure that if, in fact, the city filed bankruptcy,
- 8 | that it would be done in a way that would protect the pension
- 9 rights under the state Constitution even generally? In other
- 10 words, I understand he wouldn't have necessarily used those
- 11 words.
- MR. CULLEN: I'll object to the form of the
- 13 question.
- 14 THE COURT: Please rephrase.
- MR. WERTHEIMER: Okay.
- 16 BY MR. WERTHETMER:
- 17 Q When you talked to Mr. -- well, just tell us. What
- 18 | did -- how did Mr. Orr characterize those Ingham County
- 19 lawsuits?
- 20 A I don't recall he did. He simply said there were
- 21 | lawsuits pending that might have made it very difficult for
- 22 | us to move forward, and they had to expedite the filing.
- 23 | Q In Ingham County? In other words, he at least gave you
- 24 that?
- 25 A Well, I knew they were in Ingham County, but that's --

- 1 Q Okay.
- 2 A But it was only because of the impact on the timetable.
- 3 Q What did you know about those lawsuits?
- 4 A Very little.
- 5 Q Did you know at least generally that they were efforts to
- 6 in some way protect the pensions of city employees based on
- 7 | state law?
- 8 A I knew they had something to do with it, yes.
- 9 Q Okay. I believe you indicated it was on July 8 that you
- 10 | saw the rollout or maybe that's the date of the rollout
- 11 document.
- 12 A Yes.
- 13 | Q Okay. And the rollout anticipated a bankruptcy filing on
- 14 | the 19th; correct?
- 15 A That's right.
- 16 | Q Which was a Friday; correct?
- 17 A That's right.
- 18 Q I'll state to you that these Ingham County lawsuits were
- 19 | filed on July 3rd. Do you recall on July 8 knowing about the
- 20 existence of those lawsuits at that time?
- 21 A No.
- 22 | Q Do you recall knowing on July 8 that the Ingham County
- 23 | judge had hearings already scheduled for July 22nd -- that
- 24 | is, the Monday after the 19th -- in order to determine
- 25 | whether she should issue injunctive relief?

- 1 A No.
- 2 Q Did you know anything about that as of July 8?
- 3 A No.
- 4 MR. WERTHEIMER: That's all I have, Mr. Buckfire.
- 5 | Thank you.
- 6 THE COURT: Mr. Wertheimer, will you yield the
- 7 | balance of your time to Ms. Brimer, who seems to think she
- 8 | needs more than ten minutes?
- 9 MR. WERTHEIMER: I will.
- 10 THE COURT: All right.
- 11 CROSS-EXAMINATION
- 12 BY MS. PATEK:
- 13 Q Good afternoon, Mr. Buckfire. Barbara Patek. I
- 14 represent the Detroit Police Officers Association, the
- 15 Detroit Police Lieutenants & Sergeants Association, the
- 16 Detroit Police Command Officers Association, and the Detroit
- 17 | Fire Fighters Association. You and I have not met before; is
- 18 | that right?
- 19 A That's correct.
- 20 Q You told us in your testimony that becoming involved in
- 21 | this case was somewhat personal for you; isn't that right?
- 22 A Yes.
- 23 Q And that was because you're from here, being Detroit, and
- 24 you care about the city?
- 25 A That's right.

- 1 | Q And you have, in the course of your successful
- 2 | professional career, been an expert in many bankruptcy
- 3 situations; is that right?
- 4 A Yes.
- 5 Q Most of those were probably Chapter 11 proceedings?
- 6 A Yes.
- 7 Q And some of them were Chapter 9; correct?
- 8 A Never in Chapter 9.
- 9 Q Never in Chapter 9. Have you -- you served as a
- 10 consultant in <u>Stockton</u> in Chapter -- in that Chapter 9
- 11 proceeding?
- 12 A Yes.
- 13 Q And as a restructuring expert, you certainly understand
- 14 | that there are different rules that govern Chapter 9 and
- 15 | Chapter 11 proceedings; isn't that right?
- 16 A Yes.
- 17 Q And one of the differences, you would agree with me,
- 18 | between Chapter 11 and Chapter 9 is that there can't be a
- 19 | liquidation in a Chapter 9; that is, that the City of Detroit
- 20 | in these proceedings must continue to provide its core and
- 21 essential services; isn't that right?
- 22 A Yes.
- 23 Q You also told us -- and I'm going to condense, so you can
- 24 | tell me if anything about my statement is inaccurate -- that
- 25 | what drove the city's July 18th, 2013, filing was the need --

1 or the concern that it would run out of cash it needed to pay

- 2 | for its core and essential services. Is that an accurate
- 3 summary?
- 4 A Yes.
- 5 Q And among those core and essential services you would
- 6 | agree with me are police and fire protection?
- 7 A Yes.
- 8 Q And you would agree with me that the work of providing
- 9 | police and fire protection in the City of Detroit is a
- 10 | difficult and dangerous job?
- 11 | A Yes, I would.
- 12 Q And, in fact, probably much more difficult and dangerous
- 13 | than what you do or what I do for a living?
- 14 A Certainly.
- 15 | Q And you told us -- well, strike that. In terms of the
- 16 | June 14th proposal, that proposal lumped together in terms of
- 17 | how it was going to treat the accrued vested constitutionally
- 18 protected pension benefits of Detroit workers and retirees;
- 19 isn't that right?
- 20 A Yes.
- 21 | Q And that would include those active police and fire
- 22 fighters?
- 23 A That's correct.
- 24 | Q And it's your testimony here today that it is fair to
- 25 | treat the city's unsecured obligation, including the accrued

1 | vested pension benefits of those active police and fire

- 2 | fighters, the same as it is the other unsecured creditors,
- 3 including the bondholders?
- 4 A Yes.
- 5 MS. PATEK: That's all I have, your Honor.
- THE COURT: Nineteen.
- 7 MS. PATEK: Thank you, your Honor. I will be as
- 8 quick as I can.
- 9 CROSS-EXAMINATION
- 10 BY MS. BRIMER:
- 11 Q Good afternoon, Mr. Buckfire. My name is Lynn Brimer. I
- 12 represent the Retired Detroit Police Members Association.
- 13 You and I have never met before; is that correct?
- 14 A That's correct.
- 15 Q And I did not attend either of your depositions; is that
- 16 | correct?
- 17 | A That's correct.
- 18 Q So with my limited time, I would like to step back a bit
- 19 and go back to some of the history of your relationship with
- 20 | the City of Detroit and the State of Michigan in connection
- 21 | with the City of Detroit. Now, sometime in -- you testified
- 22 | earlier that sometime in the spring of 2012 you had some
- 23 discussions with the treasurer, Dillon, regarding the
- 24 | financial condition of the City of Detroit; is that correct?
- 25 A Yes.

- 1 | Q Okay. Was that before or after your engagement by the
- 2 | city to perform a financial review?
- 3 A It was around the same time.
- 4 | Q So your engagement in connection with the financial
- 5 review that you performed, was that pursuant to an RFP that
- 6 | was issued by the state?
- 7 A Yes, it was.
- 8 Q Okay. And was it by a particular department of the
- 9 state? Was it Treasury or the Governor's Office, if you
- 10 recall?
- 11 | A I believe it was Treasury.
- 12 Q Okay. And you testified that the scope of your work in
- 13 | connection with the financial -- 60-day financial review was
- 14 limited. Can you identify or describe what the scope of your
- 15 | work was?
- 16 A We had been asked actually together with another firm,
- 17 | Huron Consulting, which was part of the same RFP, to review
- 18 | the city's financial results and come up with a coherent
- 19 | evaluation of the balance sheet and the city's ability to
- 20 | sustain its obligations, which we did, based on public
- 21 information.
- 22 | Q So in connection with that, you reviewed historical
- 23 | public information of the city's financial records; correct?
- 24 A Correct.
- 25 Q Was there a particular time frame of records that you

- 1 reviewed?
- 2 A We went back and looked at the last five years as well as
- 3 | the city's current budget, which was made available to us by
- 4 the city.
- 5 Q So you reviewed the records from approximately 2007
- 6 | through 20 --
- 7 A '11.
- 8 0 -- 11?
- 9 A And then the current fiscal year budget.
- 10 Q Okay. And did you issue a written report in connection
- 11 | with that review?
- 12 A We did.
- 13 | Q Did you draw any conclusions in that report?
- 14 A Well, I'd have to go back and read it again. I think we
- 15 | pointed out that the city continued to spend more than it was
- 16 | taking in from revenues; that it had limited ability to raise
- 17 | capital in the capital markets; and that without a long-term
- 18 | financial forecast it would be hard to understand that the
- 19 | city had the ability to continue to pay its obligations.
- 20 Q So at that point in time, you had already concluded that
- 21 | the city could not pay its obligations on an ongoing basis;
- 22 | is that correct?
- 23 A No, no. I didn't say that.
- 24 | Q What was your conclusion?
- 25 A It was concluded that we didn't have enough information

- 1 to make that evaluation, but certainly it was a risk.
- 2 Q What additional information would you have needed in
- 3 order to reach that conclusion?
- 4 A Well, we would have needed a five- or ten-year financial
- 5 | forecast that would accurately reflect the city's potential
- 6 revenues, and we'd also have to have an accurate
- 7 understanding of the city's long-term claims and requirements
- 8 | to pay on those claims.
- 9 Q So at that point in time, you did not have an
- 10 understanding of the city's long-term obligations?
- 11 | A We had an understanding of those obligations as publicly
- 12 reported.
- 13 | Q Okay. And you performed that review with the -- with
- 14 Huron Consulting?
- 15 A Correct.
- 16 Q Were there any other consultants or advisors that were
- 17 | engaged in connection with that review?
- 18 A No.
- 19 Q At any time was the scope of your engagement expanded?
- 20 A No.
- 21 | Q Was your engagement ever expanded to include a review of
- 22 | the consent agreement with the City of Detroit?
- 23 A No.
- 24 Q Did you have any role in connection with the drafting of
- 25 | the consent agreement that was entered into with the City of

- 1 Detroit?
- 2 A I was asked for some comments on it, yes.
- 3 0 Who asked for comments?
- 4 A Brom Stibitz.
- 5 O And who's that?
- 6 A A senior advisor to Treasurer Dillon.
- 7 Q Now, during the time frame that you were drafting the
- 8 | financial report, do you know whether or not Jones Day had
- 9 been retained by the State of Michigan in any -- in
- 10 | connection with any of the City of Detroit's financial
- 11 issues?
- 12 A They had not been retained, to my knowledge.
- 13 | Q So did you work with anyone at Jones Day in connection
- 14 | with the drafting of the consent agreement that was executed
- 15 by the City of Detroit?
- 16 A No.
- MS. BRIMER: Your Honor, I'd like to show the
- 18 | witness an exhibit that has not been entered into evidence.
- 19 | If he has our binder, I could identify -- direct him to where
- 20 | it is in the binder or, given the time frame, I could hand
- 21 him a copy.
- 22 THE COURT: Yeah. Why don't you just hand it to
- 23 him? What exhibit is it?
- MS. BRIMER: I believe it's 202, your Honor.
- 25 THE COURT: Okay.

- 1 BY MS. BRIMER:
- 2 Q Do you see on that exhibit, Mr. Buckfire, your e-mail as
- 3 | a carbon copy recipient of the e-mail? Do you see that?
- 4 | A I do.
- 5 Q And have you had an opportunity to review the e-mail?
- 6 A Just now, yes.
- 7 Q Does it refresh your recollection with respect to whether
- 8 or not you had any involvement with the Jones Day law firm in
- 9 the drafting of the consent agreement that was provided to
- 10 | the City of Detroit?
- 11 | A They'd asked me for some comments. I knew they were
- 12 | talking to the state and trying to find a role for
- 13 | themselves. I apologize for going on about this, but, you
- 14 know, they had given them some comments, and I'd reviewed
- 15 them.
- 16 Q So that would be a "yes." You were --
- 17 | A That's a "yes."
- 18 Q You had provided some comments to Jones Day in connection
- 19 | with the consent agreement that was provided to the City of
- 20 Detroit?
- 21 A Yes.
- 22 | Q And then you were aware that that consent agreement was
- 23 | then provided to Treasurer Dillon for presentation to the
- 24 | City of Detroit; correct?
- 25 A No.

- 1 | Q Do you recall receiving this e-mail?
- 2 A Not specifically.
- 3 Q Have you reviewed the consent agreement that was
- 4 | ultimately executed by the City of Detroit?
- 5 A Yes.
- 6 Q Is it the consent agreement that you had commented on
- 7 | with the Jones Day law firm?
- 8 A No.
- 9 Q How is it different from the --
- 10 A I recall the one that I was shown by Jones Day as being
- 11 | materially different from the one the state ultimately signed
- 12 | with the city.
- 13 | Q Can you identify some of the terms that were materially
- 14 | different?
- 15 A I'd have to go back and look at it. I don't recall, but
- 16 I know it wasn't the same one.
- 17 | Q But sitting here today, you can identify that it wasn't
- 18 | the agreement you had worked with Jones Day on, and yet you
- 19 | can't recall any of the specifics on why it was not the same
- 20 | agreement?
- 21 A It wasn't the same agreement.
- 22 | Q Okay. Just yes. You are sitting here today. You know
- 23 | it was not, but you cannot recall any of the specifics?
- 24 A That's correct.
- 25 | Q Okay. Now, you've also indicated that at some point in

- 1 | time you became aware that the State of Michigan and Jones
- 2 Day -- and maybe -- I don't want to put words in your mouth,
- 3 but at some point in time you became aware that the State of
- 4 | Michigan and the City of Detroit -- Jones Day had addressed
- 5 | issues in connection with the filing of a Chapter 9 by the
- 6 | City of Detroit; is that correct?
- 7 A I'm sorry. I don't understand the question.
- 8 Q Okay. So when did you first learn that the State of
- 9 Michigan was considering a Chapter 9 bankruptcy filing for
- 10 | the City of Detroit?
- 11 | A Well, it was on the table at all times really after June
- 12 | 14th. I don't know when specifically they began to discuss
- 13 | it. It was always an option.
- 14 0 Was it on the table in 2012?
- 15 A Not that I recall.
- MS. BRIMER: Your Honor, I think this exhibit is in
- 17 | evidence. I believe it's 845.
- 18 BY MS. BRIMER:
- 19 Q Do you recall discussing this exhibit with Ms. Green just
- 20 a few minutes ago?
- 21 A Yes.
- 22 | Q I'd like to direct your attention to the second page
- 23 | perhaps midway down, the paragraph that begins, "The state
- 24 | believes." And you were a recipient of this e-mail; correct?
- 25 A Yes.

1 | Q And that paragraph reads, "The state believes it needs PA

- 2 | 4 or worst case PA 72 to file a Chapter 9 case based on law.
- 3 As such, state legal counsel and Jones Day provided guidance
- 4 on whether a Chapter 9 filing in April could be upheld if PA
- 5 | 4 is pulled back at the end of April." Is that what that
- 6 says?
- 7 A Yes, it does.
- 8 Q You were a recipient of this e-mail; correct?
- 9 A I am.
- 10 Q So is it fair to say that at least as early as March of
- 11 | 2012, the state and Jones Day were discussing a Chapter 9
- 12 | filing for the City of Detroit?
- 13 A Yes.
- 14 THE COURT: What exhibit number did you say that
- 15 | was?
- MS. BRIMER: 846, your Honor.
- 17 ATTORNEYS: 845.
- 18 MS. BRIMER: Oh, 845.
- 19 BY MS. BRIMER:
- 20 Q So, now, later in 2012, in November of 2012 an RFP was
- 21 | issued by the City of Detroit in connection with the consent
- 22 | agreement; is that correct?
- 23 A Yes.
- 24 Q And you completed that RFP?
- 25 A We did.

- 1 | Q And then you were ultimately engaged by the city in
- 2 December; correct?
- 3 | A January of 2013.
- 4 | Q But in December you were aware that you would --
- 5 A We'd been chosen, yes.
- 6 Q -- receive the contract?
- 7 A Right.
- 8 Q Do you recall the questions that were asked on that
- 9 request for production -- request for an offer?
- 10 A No.
- 11 | Q Do you recall whether or not specifically you disclosed
- 12 | to either Mayor Bing or the City Council that you were aware
- 13 | that at least as early as March of 2012 the state and Jones
- 14 Day had been contemplating a bankruptcy filing on behalf of
- 15 the city?
- 16 A I don't understand that question.
- 17 | Q Well, we just went over -- you were aware that at least
- 18 as early as March of 2012 --
- 19 A Um-hmm.
- 20 Q -- the State of Michigan and the law firm, Jones Day, had
- 21 | been discussing a Chapter 9 filing on behalf of the city;
- 22 | correct? We just went over that. Your answer was, "Yes."
- 23 A Yes.
- 24 Q So I'm asking you at the time you completed your RFP or
- 25 | prior to executing a contract, did you ever disclose to the

- 1 | City Council or Mayor Bing that you were aware that at least
- 2 as early as March 2012 the State of Michigan along with Jones
- 3 Day had discussed and were contemplating a Chapter 9 filing
- 4 on behalf of the city? It's a "yes" or "no" question.
- 5 A No.
- 6 Q Now, you were also involved in the interview process
- 7 | sometime in January for the law firms that were selected by
- 8 | the city; correct?
- 9 A Yes.
- 10 | Q And it was the City Council and the mayor at that point
- 11 | in time that were in place; is that correct?
- 12 A That's correct.
- 13 | Q So Mr. Orr had not yet been selected at that point in
- 14 | time; correct?
- 15 A Correct.
- 16 Q And one of those law firms was Jones Day; is that
- 17 | correct?
- 18 A Correct.
- 19 Q At any point in time during the interview process for the
- 20 law firms, did you disclose to the mayor or the City Council
- 21 | that you were aware that at least one of the law firms they
- 22 | were interviewing had been discussing with the state and
- 23 | providing guidance on the filing of a Chapter 9 by the City
- 24 of Detroit?
- 25 A No.

- 1 Q So now I want to go over a few issues in connection with
- 2 | the fair and even-handed treatment of the bondholders vis-a-
- 3 vis the pension beneficiaries. And it's been your testimony
- 4 | all along, if I understand correctly, that you think it is
- 5 fair and even-handed treatment to treat the bondholders, who
- 6 have insurance, in the same class or category as the pension
- 7 beneficiaries on the grounds that they're all unsecured
- 8 creditors; is that correct?
- 9 A Yes.
- 10 | Q So isn't it true that when bondholders determine that
- 11 | they will issue a bond or extend credit to the City of
- 12 Detroit, when they made that determination they had the
- 13 | opportunity to review the financial data of the city and
- 14 | evaluate the risk? Is that accurate?
- 15 A I hope so.
- 16 Q To the best of your knowledge, if you have any, do you
- 17 | believe any of the pension beneficiaries have had an
- 18 opportunity prior to accepting employment to review the
- 19 | financial data of the City of Detroit and evaluate the risk
- 20 of whether or not their pensions would be honored?
- 21 | A Is that calling for a "yes" or "no"?
- THE COURT: Yes.
- THE WITNESS: No, I don't know.
- 24 BY MS. BRIMER:
- 25 | Q Do you believe they would have been provided that

- 1 opportunity?
- 2 A I don't know.
- 3 Q Now, I believe you testified earlier that in connection
- 4 | with the June 14th proposal the obligations owed to
- 5 pensioners that were employees of the Department of Water and
- 6 | Sewage, their obligations were included in the \$3.5 billion
- 7 | underfunding and that their -- they were included in the
- 8 | restructuring proposal for the underfunded pensions; is that
- 9 | correct?
- 10 A Yes.
- 11 Q You also testified, though, that the revenue stream
- 12 | generated by Department of Water and Sewage was not included
- 13 | in the revenue that was reflected in the July -- the June 14
- 14 proposal; is that correct?
- 15 A It's a nomenclature issue. The Water and Sewer
- 16 Department collects revenues, but there is no net cash flow
- 17 | to the city from those revenues.
- 18 | Q But isn't it true that those revenues represent
- 19 | contributions on behalf of their employees into the pension
- 20 | fund? They use their own revenues. The Department of Water
- 21 and Sewage pays -- makes contributions to the pension fund on
- 22 | behalf of its employees; correct?
- 23 A Yes.
- 24 Q And it uses the revenues it generates to make those
- 25 | contributions; correct?

- 1 A Yes.
- 2 Q Now, you also talked about, I believe --
- THE COURT: Your time is up. You're looking at me
- 4 | like you want more time.
- 5 MS. BRIMER: Perhaps just a few questions, your
- 6 | Honor. I have two brief areas I want to ask, and I'll be
- 7 brief.
- 8 THE COURT: Does that mean two questions? It's just
- 9 a question.
- MS. BRIMER: Just a handful, your Honor. It may
- 11 depend on how he answers.
- 12 THE COURT: Five questions. Go ahead.
- MS. BRIMER: Okay. All right. Let me think then.
- 14 BY MS. BRIMER:
- 15 Q So you testified yesterday that -- in connection with
- 16 reviewing Water and Sewage again, that one avenue of
- 17 | generating additional revenue could not be increasing water
- 18 | rates because -- well, let me stop there. Is that correct?
- 19 Do you recall? You testified that the city could not
- 20 | increase water and sewage rates because of utility laws, that
- 21 | it's a regulated industry, and so it just could not
- 22 | arbitrarily increase rates; correct?
- 23 A Correct.
- 24 Q Okay. So at the time the June 14th proposal was put
- 25 | together, did you take into consideration the fact that the

- 1 | city did not have any authority under the Michigan
- 2 | Constitution to impair the pension benefits?
- eta $ar{A}$ I don't understand the question.
- 4 | Q So on the one hand, you certainly took into consideration
- 5 | the legal -- the authority of the city to raise the utility
- 6 | rates in connection with Water and Sewage; correct?
- 7 A Correct, not a source of cash.
- 8 | Q But you did not take into consideration any constraints
- 9 on the city's ability to impair the pension rights?
- 10 A That's correct.
- 11 | Q One other brief area. You also discussed that you did
- 12 | not consider it a viable option, for example, to look at
- 13 avenues for increasing collection on the taxes as generating
- 14 | a significant amount of -- or any amount of additional
- 15 | revenue; is that correct?
- 16 A That's not what I testified to.
- 17 Q So what did you testify to in connection with the unpaid
- 18 tax obligation?
- 19 A That the city had been very ineffective in collecting its
- 20 unpaid taxes, and we didn't believe they would change anytime
- 21 soon and collect those taxes.
- 22 | Q Was that in connection with both income taxes as well as
- 23 property taxes?
- 24 A Primarily property taxes.
- 25 | Q Do you know or have -- can you estimate what the unpaid

income taxes are that are due to the city? 1 2 No. 3 MS. BRIMER: I have nothing further, your Honor. THE COURT: All right. We'll take our afternoon break at this time. Well, let me just ask first will there 5 be any redirect? 6 MR. CULLEN: Three or four questions. THE COURT: All right. 8 9 MR. CULLEN: Do you want to do it now, or do you want to --10 11 THE COURT: No. We'll take our recess now and reconvene at 3:15. 12 THE CLERK: All rise. Court is in recess. 13 (Recess at 3:01 p.m. until 3:16 p.m.) 14 THE CLERK: All rise. Court is in session. 15 16 be seated. 17 THE COURT: It appears that everyone is here. You may proceed, sir. 18 19 MR. CULLEN: Good afternoon, your Honor. 20 REDIRECT EXAMINATION 2.1 BY MR. CULLEN: 22 Very briefly, Mr. Buckfire, you talked about beginning

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with the bond insurers, and you mentioned it was the

The end would have been an active negotiation with all

beginning and not the end. What would the end be?

23

24

- 1 the bondholders and all the other unsecured creditors of the
- 2 city.
- 3 Q And what would have been the steps between the beginning
- 4 and the end?
- 5 A Well I would have expected after making our initial offer
- 6 | we would have received responses that would have formed
- 7 | effectively the counter-bid.
- 8 | Q And when you said you'd have to go to all of the
- 9 individual bondholders, what does that mean?
- 10 A We would have to frame an offer supported by the bond
- 11 | insurers that they would hopefully recommend to the bond
- 12 | insurers and get their support for.
- 13 Q The bondholders, you mean?
- 14 A The bondholders themselves, yes.
- 15 | Q Did the bond insurers have authority to either bind
- 16 | the -- did the bond insurers have the authority to either
- 17 | bind the bondholders or to change the terms of the bond?
- 18 A No.
- 19 MR. CULLEN: That's all I have, your Honor.
- THE COURT: All right, sir. You may step down.
- 21 THE WITNESS: Thank you.
- 22 THE COURT: Thank you.
- 23 (Witness excused at 3:17 p.m.)
- 24 THE COURT: Sir.
- MR. SCHNEIDER: Your Honor, Matthew Schneider on

behalf of the State of Michigan. When we earlier discussed this in the last few days, we had planned on the governor coming at 1 p.m. on Monday, and because of the pace of the proceedings here, I want to just confirm with the Court that that is still the case no matter what stage we're at.

THE COURT: A good question. Anyone object if the governor appears at one o'clock on Monday regardless of where we are otherwise in the case?

MR. WERTHEIMER: No, your Honor.

THE COURT: Hearing no objection, you may count on it.

MR. SCHNEIDER: Thank you.

THE COURT: Sir.

MR. STEWART: Your Honor, Geoffrey Stewart, Jones
Day, for the city. Two matters. One is we would at this
stage ordinarily call Mr. Malhotra back in connection with
the matters that were resolved by your ruling; however, I was
only going to call him for the purpose of getting four
documents into evidence. Counsel for the objectors and I
have agreed that they'll stipulate to the admissibility of
those while retaining any objections they may have to your
ruling, but rather than me put words in their mouth, let me
have them put that on the record themselves.

THE COURT: What are the numbers of those four?

MR. STEWART: Number 9, 10, 11, and 38.

THE COURT: All right. Sir.

2.1

MR. RUEGGER: Arthur Ruegger from Dentons on behalf of the Retiree Committee. Yes, your Honor, that is correct. We've consulted with the other counsel for the objectors, and we believe that those four exhibits fall within your Honor's ruling. We want to preserve for the sake of the record our objection and rights related to that ruling, but we --

THE COURT: Yes.

MR. RUEGGER: -- feel that is a fair interpretation, and on that basis we have no objection to that admission.

THE COURT: All right. Thank you. The admission of those four into evidence is granted.

(Debtor's Exhibits 9, 10, 11, and 38 received at 3:19 p.m.)

MR. STEWART: That being the case, your Honor, unless there are questions the Court has or anyone else has, I would suggest we excuse Mr. Malhotra as a witness.

THE COURT: Anyone have any questions for the witness, or may we excuse him?

ATTORNEY: No questions for the witness, your Honor.

THE COURT: All right. He is excused.

(Mr. Malhotra excused at 3:19 p.m.)

MR. STEWART: A second housekeeping matter is Mr. Ciantra had mentioned the other day that he would have a motion to strike or similar vis-a-vis Mr. Moore. That motion

has not yet been made. Mr. Moore then has been kept on the status of an active witness. We have been physically sequestering witnesses --

THE COURT: Yes.

2.1

MR. STEWART: -- while they're on the stand. I spoke earlier with counsel. He said he's still studying his motion. I don't mean to put words in his mouth, but he has no objection to us unsequestering Mr. Moore. However, we will instruct Mr. Moore to not discuss his testimony with anyone pending the filing and adjudication of Mr. Ciantra's motion.

MR. CIANTRA: Yes, your Honor. I would intend to bring that issue to the Court Monday morning --

THE COURT: Okay.

MR. CIANTRA: -- if that's acceptable.

THE COURT: Absolutely.

MR. CIANTRA: And I would have no objection to releasing --

THE COURT: All right.

MR. CIANTRA: -- Mr. Moore.

MR. STEWART: Thank you, your Honor.

THE COURT: We'll unlock the doors to Mr. Moore's confinement. I have one more housekeeping matter. Hold on there. Based on some confusion that has been stated here on the record about exhibits and exhibit numbers, I am concerned

- about whether everyone's versions of the exhibit books

 correspond with the exhibits and exhibit numbers in the

 attachments to the joint final pretrial order, so I would

 like to task someone with the responsibility of checking all

 of the exhibit books and all of the lists and numbers of

 exhibits that are attached to the joint final pretrial order.

 Any volunteers?
 - MR. MONTGOMERY: Dentons will do so for the Retiree Committee for the objectors, your Honor.
- 10 THE COURT: For all the objectors?

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- MR. MONTGOMERY: For all the objectors.
 - MR. IRWIN: Geoff Irwin, your Honor. We have the ——
 the city had the pleasure of putting together the 130— or 40—
 page pretrial order, and we worked with the Dentons firm. I
 would be happy to do that personally.
 - THE COURT: All right. So I'd like a report from you Monday that this has been accomplished, please.
- 18 MR. MONTGOMERY: Yes, sir.
- MR. IRWIN: Yes, your Honor.
- 20 THE COURT: And this task includes checking our 21 exhibits book up -- exhibit books up here as well, please.
- MR. IRWIN: Of course.
- MS. PATEK: While we're on housekeeping, Barbara

 Patek for the Public Safety Unions. The Court asked and we

 did provide the additional books, and in those additional

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books is a marked version of the display, the demonstrative.
1
2
    I've given copies to Jones Day, and we'll --
              THE COURT: Good.
 3
 4
              MS. PATEK: -- send them, so I just wanted to make
    that clear for the record.
 5
              THE COURT: Thank you. Okay. Next witness.
 6
 7
              MR. HERTZBERG: Yes, your Honor. Robert Hertzberg,
     Pepper Hamilton. I'm going to call Chief Craig to the stand.
8
 9
              THE COURT: Okay.
              MR. HERTZBERG: May I turn the podium a little bit?
10
11
              THE COURT: If you'd like.
12
              MR. HERTZBERG: Thank you.
13
              THE COURT: Step forward, please, sir.
14
              MR. CRAIG: Thank you.
              THE COURT: And before you sit down, would you
15
16
    please raise your right hand?
17
                 JAMES CRAIG, DEBTOR'S WITNESS, SWORN
18
              THE COURT: Please sit down. And you may proceed.
                          DIRECT EXAMINATION
19
20
    BY MR. HERTZBERG:
21
         Could you state your name for the record, please?
22
         James Craig. Last name is spelled C-r-a-i-g.
23
        And where do you reside currently?
24
        City of Detroit.
    Α
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And are you employed by the City of Detroit?

- 1 A I am.
- 2 | Q In what position are you employed?
- 3 A Police chief for the Detroit Police Department.
- 4 Q And when did you first commence your position as police
- 5 | chief?
- 6 A July 1st, 2013.
- 7 THE COURT: Excuse me one second. Could you do me a
- 8 favor? If you're going to sit back like that, that's fine.
- 9 Just pull the microphone a little bit closer.
- 10 THE WITNESS: Okay.
- 11 THE COURT: That's good right there.
- 12 THE WITNESS: Okay.
- 13 THE COURT: Not too close, but that's good right
- 14 there. That's good.
- 15 BY MR. HERTZBERG:
- 16 Q Chief Craig, did you grow up in Detroit?
- 17 A T did.
- 18 Q Were you born in the city?
- 19 A I was.
- 20 Q And how long did you stay in the city?
- 21 A Twenty-four years.
- 22 | Q Did you go to school at Cass Tech High School?
- 23 A I did.
- 24 | Q Do you have any parents or siblings that live in the
- 25 city?

- 1 A I do.
- 2 Q And how many?
- 3 A Five siblings and both parents still alive.
- 4 Q Okay. Let's spend a minute and go over your educational
- 5 background. Where did you go to college?
- 6 A West Coast University in Los Angeles, but prior to that
- 7 | Lawrence Institute of Technology here in -- I think it's
- 8 Dearborn. Also attended University -- well, Mercy College,
- 9 | which is now U of D Mercy, while employed as a Detroit -- as
- 10 | a Detroit police officer. Then later, after attending West
- 11 | Coast University in Los Angeles, I attended the University of
- 12 Phoenix.
- 13 | Q Before we get to that, when did you graduate from West
- 14 | Coast University?
- 15 A I'm not absolutely certain on the date. I'd have to --
- 16 Q Approximately the year.
- 17 A Probably in the late '90s.
- 18 Q And did you receive a degree?
- 19 A I did.
- 20 Q And what type of degree?
- 21 A Business management.
- 22 | Q And did you go to the FBI National Academy at Quantico?
- 23 A I did.
- 24 Q And when did you do that?
- 25 A At the rank of lieutenant, once again, probably late

- 1 '90s, early 2000s.
- 2 Q And you graduated from there?
- 3 A I did.
- 4 Q Have you ever received a master's degree?
- 5 A I did.
- 6 Q From where?
- 7 A University of Phoenix.
- 8 Q And when did you receive that degree?
- 9 A Possibly -- oh, 2010.
- 10 | Q Have you ever studied for a doctoral degree?
- 11 A I did.
- 12 Q And what's the status of that?
- 13 | A It's on hold right now. When I accepted the job with the
- 14 Detroit Police Department, that is when I placed the work on
- 15 hold.
- 16 Q How far along were you?
- 17 A I immediately entered after my -- obtaining my master's,
- 18 | so a couple years, three years.
- 19 Q Was your first job as a police officer with the City of
- 20 Detroit?
- 21 A It was not my first job.
- 22 Q What was your first job?
- 23 A Delivering papers in high school.
- 24 | Q No, but as a police officer, was that your first --
- 25 A Oh, my first police job was, yes, 1977 in the City of

- 1 Detroit.
- 2 Q And how long did you work for the City of Detroit?
- 3 A Roughly two and a half years until I was laid off in
- 4 1980.
- 5 Q And what position did you hold with the City of Detroit?
- 6 A Police officer.
- 7 Q After you were laid off by the City of Detroit, where did
- 8 you next seek employment?
- 9 A City of Los Angeles.
- 10 Q And were you employed there?
- 11 A Yes, as a police officer.
- 12 Q For what period of time did you work as a police officer
- 13 | in Los Angeles?
- 14 A For 28 years starting in 1981 until the date I retired in
- 15 | 2009 after being selected as a police chief for Portland,
- 16 Maine.
- 17 Q I assume you held numerous positions while you were with
- 18 | the police department in Los Angeles?
- 19 A I did.
- 20 Q Could you describe some of those positions that you held?
- 21 A Ranged from both administration, field. I, as a police
- 22 | officer, worked in community relations, worked in a gang
- 23 unit, promoted to sergeant, worked as an internal affairs
- 24 | investigator, also as an advocate, a grievance investigator
- 25 and advocate for the police chief, promoted to lieutenant,

1 | ran a defense rep unit with the unit -- with the union. From

- 2 | that I became an adjutant to the chief of police and after
- 3 | that promoted into captain. I worked several positions as a
- 4 | command level officer from juvenile division, specialized
- 5 division, then the Wilshire area, also southwest area twice
- 6 as a captain, later as the area commanding officer, and then
- 7 | at that time I retired. Well, for one month prior to
- 8 | retirement I was a commanding officer of West Los Angeles
- 9 area.
- 10 | Q And you said you retired from Los Angeles when?
- 11 A In 2009.
- 12 Q And did you take a job after that?
- 13 A I did.
- 14 Q And where did you take a job?
- 15 A Portland, Maine, as the police chief.
- 16 Q And what were your duties as police chief of Portland,
- 17 Maine?
- 18 A Overall management, leadership of the police department.
- 19 Q And how big of a staff was that?
- 20 A Sworn and civilian staff of about 215.
- 21 | Q And how long did you act as police chief of Portland,
- 22 Maine?
- 23 A Roughly two years.
- 24 | Q And after that, did you take another job?
- 25 A I did.

- 1 | Q And where was that?
- 2 A Cincinnati, Ohio, police chief.
- 3 Q And what was your start date, approximately, for that
- 4 job?
- 5 A 2010, August, I think. Stayed there two years.
- 6 Q August of 2010?
- 7 A Right, if my memory serves me correct.
- 8 | Q And what was the general description of your duties as
- 9 | police chief of Cincinnati?
- 10 A Basically the same, overall management, leadership of the
- 11 | Cincinnati Police Department.
- 12 Q How big of a police force was Cincinnati?
- 13 A Sworn and civilian, roughly 1,700 employees.
- 14 Q What was the residential size, the people in City of
- 15 | Cincinnati?
- 16 A The actual residential population was about 300,000, but
- 17 | what makes unique -- a unique characteristic of Cincinnati is
- 18 | it had a metropolitan statistical area of 2.2 million, which
- 19 | is the largest in the State of Ohio.
- 20 Q When you talk about the metropolitan statistical area, do
- 21 | you consider that part of your jurisdiction as the police
- 22 | chief of Cincinnati?
- 23 A Yes, because of the people that will work, attend school
- 24 | that live in the city represent that population.
- 25 Q How did you become the police chief of the City of

- 1 Detroit?
- 2 A A recruiter contacted me.
- 3 0 And when was that?
- 4 A Probably February, March, roughly, early part of the
- 5 year, of this year.
- 6 0 2013?
- 7 A Yes.
- 8 Q And what did you do once you were contacted by the
- 9 | recruiter? Did you meet with anyone at the City of Detroit?
- 10 A I did.
- 11 | Q And who did you meet with?
- 12 A I met with a number of people through a series of
- 13 | interviews. I met with the recruiter, of course, initially,
- 14 and from that I met with city officials, the mayor, the
- 15 emergency manager.
- 16 | Q Being Kevyn Orr?
- 17 A Kevyn Orr.
- 18 Q Met with the monitor, federal monitor, at some point
- 19 during the process, Mr. Baird out -- who works for the
- 20 | Governor's Office, State of Michigan, and that was it.
- 21 A At some point you were offered a job as the police chief
- 22 of Detroit?
- 23 Q I was.
- 24 O And when was that?
- 25 A Started in July, possibly June.

- 1 Q And when did you actually -- when was your first day of
- 2 work?
- 3 A June -- I mean July 1st.
- 4 Q Why were you interested in taking the job as police chief
- 5 of Detroit when you were already police chief in Cincinnati?
- 6 A It was a great opportunity. I knew that the city was
- 7 | facing a myriad of challenges. This was home, certainly the
- 8 | place I started my policing career, so certainly when I look
- 9 | across at -- this now is my third job as a police chief -- to
- 10 | come back here was very significant to my career.
- 11 | Q When you started as the new police chief of the City of
- 12 Detroit, what steps did you take to familiarize yourself with
- 13 | the police department?
- 14 A As I do in the past in other departments that I held the
- 15 | chief's position, I certainly tried to meet as many people as
- 16 | I could, both internal and external to the police department.
- 17 | As it relates to inside, certainly I met with a cross-section
- 18 of rank and file prior to starting, had a chance to attend a
- 19 union meeting, so I got to meet the union president from the
- 20 DPOA, met some of the members at that meeting. From that,
- 21 | after I actually started, I continued to meet with the union
- 22 | president, and I began to make my rounds, if you will, and
- 23 talking to a cross-section of people inside the department.
- 24 | O And what was that -- what did the cross-section consist
- 25 of, the people you met with inside of the department?

- 1 A I met with the executive management team. I met with
- 2 | rank and file. I physically visited some of the stations,
- 3 | some of the work locations where the specialized units were
- 4 housed.
- 5 | Q When you said you met with the executive management team,
- 6 who consists or who was part of the executive management team
- 7 at the time you took the job?
- 8 A The deputy chiefs, assistant chiefs, commanders, then
- 9 inspectors. I've also met with the civilian counterparts,
- 10 | the civilian deputy chiefs that held several positions in the
- 11 police department.
- 12 Q How many meetings do you figure you had when you first
- 13 | took the job as police chief?
- 14 A Virtually met every day, still meet every day, many
- 15 | meetings. I would be making a guess at how many meetings,
- 16 | but depends on what time period.
- 17 | Q Did you --
- 18 A From the beginning until now -- that's a difficult one --
- 19 in excess of 50 meetings.
- 20 Q Okay. Did you meet with any city officials after you
- 21 | took the position as police chief?
- 22 A I have.
- 23 Q And who did you meet with?
- 24 | A I have had a meeting or two with the mayor, certainly --
- 25 | Q Mayor Bing?

- 1 A Mayor Bing. Certainly met and have been continuing to
- 2 | meet with the emergency manager, Kevyn Orr, on a number of
- 3 occasions. I've met with several on the council, in
- 4 particular, the council president, Saunteel Jenkins. I have
- 5 | met with the now president and former president of the police
- 6 commission.
- 7 | Q Did you meet with any community business leaders before
- 8 or after you took the position as police chief?
- 9 A I did.
- 10 Q And what did you do to meet with the community business
- 11 leaders?
- 12 A There were several meet-and-greets, met business leaders.
- 13 | There was a meet-and-greet at Comerica Park early during my
- 14 | arrival, maybe within the first month, so I had a chance to
- 15 | meet a variety of business leaders as well as community
- 16 stakeholders, Wayne County prosecutor, which I left out, had
- 17 | a chance to meet with her. And then there's been several
- 18 other smaller meet-and-greets, one at Detroit Athletic Club
- 19 | where, once again, I met with local business leaders.
- 20 Q Who's the Bratton Group?
- 21 A The Bratton Group is a consultant firm. Bratton is a
- 22 | former police chief of Los Angeles, also former commissioner
- 23 of New York, Boston, and Boston Transit.
- 24 Q Were they providing -- when you started as police chief,
- 25 | were they providing consulting services to the Detroit Police

- 1 Department?
- 2 A Yes, they were.
- 3 Q And what kind of services did you understand that they
- 4 | were providing?
- 5 A Looking at the organizational structure, for the most
- 6 part, there were actually several consulting firms working
- 7 | with the Detroit Police Department, but I actually had a
- 8 conversation with Bill Bratton prior to being selected.
- 9 Q Is he the CEO of the Bratton Group?
- 10 MS. LEVINE: Your Honor, objection. We don't have a
- 11 | certification or a declaration from the police chief. I was
- 12 | just wondering if we could get some understanding as to how
- 13 | this is relevant to eligibility.
- MR. HERTZBERG: Sure, your Honor. First, your
- 15 | Honor, I'm laying a foundation for the witness, but, second,
- 16 one of the aspects, as cited in the brief that the city
- 17 | filed, is one of the tests is service delivery insolvency.
- 18 And the chief is here to testify as to the public safety and
- 19 whether the services are being provided to the community,
- 20 being the --
- 21 THE COURT: Is this foundation for that?
- 22 MR. HERTZBERG: Yes. This is foundation.
- THE COURT: All right. I'll permit it. Go ahead.
- MR. HERTZBERG: Thank you.
- 25 BY MR. HERTZBERG:

- 1 | Q So you met with the Bratton Group; correct?
- 2 A I did.
- 3 Q And what did they tell you about the state of the Detroit
- 4 | Police Department?
- 5 A That -- if I just might summarize it in a very short way,
- 6 that everything is broken, deplorable conditions, crime is
- 7 extremely high, morale is low, the absence of leadership.
- 8 Q And after you took the job as police chief, did you meet
- 9 | with anyone from Conway MacKenzie?
- 10 A I did.
- 11 | Q And who did you meet with?
- 12 A Chris Gannon, one of the consultants.
- 13 Q What did you talk to -- or what subject did you cover
- 14 | with him?
- 15 A Essentially the same as I did with the Bratton Group, the
- 16 | staff, low morale, working conditions.
- 17 Q Did you review any reports that have been prepared or any
- 18 | information when you joined the force as police chief?
- 19 | A I had reviewed different reports, some in more detail
- 20 | than others. I don't recall which. There was a lot written,
- 21 | but there were no real reports from the consultants as it
- 22 related to the state of the department.
- 23 | O After you became police chief, did you -- you said you
- 24 | went and saw some of the police stations. Did you go out at
- 25 | crime scenes? Did you go out and meet officers in the field,

- 1 | anything of that nature?
- 2 A I have, and I did.
- 3 | Q Can you describe that please?
- 4 A I've had a chance to go by all of the precincts, and
- 5 | certainly in most, if not all, the conditions of the stations
- 6 were in some instances deplorable. One comes to mind.
- 7 During a visit I had with one of our leased facilities where
- 8 our crime lab technicians work out of, a location where I'm
- 9 told by the staff the heat sometimes works, it's dirty,
- 10 | deplorable working conditions, not a lot of space. Certainly
- 11 | as I made my rounds, that was consistent. In fact, even as
- 12 | recently as yesterday at a community meeting, community
- 13 members brought up the deplorable state of the police
- 14 | stations and asked what I plan to do about that.
- 15 Q Let's talk about crime in the City of Detroit at the time
- 16 you took over as police chief and what we call clearance
- 17 rates. What is clearance rates on crime?
- 18 A Solving the crime basically. I knew coming in that the
- 19 | homicide clearance rate for Detroit was roughly 11 percent.
- 20 Q Before we go there, let me ask you a few additional
- 21 questions. Do police departments ordinarily maintain
- 22 statistics on crime?
- 23 A Yes.
- 24 | Q And where are those reported to?
- 25 A Reported to the FBI.

- 1 | Q And does Detroit maintain these type of reports and
- 2 statistics?
- $3 \mid A \quad \text{They do now.}$
- 4 Q When you started as police chief, did you consider
- 5 Detroit -- after you met with your commanders, met with
- 6 people, citizens, and moved around and looked at the
- 7 different police stations, met with people on your staff, did
- 8 you consider Detroit a violent city?
- 9 A I did.
- 10 | O How violent?
- 11 | A Extremely violent. In comparison to cities I've worked,
- 12 | primarily Los Angeles and Cincinnati, it was the most violent
- 13 | city I've ever worked, so I knew that I would be facing a
- 14 | significant challenge in focusing on reducing crime, violent
- 15 | crime in particular.
- 16 Q You started to talk about the homicides in Detroit. How
- 17 | many homicides were there in the city from the beginning of
- 18 | the year until the time you took your job in June?
- 19 A I'm not certain what the exact number was at that time.
- 20 Q Were you aware of what it was in 2012?
- 21 A I was aware that it was, I think, 384. It was ranked,
- 22 | according to a recent report by the FBI, as the second most
- 23 | violent city in America only exceeded by Flint, so I was
- 24 aware of the homicide rate.
- 25 | Q You started to talk about clearance rate, solving of

- 1 crimes. What was the clearance rate on the homicides in
- 2 Detroit?
- 3 A The information that I received was around 11 percent.
- 4 Q Is that a good clearance rate?
- 5 A It's deplorable.
- 6 Q What did you see as the clearance rate when you were
- 7 | working in Los Angeles?
- 8 A Sixty-five to seventy percent. Cincinnati, 70 percent.
- 9 Q Seventy-percent clearance rate on homicides?
- 10 A Kind of fluctuates between 60 and 70.
- 11 | Q Was the clearance rate similar on other violent crimes in
- 12 | the City of Detroit?
- 13 A As low or lower. In fact, if my memory serves me, I
- 14 | think like for using the crime of robbery, I think the crime
- 15 of robbery, the clearance rate was about eight percent.
- 16 0 Is that low?
- 17 A Extremely low.
- 18 | Q What was the clearance rate, approximately, in Los
- 19 | Angeles when were you employed there?
- 20 A As I recall, just looking at the one station, it would go
- 21 | between 25-, 35-percent clearance rate.
- 22 | Q In Cincinnati when you were chief?
- 23 A About the same. Robbery clearances tend not to be as
- 24 | high. There are more reported crimes, but roughly about the
- 25 | same, 25 to 35 percent.

- 1 | Q You said -- you testified earlier that the police
- 2 department was having extreme problems. Was there problems
- 3 of accountability with police officers?
- 4 A Accountability was for the most part, in my judgment,
- 5 absent. The one thing that I acknowledge the department did
- 6 | well in terms of -- and when I talk about accountability, I'm
- 7 | talking about at the executive and management levels. I'm
- 8 | not referring to the rank and file police officer. There was
- 9 an absence of accountability, but the department certainly
- 10 | could be lauded for its success just recently two years ago
- 11 | where the consent judgment -- they were at about 24-percent
- 12 | compliant, and they rose to about 91, 92 percent over a two-
- 13 | year period. But when you look at the other areas of the
- 14 department, it didn't seem to be that certainly the executive
- 15 and managers were being held accountable.
- 16 | Q Was there an urgency, in your mind, to drive down violent
- 17 | crime?
- 18 A Both violent crime and raise morale of the police
- 19 officers.
- 20 Q What was the morale like for the everyday police officer
- 21 | in the City of Detroit when you took over as chief?
- 22 | A In my judgment, it was the lowest I have seen of any
- 23 | police department I've ever worked, including when I worked
- 24 here in the '70s.
- 25 | Q Do you have any idea what caused that?

- 1 A A number of factors. Certainly the fact that they had
- 2 | lost ten percent pay; that they were forced into a 12-hour
- 3 | work schedule. They had no real voice in the department, no
- 4 real decision-making, and as I met with officers through my
- 5 visits to different operational entities, the thing I heard
- 6 most was they just wanted to be police officers again, and
- 7 | they felt that they didn't have leadership that would allow
- 8 | them to do that.
- 9 Q Were police officers, in your mind, when you took over as
- 10 police chief being deployed in the correct way?
- 11 A They were not.
- 12 Q Can you explain that, please?
- 13 A It appeared and later found out that Detroit police
- 14 | management had taken what I call a cookie cutter approach to
- 15 | staffing or deployment, and there was no real science behind
- 16 | how police officers were deployed. And specifically what I'm
- 17 | talking about is looking at issues of calls for service,
- 18 | crime, and population. And so it was after my staff started
- 19 | to take a good look at -- we made some adjustments in
- 20 | staffing because one indicator was the fact that not only was
- 21 | the response time a big issue, but when officers came to
- 22 | start their 12-hour work schedule, there were anywhere
- 23 | between 40 and 60 calls being held to be answered.
- 24 Q Let's talk about response time. What is the average
- 25 | response time on a call to a police station right at the time

- 1 | you took over as police chief, approximately?
- 2 | A What was reported out to me was roughly 50 minutes to an
- 3 | emergency call.
- 4 Q And when you were in L.A. as a captain, what was the
- 5 | normal response time you saw there?
- 6 A It was an average response time of seven minutes.
- 7 | Q How about when you were chief in Portland, Maine?
- 8 A Three to four minutes.
- 9 Q And when you were chief in Cincinnati?
- 10 A Five to six minutes.
- 11 | Q Do you think this 50-minute response time put residents
- 12 at risk of their safety?
- 13 A I did.
- 14 Q Why is that?
- 15 A Because if a community member is calling for police
- 16 | services in an emergency situation, certainly the expectation
- 17 | that police will get there as soon as possible, so what I
- 18 | heard coming in from community members, what I heard before I
- 19 | got here, is the fact that there were times when Detroit
- 20 police officers were called, and no one would ever show up.
- 21 In fact, we have two dispatchers now facing criminal charges
- 22 | based on the allegation of not sending police officers to a
- 23 | call for service, one where the allegations involving a woman
- 24 | who died as a result of a domestic situation, and the other
- 25 one I think was a stabbing.

- 1 Q And the dispatchers never dispatched police officers to
- 2 the --
- 3 A It's a pending matter, but that's the allegation, yes.
- 4 Q Okay. Let's talk about where police officers were
- 5 | working when you took over as police chief. Were some of
- 6 them working in non -- or jobs that were not on the street
- 7 | policing crimes and stuff?
- 8 A It was very odd to me when I came in. First, I took a
- 9 look at my office, and, for example, one officer -- a full
- 10 duty officer was -- sole assignment was to gas and wash my
- 11 | car.
- 12 | Q And this was a police officer?
- 13 | A A police officer. Then there were several other police
- 14 officers in my office that were performing clerical duties,
- 15 | and so those individuals -- I took action to move them out,
- 16 | and then we started to look at the rest of the department.
- 17 Q Well, before you go there, when you say "move them out,"
- 18 do you mean place them on the street patrolling?
- 19 A In a more -- in an operational assignment, which doesn't
- 20 | necessarily mean they went back to a uniform patrol, but in
- 21 | another operational, something where a police officer would
- 22 be assigned.
- 23 Q Let's talk about the mayor's personal protection force.
- 24 When you took over as the police chief in the City of
- 25 Detroit, was protection provided by the Detroit Police

- Department to Mayor Bing? 1
- 2 Yes, it was.
- And how many police officers were used for that 3
- 4 protection?

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- Twenty-three. 5 Α
- MS. LEVINE: Your Honor, objection, again, with 6 7 regard to relevance. I'm just not sure where this fits into
- MR. HERTZBERG: It's, as I said, service insolvency. We're going to show that there were police officers not being used correctly on the street, which jeopardized the safety of the residents, and when he took over as chief the residents 13 were at risk because of this, and we were showing service insolvency.
 - THE COURT: The relevance is arguable, so I'll permit it.
- Thank you. 17 MR. HERTZBERG:
- 18 MS. LEVINE: Your Honor, just for the record --
- THE COURT: Yes. 19
- 20 MS. LEVINE: -- our understanding is that solvency 21 we've determined here is whether or not the city can pay its 22 debts as they come due, and that's a financial mathematical 23 So while this is sympathetic testimony, we would 24 respectfully submit it doesn't go to the issue of whether or 25 not this debtor is eligible.

1 MR. HERTZBERG: As I indicated to the Court, and

- 2 | I'll just repeat --
- THE COURT: You may proceed, Mr. Hertzberg.
- 4 MR. HERTZBERG: Okay. Thank you, your Honor.
- 5 BY MR. HERTZBERG:
- 6 Q You were telling us about the personal protection staff
- 7 on Mayor Bing. How many officers was it?
- 8 A Twenty-three officers.
- 9 Q And how many now are being used?
- 10 A Six.
- 11 | Q And are you the one who reduced the staff?
- 12 A I was.
- 13 Q And where are those officers deployed now?
- 14 A They went back to operational assignments. Six remain
- 15 | working for the mayor in executive protection, one was de-
- 16 appointed, and the remaining were sent out to a variety of
- 17 assignments.
- 18 Q How many police officers were there when you took over as
- 19 police chief?
- 20 A Roughly 2,400.
- 21 | Q In order for the city, in your mind, to be safe, how many
- 22 police officers do you need?
- 23 A In my estimation, if we had 3,000 police officers today,
- 24 | that would help tremendously, but before I could put a hard
- 25 | number to it, I need to make an evaluation on how we are

- 1 deploying current officers, and so when you talk about moving
- 2 | staff from the mayor's executive protection detail, there's
- 3 also a move to civilianize some of the positions now held by
- 4 police officers, and one key example is our dispatch.
- 5 Dispatchers in the Detroit Police Department are sworn police
- 6 officers, and so I wanted to make sure that we were
- 7 | effectively deploying sworn officers the best that we could
- 8 | so I would have an idea of how many officers we actually
- 9 need.
- 10 Q Okay. Let's turn to the equipment. Do the officers get
- 11 | as part of their -- or as police officers, are they given
- 12 bullet-proof vests?
- 13 A They are.
- 14 | Q And what's the state of the bullet-proof vests when you
- 15 took over as police chief?
- 16 A Deplorable. There were roughly 350-plus vests, and I
- 17 | think it's up now to roughly 400 -- it might even be higher;
- 18 | I think it's 500 when we include our narcotics unit -- that
- 19 | are expired. Even the police chief does not have a vest
- 20 except the one I brought with me from Cincinnati.
- 21 | Q When you say "expired," bullet-proof vests have
- 22 | expiration dates on them?
- 23 A Yes. Five years.
- 24 Q And after that they're not safe to wear?
- 25 A That's correct.

- Let's talk about the vehicle, police vehicles. 1 condition were the police vehicles in when you took over? 2
- I saw vehicles with obvious damage. I saw vehicles that
- 4 appeared to be unsafe. In fact, when I stopped one officer,
- there was one vehicle that had -- the right front brake 5
- wasn't working properly, so I directed him to turn the 6
- vehicle in. Paint peeling off the vehicle. In fact, in the
- 8 field on one call where it was an officer needs help, a back-
- 9 up car that I responded to in the eastern district where they
- 10 were looking for a wanted suspect, which we ultimately
- 11 identified and arrested, as the officers were preparing to
- 12 leave, one of the police vehicles would not start up. The
- 13 officer proceeded to climb underneath the vehicle and jump-
- 14 started the vehicle to get it running. When I asked the
- 15 question, "Is this the norm?" several of the officers said
- for the most case it is the norm, and either they jump it 16
- 17 that way or they push the car to get it started, not all
- vehicles but some. 18
- And what was the mileage on the vehicles? Was it normal 19
- 20 mileage for the year of the vehicle?
- 21 I'm not certain on the mileage, but I am told that 66-
- 22 percent of our fleet has excessive wear, is well beyond the
- 23 normal -- I guess it's three years that police cars are
- 24 deployed.

25 The condition of the police cars, does this put citizens

- 1 at risk?
- 2 A It does.
- 3 Q Does it put visitors to the city at risk?
- 4 A It does.
- 5 Q And does it put the safety of people who work in the city
- 6 at risk?
- 7 A It does, including the police officers.
- 8 Q You received some new police cruisers once you took over
- 9 | as police chief; is that correct?
- 10 A That's correct.
- 11 | Q And where did you receive those from?
- 12 A Penske Corporation and a group of other local businesses
- 13 | that were part of this effort to bring a hundred new police
- 14 cruisers.
- 15 | O So you received -- have you taken possession of the
- 16 | hundred new police cruisers?
- 17 A We have.
- 18 Q Are all of them operating on the street right now?
- 19 A No, they're not.
- 20 Q How many are actually operating on the street?
- 21 A Roughly 20 or so. I'm not actually certain. I check
- 22 | weekly. Some of them are still being outfitted by the
- 23 | outfitter, and they're being pushed out, but we do have
- 24 possession of the 100 police vehicles.
- 25 | Q Let's spend a minute and talk about the fire department

- 1 | and EMS. You don't oversee those departments, do you?
- 2 A I do not.
- 3 Q Have you had an opportunity to observe as police chief
- 4 | those departments and how they're operating?
- 5 A I have.
- 6 Q And what have you seen?
- 7 A The thing I've seen -- two things that would have been
- 8 most notable is the fact that Detroit police officers on a
- 9 routine basis I'm told transport injured victims to the
- 10 | hospital and in all cases children.
- 11 | Q Is this a normal function for the police department?
- 12 A Not anyplace I've worked.
- 13 | Q And why is the police department in Detroit doing that?
- 14 A I'm told because EMS did not have vehicles or staff that
- 15 | could respond in a timely manner, and so the decision was to
- 16 | transport. And when I asked how long this has been going on,
- 17 | it's certainly been more acute in the last five years, but
- 18 one of my staff as recent as this morning said that they've
- 19 | been doing it since the '80s. Now, to what degree I am not
- 20 | certain, but it is routine that Detroit police officers
- 21 | transport injured youth victims of crimes or that have been
- 22 injured.
- 23 Q And do you work closely with the fire department?
- 24 A Work in the same building. We have communication. We
- 25 | talk about a variety of issues.

1 Q Have you seen any issues that have caught your attention

- 2 | with the fire department?
- 3 A Yes, one notable issue.
- 4 O And what's that?
- 5 A The fact that there have been since I've been here two
- 6 occasions but this year four occasions where fire fighters
- 7 | have responded to a fire and put out the fire, left the
- 8 | location, and a deceased person was found in the location
- 9 later.
- 10 Q By the police department?
- 11 | A By the police -- well, someone would call us and say
- 12 | there was a dead body in the location. Police department
- would respond out and start its investigation only to find
- 14 out that the fire department had been at the location and put
- 15 out the fire.
- 16 | Q One more area I want to cover with you, blight. What is
- 17 | blight in the city?
- 18 A Abandoned homes, streetlights out, traffic signals not
- 19 | working, overgrown shrubbery.
- 20 Q Is that a safety issue?
- 21 A It is.
- 22 | Q In which way?
- 23 A It affords someone who wants to engage in criminal
- 24 behavior to do it under the cloak of darkness. Certainly
- 25 | abandoned homes are a key location where violent crimes take

1 place. And using the broken windows concept, certainly when

- 2 | an area is deplorable or broken, it tends to attract criminal
- 3 | behavior. So if an area is clean, it's well-lit, people take
- 4 pride in the neighborhood, crime seems to be lower.
- 5 Q Did you -- when you took over as police chief, did you
- 6 | notice blight in the City of Detroit?
- 7 A I have.
- 8 Q And how bad was it, in your mind?
- 9 A Significant.
- 10 Q When you say "significant," could you describe it?
- 11 | A Well, just blocks where it may be only one home, home
- 12 | could be partially burned, certainly streetlights that were
- 13 | not working, which certainly contribute to a safety issue
- 14 | both for pedestrians and certainly a place where crime takes
- 15 place, traffic signals not working, which certainly puts
- 16 | motorists at harm as they travel through the City of Detroit.
- 17 Q When you arrived as police chief and took over, do you
- 18 | think that the residents, visitors, people who worked in the
- 19 city were at risk of violent crime?
- 20 A I did and do.
- 21 MR. HERTZBERG: I have no further questions, your
- 22 Honor.
- 23 THE COURT: Any questions for the witness?
- 24 CROSS-EXAMINATION
- 25 BY MS. PATEK:

1 Q Good afternoon, Chief Craig. Welcome back to Detroit --

- 2 A Thank you so much.
- 3 Q -- right in the eye of the storm. In spite of all the
- 4 challenges you've described, we can agree for those of us who
- 5 grew up here and have families here that this is a place with
- 6 | some rich history and some wonderful things to offer; isn't
- 7 | that right?
- 8 A Absolutely. I agree with that.
- 9 Q I want to start with your comments about the DFFA. I
- 10 | take it you have no firsthand knowledge as to whether or not
- 11 | the DFFA faces some of the same undermanning or morale
- 12 problems that are present in the Detroit Police Department?
- 13 A Only what I've heard from police officers and -- but I
- 14 | have not firsthand, not like I have in the police department.
- 15 | Q Is it your understanding that they're in a similar
- 16 | situation as the Detroit Police --
- 17 A Yes.
- 18 Q -- Department? And in that respect, I heard you say, I
- 19 | think, that the Detroit Police Department is currently
- 20 undermanned; correct?
- 21 A I would say so, yes.
- 22 | Q And the individual officers are in many cases underpaid?
- 23 A Yes.
- 24 Q And the working conditions, as you described them,
- 25 | were -- are deplorable?

- 1 A Yes.
- 2 | Q And they -- as a consequence, when you came here in July,
- 3 | you found a department in very low morale?
- 4 A Yes.
- 5 Q And I don't know how much research or how much you were
- 6 paying attention, but is it your understanding that there was
- 7 | a series of chiefs before you that stepped down in a variety
- 8 of less than -- let's say less than auspicious circumstances?
- 9 A Yes. I'm aware.
- 10 Q And is it your understanding that that was, in large
- 11 part, what left the department leaderless?
- 12 A Yes. That certainly was a significant contributing
- 13 factor.
- 14 Q And as I understand it, since you've been here, you've
- 15 | brought on new deputy and assistant chiefs?
- 16 A A new executive and management team with maybe one or two
- 17 exceptions.
- 18 | O Okay. And some of that executive management team has
- 19 been pulled directly from the command staff; that is, people
- 20 | who are members of the Detroit Police Command Officers
- 21 Association?
- 22 A That's correct.
- 23 Q Because when you came here, in spite of the difficulty of
- 24 | the situation, you found that there were dedicated
- 25 | professional men and women there who you wanted to elevate to

- 1 | be part of your new leadership team?
- 2 A Yes.
- 3 Q And with respect to the lieutenants and sergeants, some
- 4 of those who had actually been acting as inspectors have now
- 5 been formally appointed as inspectors?
- 6 A Yes, now called captains, yes.
- 7 Q And you also mentioned meeting with on a number of
- 8 occasions the president of the Detroit Police Officers
- 9 | Association, Mark Diaz?
- 10 A Yes.
- 11 | Q And in your meetings -- and I don't know if he's still
- 12 here. He was here earlier in the courtroom today. In your
- 13 | meetings with Mr. Diaz, have you found him to be interested
- 14 | in the restructuring and revitalization of the Detroit Police
- 15 Department?
- 16 A I have, yes.
- 17 | Q And willing to be flexible with you in terms of trying to
- 18 try new things to better deployment, better strategy in terms
- 19 of getting more officers out on the street?
- 20 A Yes, in every instance.
- 21 | Q And obviously I think it goes without saying from what
- 22 | you described the work these officers do every day out on the
- 23 | street is very dangerous work?
- 24 A Yes, it is.
- 25 | Q And they're literally putting their lives at risk?

- 1 A Yes, they are.
- 2 Q And would it be fair to say that that would go for
- 3 | probably the police and the fire fighters as well?
- 4 A Yes, it would.
- 5 Q And do you -- and if you don't know, it's a fair answer.
- 6 Do you know anything about the restructuring proposal that
- 7 has been made by the City of Detroit with respect to what is
- 8 | to occur with the accrued vested pension benefits of the
- 9 active and retired Detroit police and fire fighters?
- 10 A I've heard. I don't have intimate understanding of it.
- 11 Q And would it be -- do you believe sitting there and even
- 12 understanding the financial challenges that it would be fair,
- 13 given what these officers face every day, to impair those
- 14 | accrued vested and previously earned pension benefits?
- 15 A I do support the public service workers having their
- 16 pension, but I also understand the necessity to take some
- 17 | very bold action as it relates to addressing this fiscal
- 18 | crisis in the City of Detroit. I'm certainly not the expert
- 19 on what should happen or what the balancing would be to that,
- 20 | but I am certainly concerned about pensions. I have the good
- 21 | fortune of having served 28 years with the Los Angeles Police
- 22 | Department, and I have my pension, so that certainly does
- 23 | concern me.
- 24 Q And when you went to work for the Los Angeles Police
- 25 Department and you did the very hard work that you did for 28

1 | years, you understood that you were earning that pension?

- 2 A That's correct.
- 3 Q And you had an expectation that at the end of the day it
- 4 | would be paid to you?
- 5 A That's correct.
- 6 MR. HERTZBERG: Objection, your Honor. This is --
- 7 MS. PATEK: I have nothing further.
- 8 MR. HERTZBERG: Okay. I'll withdraw the objection
- 9 then. Let her testify.
- 10 CROSS-EXAMINATION
- 11 BY MS. LEVINE:
- 12 Q Good afternoon.
- 13 A Good afternoon.
- 14 Q Sharon Levine, Lowenstein Sandler, for AFSCME.
- 15 A Yes.
- 16 | Q You mentioned there was a morale issue with regard to
- 17 lost pay, increased schedule, and a lack of leadership, I
- 18 | believe; correct?
- 19 A All kind of combined in one.
- 20 Q Combined?
- 21 | A All played varying roles in morale.
- 22 | Q Isn't it true that reducing pensions and reducing health
- 23 | benefits would also contribute to further morale loss?
- 24 A I am certain.
- 25 | Q The city actually produced a lot of documents for us in

- discovery in connection with this case. I don't recall --
- 2 | and I may have just missed it -- a proposed budget with
- 3 regard to fixing the Detroit Police Department. Have you
- 4 provided that kind of a budget to the city?
- 5 A I have not.
- 6 Q Would you be -- would you be supportive of using existing
- 7 | vested pension benefits to fund that kind of a budget?
- 8 MR. HERTZBERG: Objection, your Honor. Way beyond
- 9 | the scope of direct examination.
- 10 THE COURT: Overruled. Please answer the question,
- 11 | sir.
- 12 THE WITNESS: I would have to take a look at the
- 13 | full picture. I mean there have been some steps I've taken
- 14 | to reduce the fiscal liability. One such action I took was
- dramatically reducing the command and executive team, thereby
- 16 resulting in a \$1 million annual savings in salaries, so we
- 17 | are in budget discussions talk right now, so I'm not prepared
- 18 | to answer the question to the level of detail you're asking.
- 19 BY MS. LEVINE:
- 20 Q You mentioned using civilians for certain job functions,
- 21 | including, for example, dispatchers. Just so I understand,
- 22 | is that outsourcing those jobs? Is that what you're talking
- 23 about?
- 24 A Not outsource -- not outsourcing but redeploying sworn
- 25 officers that hold those jobs back into traditional policing

- 1 functions. Most police agencies across America use civilians
- 2 | as dispatchers, and Detroit has used sworn dispatchers from
- 3 the time I was here now over 36 years ago, and so this was an
- 4 effort to more equitably deploy police officers back into the
- 5 | field.
- 6 Q So it would either be hiring the citizens of Detroit at
- 7 | probably a lower pay scale and/or outsourcing those jobs? Is
- 8 | that -- do I --
- 9 A That's probably a strategy that could be used, but it
- 10 | would definitely be hiring people from the city.
- 11 | Q And from your time with the Los Angeles Police
- 12 Department, in addition to a pension, do you enjoy health
- 13 benefits?
- MR. HERTZBERG: Objection, your Honor. It's
- 15 | irrelevant.
- THE COURT: No. I'll permit it. Go ahead, sir.
- 17 THE WITNESS: I do.
- 18 MS. LEVINE: Thank you.
- 19 THE COURT: Other questions for the witness?
- MR. KING: Please, your Honor. Ron King on behalf
- 21 of the Pension Systems. I just didn't want to displace Ms.
- 22 Green. Sorry.
- 23 CROSS-EXAMINATION
- 24 BY MR. KING:
- 25 Q Thank you for your service.

- 1 A Thank you.
- 2 Q Chief Craig, are you aware that there are approximately
- 3 400 active duty officers that have less than ten years of
- 4 service in the department?
- 5 A I didn't know it was that few.
- 6 Q Are you concerned at all that if their pension benefits
- 7 | are not vested, that you will have a difficult time retaining
- 8 those people?
- 9 A I am concerned about retention and hiring.
- 10 Q Do you think that impairing or diminishing pension
- 11 | benefits will have an impact on your ability to recruit and
- 12 retain police officers?
- 13 A It could.
- MR. KING: I don't have anything further.
- 15 THE COURT: Thank you.
- 16 CROSS-EXAMINATION
- 17 BY MS. BRIMER:
- 18 | Q Good afternoon. My name is Lynn Brimer. I represent the
- 19 Retired Detroit Police Members Association. It's an
- 20 | association of approximately 350 retired Detroit police
- 21 | personnel, officers through chiefs. Now, I'm going to try
- 22 | not to repeat anything that's already been put in the record,
- 23 but you did indicate you do receive a pension, and you do
- 24 receive healthcare benefits; is that correct?
- 25 A I do.

1 Q And when you accepted your position as a police officer

- 2 | in Los Angeles, you considered those benefits, both the
- 3 pension and your healthcare benefits, to be part of your
- 4 | compensation package; is that correct?
- 5 A That's correct.
- 6 Q Now, you indicated that there were a number of what
- 7 appear to be management problems with the police department
- 8 when you took over. For example, you indicated that the
- 9 mayor's personal protection at the time you took over
- 10 | consisted of 23 officers; is that correct?
- 11 A That's correct.
- 12 | Q And you've reduced that to six?
- 13 A Yes.
- 14 THE COURT: All right. Ms. Brimer, I am going to
- 15 ask you not --
- MS. BRIMER: Okay.
- 17 THE COURT: -- to ask any more duplicative
- 18 questions.
- 19 MS. BRIMER: Okay.
- 20 BY MS. BRIMER:
- 21 Q Do you know --
- 22 THE COURT: Any question that begins with "you
- 23 testified that" --
- MS. BRIMER: Okay.
- 25 THE COURT: -- is going to be a duplicative

- 1 question.
- 2 BY MS. BRIMER:
- 3 Q Do you know whether or not the decision to put -- well,
- 4 let me think of how I want to ask this. So the decision to
- 5 | put 23 officers on the mayor's protection order was a
- 6 management decision, not a financial decision. Would you
- 7 | agree with that? It was driven by management rather than the
- 8 amount of resources available to the department?
- 9 A It's both.
- 10 Q Okay. Why is it a financial decision?
- 11 | A Police officers cost money. It's a financial resource.
- 12 | So if you decide to put 23 officers on an executive
- 13 | protection detail, that's the equivalent to a shift in a
- 14 Detroit police station, the precinct. So it's like me saying
- 15 | I'm going to close the Tenth Precinct on the midnights.
- 16 | That's why it's important.
- 17 | Q So now you've freed up 18 to go back to shifts at a
- 18 | precinct; correct?
- 19 A Not all went back to a precinct. Some did.
- 20 Q Okay.
- 21 MS. BRIMER: And I think, your Honor, I -- I will
- 22 | say that everything else I was going to ask has been asked.
- 23 Thank you.
- 24 CROSS-EXAMINATION
- 25 BY MR. MONTGOMERY:

- 1 Q I'm Claude Montgomery from the law firm of Dentons. We
- 2 | are representing the Official Committee of Retirees in this
- 3 case, so I have just a couple of quick questions. I think I
- 4 heard you say that you believe that bold action is required
- 5 on many levels?
- 6 A I may have said that, and I do agree that bold action has
- 7 to happen.
- 8 Q And you have a huge job in front of you to try to protect
- 9 | 700,000 people from what you found to be an incredibly
- 10 | violent situation; is that correct?
- 11 A Absolutely.
- 12 Q All right. Do you think the governor should be playing a
- 13 | role in that, in helping you tackle that job?
- 14 A I think that I don't see a problem or an issue with that.
- 15 | O Okay. Do you think that there should be any assets that
- 16 | the City of Detroit has that should be blocked off from your
- 17 | access to help the citizens of the City of Detroit?
- 18 A I'm not understanding your question.
- 19 Q Do you think there are any -- if the City of Detroit has
- 20 | an asset that can be sold to help you, do you think it should
- 21 | be sold to help you?
- 22 A It depends on the asset.
- 23 | Q So there are some assets you think are less available to
- 24 | you than others?
- MR. HERTZBERG: Your Honor, I'm going to object.

1 This is beyond the scope of direct examination and far

- 2 afield. Asking the chief of --
- 3 THE COURT: It is that, but in the Court's
- 4 discretion, the Court will permit it, nonetheless. Go ahead,
- 5 sir.
- 6 THE WITNESS: Again, as I indicated, possibly some
- 7 | assets could be sold to support, say, public safety.
- 8 BY MR. MONTGOMERY:
- 9 Q Thank you. And anything in that regard from your vantage
- 10 point has to be directed towards helping you keep people
- 11 | alive inside the City of Detroit?
- 12 A Public safety is critical.
- 13 | Q Okay. And, again, I think you said earlier that having a
- 14 police force of men and women that are dedicated and have
- 15 | high morale is part of that?
- 16 A Absolutely.
- 17 | Q Okay. And part of that is how their promise -- the
- 18 promises made to them are kept; is that correct?
- 19 A Promises are important, but also how they're treated is
- 20 important.
- 21 Q It's got to be fair?
- 22 | A Fairness is important. Transparency is important.
- MR. MONTGOMERY: No further questions.
- 24 THE COURT: Any others?
- 25 CROSS-EXAMINATION

- 1 BY MR. PLECHA:
- 2 Q Good afternoon, Chief Craig. I represent the Retiree
- 3 | Association parties, which includes the Retired Detroit
- 4 | Police and Fire Fighters Association.
- 5 THE COURT: Could you back off of the mike a bit,
- 6 please?
- 7 MR. PLECHA: Oh, I'm sorry.
- 8 BY MR. PLECHA:
- 9 Q I will be very brief. Would you support any plan or
- 10 | initiative that could potentially increase blight?
- 11 | A An initiative to increase blight? I wouldn't support an
- 12 | initiative to increase blight. Did you say decrease blight?
- 13 Q No. I said increase blight.
- 14 | A No. I wouldn't be supportive of it. I can't -- I don't
- 15 | understand an initiative that would do that.
- 16 Q So if retirees were financially forced to leave their
- 17 | home, vacating those homes, increasing blight, you would not
- 18 be in favor of that?
- 19 A I would not like to see retirees leave their homes. I
- 20 | don't -- it's not my call, but I don't like the question.
- 21 Q Well, I appreciate that, but thank you. Would you agree
- 22 | that the retiree community is a stable part of the Detroit
- 23 community?
- 24 | A I would say that there are many retirees that offer
- 25 | stability to the Detroit community. My dad is one.

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MR. PLECHA: Thank you very much. No further
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2
    questions.
              THE COURT: All right. Anything further for the
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 4
    chief? Redirect?
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              MR. HERTZBERG: None, your Honor.
              THE COURT: All right. Thank you very much for
 6
7
    coming today, sir, and also thank you for your service.
8
              THE WITNESS: Thank you very much.
 9
         (Witness excused at 4:18 p.m.)
              MR. IRWIN: Move this, your Honor?
10
11
              THE COURT: Yes, sir.
12
              MR. IRWIN: Your Honor, our next witness is Mr. Orr.
13
    He is in the building. We would need to locate him, but
    given the hour, we just didn't know how the Court wished to
14
15
    proceed. We can --
16
              THE COURT: I wish to proceed.
17
              MR. IRWIN: That's fine. We will get him.
18
              THE COURT: We'll wait here for him.
19
              MR. IRWIN: He'll be here as soon as we can get him.
20
              THE COURT: All right. Would everyone take their
21
     seats as promptly as possible, please? One second, please.
22
     Everyone sit down, please. Mr. Orr, would you raise your
23
     right hand?
24
                  KEVYN ORR, DEBTOR'S WITNESS, SWORN
25
              THE COURT: Please sit down.
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- 1 THE WITNESS: Thank you.
- 2 MR. SHUMAKER: Good afternoon, your Honor. Greg
- 3 | Shumaker of Jones Day for the City of Detroit.
- DIRECT EXAMINATION
- 5 BY MR. SHUMAKER:
- 6 Q Good afternoon.
- 7 A Good afternoon, Mr. Shumaker.
- 8 Q Would you state your full name for the record?
- 9 A Kevyn Duane Orr.
- 10 Q Mr. Orr, what is your current occupation?
- 11 | A My current occupation is the emergency manager for the
- 12 | City of Detroit.
- 13 Q Where did you go to college, sir?
- 14 A The University of Michigan, Ann Arbor.
- 15 | Q When did you graduate from there?
- 16 A December 1979.
- 17 Q And after college, did you proceed to employment or to
- 18 | another post-graduate school?
- 19 A I took a little time off and went out west to do some
- 20 | skiing but eventually went to graduate school.
- 21 | Q And where did you go to graduate school?
- 22 | A The University of Michigan Law School, Ann Arbor.
- 23 | Q And when did you graduate from there?
- 24 A I graduated from law school in May 1983.
- 25 | Q And for the Court, where did you grow up?

- 1 | A I was born and grew upon Fort Lauderdale, Florida,
- 2 | Broward County.
- 3 | Q Your parents are from Florida?
- 4 A Yes.
- 5 Q Have any -- do they have any involvement with the State
- 6 of Michigan?
- 7 A My mother went to the University of Michigan graduate
- 8 | school in education.
- 9 Q Could you give us a brief summary of your professional
- 10 background?
- 11 | A Sure. After graduation from law school, I went back to
- 12 | Florida in private practice with the law firm of Arky Fried,
- which eventually became Stearns, Weaver, Miller, Weissler,
- 14 Alhadeff & Sitterson, where I specialized in litigation,
- 15 | eventually became a bankruptcy trial practitioner with who is
- 16 | now Chief Judge Robert Mark at that law firm. After five
- 17 | years, I was voted into the partnership of that law firm in
- 18 1988.
- I eventually took what I thought was going to be a
- 20 | two-year leave of absence from that law firm in 1991 to go
- 21 | into federal government first in the FDIC, Federal Deposit
- 22 | Insurance Corporation, then into the Resolution Trust
- 23 | Corporation in 1992. While at the RTC, I had a specialty
- 24 | first as a line attorney, as a counsel, then a senior
- 25 | counsel, in litigation and bankruptcy-related matters. I was

- 1 | eventually promoted to assistant general counsel of complex
- 2 | litigation and bankruptcy under then Deputy General Counsel
- 3 Jerry Patchan. I stayed there from '92 to '95.
- 4 Q Can I just stop you one second? You said you started at
- 5 | the FDIC; is that correct?
- 6 A Yes.
- 7 Q What was your position there at the FDIC?
- 8 A At the FDIC I was counsel in the legal division.
- 9 Q Okay. And then you went to the Resolution Trust
- 10 | Corporation?
- 11 | A Yes. The Resolution Trust Corporation was originally
- 12 | staffed by attorneys at FDIC, and then it got its own
- 13 | independent hiring authority, and we were assigned there
- 14 permanently.
- 15 Q Did you have any particular responsibilities at the RTC?
- 16 A Yes.
- 17 | Q What were they?
- 18 A While at the RTC, I not only had line responsibilities
- 19 | for litigation and litigation-related matters, I also had
- 20 responsibilities as a liaison from the legal division with
- 21 | the agencies, Office of Minority and Women Owned Business and
- 22 | Women Owned Law Firms called MWOLF's and MWOB's. I was also,
- 23 during the course of that, assigned as the chief
- 24 restructuring officer of a bank holding company in New
- 25 Orleans for a period of time and eventually became

- 1 responsible for the agency's supervision and management of
- 2 | all cases implicating federal preemption and the primacy of
- 3 | the Financial Institutions Reform, Recovery and Enforcement
- 4 Act of 1989 over various state laws.
- 5 Q I'm sorry. You went on from the RTC to where?
- 6 A After the RTC, I was going to return to private practice
- 7 | to my old firm in Miami. The supervisor that I had at the
- 8 | RTC had moved on to become director of the Executive Office
- 9 for United States Trustees at the Department of Justice, a
- 10 | retired bankruptcy judge by the name of Jerry Patchan. He
- 11 | asked me to come over for what was then going to be a year or
- 12 | two as his deputy, and I ended up staying there for
- 13 approximately six years.
- 14 Q And what did you do, if you could tell us, at the United
- 15 | States Trustee program?
- 16 A I was initially the deputy director of the U.S. Trustee's
- 17 | program where I was responsible as the -- more or less the
- 18 | chief operating officer for the agency at the director of
- 19 | the -- at the direction of the director. The EOUST and the
- 20 U.S. Trustee's program is one of 36 ranking components within
- 21 | the United States Department of Justice. It is responsible
- 22 | for the administration and oversight regarding the integrity
- 23 of the bankruptcy practice in all 50 states with the
- 24 exception of North Carolina and Alabama.
- 25 | Q Were there any specific duties that you had in that

- position that you think translates into your role as the emergency manager of the City of Detroit?
- A Yes. I mean we had over 1,100 employees throughout the
- 4 United States, 93 offices throughout the United States. I
- 5 think our budget at that time was somewhere in the
- 6 neighborhood of over a hundred million dollars, which we
- 7 | administered. In that capacity, we also had reporting
- 8 requirements for the -- to the Department of Justice through
- 9 | the associate attorney general to the then Attorney General
- 10 Reno for most of the time that we were there. We also had
- 11 | supervisory, administrative, and operational responsibility
- 12 | for the 21 United States Trustees Offices. I was also
- 13 responsible for both preparing and giving oversight testimony
- 14 to the various oversight committees in Congress both on the
- 15 | House side and the Senate side and coordinating budget
- 16 reviews on a regular basis during the regular budget season
- 17 | but oftentimes one-offs as well with House Majority, House
- 18 | Minority, and the U.S. House, Senate Majority, Senate
- 19 | Minority, budgeting with the White House as well as budgeting
- 20 | issues with respect to the Department of Justice's overall
- 21 annual budget.
- 22 | Q During your time in the federal government from your
- 23 position at the FDIC, the RTC, and the United States Trustee
- 24 program, did you have any restructuring experiences?
- 25 A Yes.

Q And what were those?

- A Well, because I'd had some experience as a bankruptcy
 practitioner in South Florida, then in the Southern District
- 4 of Florida, principally in front of Judge Cristol but others,
- 5 I was initially selected to participate as the chief legal
- 6 officer with the Savings & Loan because a subsidiary down in
- 7 Atlanta was -- down in New Orleans was a -- had a large
- 8 holding company called the Landmark Land Company. At that
- 9 time, the Landmark Land Company held a series of golf courses
- 10 and country clubs, five of which were some of the most well-
- 11 | regarded country clubs, highly rated ones in the nation at
- 12 | the time, such as Kiowa, Mission Hills, PGA West, Oak Tree --
- 13 | trying to think of the other ones -- Palm Beach Polo and
- 14 | Country Club, places I typically couldn't have gone to, but
- 15 | very significant clubs at that time, high-end properties, and
- 16 | I initially became responsible for supervision of the
- 17 restructuring of the holding company, but I also ended up
- 18 becoming responsible for asset disposition during that
- 19 process.
- 20 Q After you left the federal government, where did you go?
- 21 | A In 2000 I was selected by the Attorney General to
- 22 | become -- go from being the deputy director to becoming the
- 23 director, and that went from being a career position to a
- 24 political appointee after White House vetting and approval
- 25 | during President Clinton's administration. As a political

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appointee -- most of the agency heads are -- it is typical
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     for the President of the United States, upon a new
 2
     election -- that was Bush v. Gore first election -- to put in
 4
    his own people, and I think the President gets, on average,
     somewhere in the neighborhood of 60,000 appointments, U.S.
 5
 6
    Attorneys, others, ambassadors, so on and so forth. So it
    became clear that I was at the end of my tenure as a
 8
     political appointment in an agency, and I was going back to
 9
    my old law firm in Miami. I was approached by Jones, Day,
10
     Reavis & Poque to consider an overture to join them, and I
11
    pursued that overture, and, much to my surprise, I ended up
12
     staying with Jones Day in Washington, D.C., office.
1.3
         Why did you select Jones Day?
14
         Jones Day had been an opponent when I was at the
15
     Trustee's Office on the other side. We had met with a number
16
     of different law firms in that capacity, as you might
17
               In federal government you handle a number of
18
     different matters, a number of law firms. We had always been
19
    pretty strong adversaries but never enemies. They conducted
20
     themselves in a very professional and honorable manner. I
21
     could not have said the same for some of the firms that we
22
     interfaced with. I felt that even though we had been
23
     adversaries, we had a very professional relationship, and I
24
     admired the way they conducted business. I felt that I could
25
     do business with them on a handshake in any particular
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- 1 litigation. They would keep their word. And, frankly, I was
- 2 | somewhat surprised by the approach because I'd already hired
- 3 movers to go back to Miami, but after spending some time with
- 4 | them, my initial impressions of the firm were borne out after
- 5 | meeting with some of their leadership.
- 6 Q And you joined Jones Day in what year?
- 7 A I joined Jones Day May 2001.
- 8 Q And you said you had your bags packed for Miami, but you
- 9 | didn't get to Miami?
- 10 A No, no. I had already gone back to my old firm and had
- 11 | hired movers, and I was ready to go, but I changed my plans
- 12 and joined the firm, joined Jones Day.
- 13 | Q Okay. And which office were you in?
- 14 A I was in the Washington, D.C., office.
- 15 Q And what practice area?
- 16 A I initially joined in the litigation practice of the firm
- 17 and within a year or two was assigned to the restructuring
- 18 practice.
- 19 Q And what kind of restructuring practice does Jones Day
- 20 | have or did it have when you joined?
- 21 A Jones Day had and still has principally a fairly well-
- 22 regarded restructuring practice. The firm has usually been
- 23 | rated in the top tier, if not the top, one, two, three, or
- 24 | four of restructuring practices as well as the firm overall
- 25 | consistently. Its practice focused largely on large

- corporate matters, oftentimes precedent-setting, and
 typically debtor side representations as opposed to creditor
- 3 representations.
- Q Could you share with the Court some of the more significant representations that you worked on?
- 6 A Sure. At the firm, the Laidlaw bankruptcy at that time
- 7 | concerned one of the largest transportation companies, both
- 8 ambulances, busses. I think they owned both Trailways and
- 9 Greyhound. The Dana case. Renaissance Cruise Lines
- 10 | concerned a series of seven cruise ships in Tahiti concerning
- 11 | a cash security agreement which was negotiated in Paris,
- 12 France, as an economic development process with the EU, and
- 13 | we had to negotiate the almost \$7 billion in debt for that
- 14 one. I've handled very obviously the Chrysler case, which I
- 15 | think everybody is fairly familiar with. I was the team
- 16 leader on the dealer team having to reject dealer franchise
- 17 | state agreements as well as dealing with throughput and
- 18 | rationalizing the dealer network and a number of other fairly
- 19 large cases.
- 20 Q You talked a little bit about the dealer network. What
- 21 | did you do with regard to the dealer network in Chrysler?
- 22 | A The company had been considering rationalizing -- that
- 23 | is, downsizing its dealer network -- for the better part of a
- 24 decade. And with the advent of the financial crisis come to
- 25 | bear full-borne in 2008, the company had to begin -- had

begun considering how it was going to rationalize the dealer 1 2 network so it could increase what was then called throughput; that is, the ability to sell more vehicles through its dealer 3 4 network and increase profitability while at the same time downsizing its dealer network so that it did not create 5 inefficiencies because of a very wide footprint, which is 6 very hard to maintain. The company took that project, and we originally were in the company September 2008 discussing 8 9 alternative solutions, both out-of-court and in-court 10 solutions, with the company, including how we would 11 rationalize the dealer network in a very analytical and 12 scientific process. As you might recall, two of the auto 13 companies, GM and Chrysler, were both considering this 14 process. GM had a little bit more of a blanket process. 15 think they established a certain line of profitability, and 16 all dealers below that line were cut. Chrysler examined a 17 fairly complex formula, almost a logarithm, to make that 18 determination as to which dealers would be candidates for 19 rejection. 20 Did you have to review financial records, statements, in 21 connection with that role on the Chrysler team? 22 The Chrysler analysis was quite complex. They had 23 a spreadsheet, dealer spreadsheet, which was over three dozen 24 factors, a dealer location footprint; whether the dealer was

dueled, which is with other dealers; multi-dealer with other

- 1 | brands and makes; the dealers' seasonal, annual, daily sales;
- 2 | the dealers' longevity; notes a number of a different
- 3 | factors. They knew their network quite well. And also for
- 4 each of those dealers, they had the financial information
- 5 | both in regard to retail financing, wholesale financing,
- 6 operational costs, parts and servicing requirements, warranty
- 7 | service under the dealer, everything you would think that
- 8 | would go into a dealer, fleet sales, the percentage of sales
- 9 compared to their other dealers within their region,
- 10 | everything that you would think would go into a fairly
- 11 | complex and sophisticated analysis of a business vis-a-vis
- 12 | its ability to put more vehicles out into the public and
- 13 | increase profitability both for the dealer but as well as for
- 14 | the manufacturer, which was the company.
- 15 | Q At Jones Day, did you have any nonlegal, say,
- 16 | administrative roles?
- 17 A Yes.
- 18 Q And what were they?
- 19 A I initially came into the firm not knowing anyone from
- 20 Adam's off ox but was eventually admitted to the partnership,
- 21 | I believe, within two and a half, three years later. I was
- 22 | asked to become initially the administrative partner for the
- 23 Washington, D.C., office, which is sort of chief operational
- 24 | function for the entire office, which at that time had 200 --
- 25 | approximately 220, 230 attorneys and 500 or so support

- 1 personnel. I then went on and was asked to become the
- 2 | firmwide diversity partner for all of the firms. I think
- 3 | there are 2,500 attorneys in 37 offices, and I performed that
- 4 | firm -- that function for a number of years, and eventually I
- 5 | was elected to be the firmwide hiring and diversity partner
- 6 responsible for all recruiting, hiring for the firm
- 7 | throughout the firm's system both here and internationally.
- 8 Q And I'd like to ask you a few questions about how you
- 9 became the emergency manager of Detroit.
- 10 A Yes.
- 11 | Q What indication did you have that you were being
- 12 | considered as the emergency manager?
- 13 A We originally came out to pitch the restructuring --
- 14 | legal restructuring work for the city in late January. I
- 15 | believe it was January the 29th. And I think either later
- 16 that day or the next day I was informed by the firm's
- 17 | managing partner, Steve Brogan, that he had received a call
- 18 | from one of the review team members at the pitch who wanted
- 19 to talk to me about potentially pursuing the position of
- 20 emergency manager.
- 21 | Q And what was your reaction to Mr. Brogan's call?
- 22 | A I was surprised, flattered, but was very firmly resistant
- 23 and against taking the position.
- 24 Q Why was that?
- 25 A I was involved in several significant matters with the

firm, in the midst, as a matter of fact, of a very large case 1 2 that we were mediating with one of the largest private investment banks in the world at the time. It appeared that 3 4 we were going to resolve that case quite successfully for the I was also very concerned about walking away from 5 other clients. I had been selected earlier that year to be 6 the new partner in charge -- to be the partner in charge of the firm's new Miami, Florida, office, which was an 8 9 opportunity to go home, and we were in the midst of lease 10 negotiations and operation negotiations with several 11 landlords in Miami. There were also some fairly significant 12 personal hardships. My wife is a professional. 13 surgeon, perinatology, high-risk obstetrics, at Johns 14 Hopkins. She has a very active practice and takes call at 15 night. We have two young children, seven and six, who are 16 the apples of my eye. I very much enjoy spending time with 17 my family, and the thought of being away from them for extended periods of time was not attractive to me. 18 19 frankly, I was at a very good place both personally and with 20 my career, and I'd done secondments, if you will, or long-21 term assignments away. They're quite trying, and they would 22 take me away from both family and my existing position for a 23 long period of time, which wasn't something I was either 24 asking for or expecting.

Q What made you change your mind?

There was an initial overture that I -- when Steve brought me into his office, said Mr. Baird has called, Rich Baird, who had been one of the team members. There were six of us during the pitch. There was me, Steve Brogan -- we were the only firm to bring our managing partner -- Corrine Ball, who is a fairly well-known bankruptcy practitioner. Heather Lennox was in that group; Aaron Agenbroad, partner in charge of the San Francisco office; and Bruce Bennett. And we had given a fairly robust presentation of what we thought were our credentials for the firm, and Steve called me in the office and said, "We think we did a nice presentation, but they want to talk to you about being the EM -- EFM" at that time, emergency financial manager. And I said, "Steve, as you know, I'm very excited about what we're doing in Miami," and, you know, I was also -- had just come back from Sao Paulo. We were opening the Sao Paulo office, and we'd gone to Rio. We had also -- I was also a member of the Jones Day Foundation. It's a charitable foundation that does good works throughout the world, and we had come back from Haiti, both Cite du Soleil and Port-au-Prince. In Cite du Soleil, which is one of the most poverty ridden areas certainly on the face of the world if not the western hemisphere, the firm was sponsoring two schools and a hospital, health facility there, and I wanted to see that through. And so I told Steve I'm not interested in becoming -- leaving the firm, becoming

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- 1 | emergency financial manager. I will talk to Rich and try to
- 2 | explain to him that I'm very flattered, but I'm very dug in
- 3 here, would certainly be more than willing to work side by
- 4 | side with anyone they wanted selected as the firm's -- as the
- 5 | city's attorneys, but that I would respectfully decline.
- 6 Q So is Rich -- you may have identified him, but --
- 7 A Yes.
- 8 O -- who is Rich?
- 9 A Rich Baird was the governor's -- I think his title was
- 10 transformation manager, and he was one of the members on the
- 11 | review team on the 29th at the Detroit Westin Hotel at the
- 12 | airport that was reviewing -- I think there were 12 to almost
- 13 | 20 law firms presenting their credentials that day.
- 14 Q And so you said that you would help Detroit find a
- 15 | emergency financial manager?
- 16 A No, not so much help them find it, but that I would work
- 17 | with whoever they -- I assumed they had a number of different
- 18 | candidates they were looking at, and I would work with
- 19 | whoever that person would -- in a legal capacity, but because
- 20 I had these other issues, family, professionally,
- 21 | administratively, and commitments I had made, I was quite
- 22 | happy in my position and had expected a different course for
- 23 this year.
- 24 | Q So it sounds like you still haven't changed your mind.
- 25 | What made you change your mind?

- 1 A After the initial entry, Mr. Baird said he understood.
- 2 Rich said, "Look, you know, we looked at your credentials,
- 3 | your background and what you've done. Would you at least
- 4 talk to us? We have other candidates that we're looking at,
- 5 | but we'd like to have the ability to speak with you." And I
- 6 said, "Well, let me give it some thought. I have to go talk
- 7 | to my boss lady, my wife, and sort of get some feedback
- 8 there, and let me talk with my partners, and maybe we'll talk
- 9 again." I think I said in a day or two.
- 10 | Q And I take it you did --
- 11 A Yes.
- 12 | Q -- talk to Detroit?
- 13 A Yes. As part of this process, we've been through some e-
- 14 | mails that show me having conversations I think on the 30th
- 15 | and in early February about that process and that I was going
- 16 | to take it under consideration.
- 17 | Q And so you took it under consideration. What time frame
- 18 is that?
- 19 A That's January 30th into early February.
- 20 Q Okay. So what did you do next in the progression to
- 21 | becoming the emergency financial manager?
- 22 | A I went on and talked to my wife and said, "Hey, honey,
- 23 | I've been approached about this crazy idea about me working
- 24 | full-time, leaving the firm and working full-time in
- 25 | Detroit," and I thought she would shut it down fairly

- 1 quickly.
- 2 | Q She did not?
- 3 A She did not.
- 4 | Q What did she say to you?
- 5 A Well, somewhat to my surprise, she said, "Honey, we
- 6 | were" -- our first year of marriage she was doing a
- 7 | fellowship in New Haven, and I was in D.C., so we spent our
- 8 | first year of marriage actually apart. And she said, "Look,
- 9 this is a career opportunity for you. If you want to do
- 10 | it -- you've done public service before." I left my law firm
- 11 | in Miami for what I thought was going to be two years, and
- 12 | that turned into ten years. And she said, "You know, you sit
- 13 | around here Sunday morning like I suspect a lot of husbands
- 14 | browsing about the Sunday morning talk shows and why doesn't
- 15 | somebody do something about things," and she said this was a
- 16 | call to action; that I had to look inside my own soul and
- 17 | make a decision as far as if you're called to do something
- 18 and you turn it down, how are you going to feel later. And
- 19 | she said we would be able to work it out, and she would find
- 20 | a way to make the family obligations get met no matter what I
- 21 did.
- 22 Q So what was your next step then?
- 23 A I then came back and talked to Steve, Steve Brogan, the
- 24 | managing partner, and said, "You know, I talked to my wife,
- 25 and, you know, she more or less has given me the green light

for me to make a decision."

- 2 | Q And did you get back in touch with Mr. Baird?
- 3 A Yes. After talking to Steve, who essentially said
- 4 | something very similar, that, "Kevyn, this is a call to
- 5 action. Yes, you'll have to step out of, you know, what
- 6 | we're doing in the firm, but, you know, sometimes you have to
- 7 ask yourself and the question you have to answer is not how
- 8 | you feel right now but in a year, five, ten years from now
- 9 | when you're asked again what's going to be your response,
- 10 | that you didn't step up," and that whatever happened he would
- 11 | support me in whatever decision I decided to do, decided to
- 12 | make, so I called Mr. Baird back.
- 13 | Q And what did Mr. Baird ask you to do?
- 14 | A You know, just generally summarizing, Mr. Baird said
- 15 great, why don't we have further talks. I think in -- he
- 16 | started sending me some information. I started doing some
- 17 research on the emergency manager process and the history
- 18 | behind the crisis that was going on in Detroit. I'd
- 19 | obviously been aware of it, some of the criminal
- 20 | investigations and what not, as well as the city's slide for
- 21 | a period of time. I have a great deal of affinity having
- 22 | gone -- gotten both degrees here, and I think I've come back
- 23 | to the state or the city every year since I graduated in 1983
- 24 either recruiting for my law firm, a visit while I was in
- 25 | federal government, or recruiting for my new law firm at

- Jones Day, so I'd been coming to the city for the better part
- 2 of 33 years. And I told him, "Well, let's start talking
- 3 about what the job entails."
- 4 Q And did you do that over the phone? Did you visit
- 5 | Detroit? What steps did you take?
- 6 A We initially had an e-mail exchange, and then he said,
- 7 | "Well, I think the next step is for you to come and visit
- 8 | with some of the executive members of the state, including
- 9 Andy Dillon; Brom Stibitz; Tom Saxton, who's deputy
- 10 | treasurer; as well as the governor and Rich Baird and the
- 11 | governor's chief of staff and his deputy chief of staff.
- 12 Q And did you do that?
- 13 A Yes, we did that in mid-February.
- 14 Q In those meetings, did you talk about Chapter 9?
- 15 A No.
- 16 Q At what point in time did you decide "I would be okay
- 17 | with being a candidate"?
- 18 A I think at some point either just before or after those
- 19 | meetings, I decided that I'd throw my hat into the ring, and
- 20 I think I sent out an e-mail to the firm and the rest of the
- 21 | team recusing myself from the firm's consideration process as
- 22 | a law -- I think I sent out two e-mails. I sent out an e-
- 23 mail to the immediate core team that was doing the pitch and
- 24 | working on the analysis of the city, and then an associate
- 25 | inadvertently sent me some more information, and I sent an e-

1 | mail back to him just saying, "You may not have heard, but

- 2 | I've recused myself from any involvement in the firm's pitch
- 3 and potential retention by the city because I'm being
- 4 | considered for emergency financial manager."
- 5 Q Okay. And when was that about?
- 6 A Mid-February.
- 7 Q When did you learn that you were a finalist?
- 8 A I think there was a series of e-mail exchange with Rich,
- 9 and after the meeting with the governor I think the governor
- 10 | would send me attaboy e-mails, "Hey, glad to meet you. Hope
- 11 | you take this seriously. We're still looking at some other
- 12 candidates, but it seems like you're the odds-on favorite."
- 13 I think that was towards the end of February, maybe early
- 14 March.
- 15 Q When were you, in fact, appointed emergency manager or
- 16 | emergency financial manager?
- 17 A I was appointed emergency financial manager effective
- 18 March 25th, 2013.
- 19 Q Was there any connection between your being considered as
- 20 emergency financial manager and Jones Day being retained as
- 21 Detroit's restructuring counsel?
- 22 A No.
- 23 ATTORNEY: Your Honor -- sorry. I was going to
- 24 object. That calls for speculation. Lack of foundation.
- 25 THE COURT: You understand that this question asks

- you of your own knowledge and not speculation.
- THE WITNESS: Yes, your Honor.

but the firm will stand on its own.

- THE COURT: So to your own knowledge, was there any such connection as counsel described?
- THE WITNESS: No, your Honor. In fact, I think I
 made it fairly clear. I think even in e-mails I said now
 that I'm a candidate, I don't want this -- my candidacy to
 either hurt or help the firm. In fact, if it would -- if it
 would have hurt the firm, then I probably wouldn't consider,
- 11 BY MR. SHUMAKER:
- 12 Q Who did you tell that to?
- 13 A I think I told that to Mr. Dillon. I think I told that
- 14 to Rich Baird. I may have said that in my meeting with the
- 15 | governor.

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- 16 Q Did you accept the appointment of emergency financial
- 17 | manager for the money?
- 18 A No. It's a -- no, no.
- 19 Q Was there ever any understanding between you and the
- 20 governor or any member of his staff that you met or anyone
- 21 | that you ever came across that you would file for Chapter 9
- 22 on the city's behalf if you were named emergency manager?
- 23 A Not at all.
- 24 Q What was the first thing you did upon being appointed
- 25 | emergency financial manager?

- Well, there were several things. One of the first things 1 2 I did -- the week before I was appointed, there was what 3 people called a rollout, which was a series of press events 4 and stakeholder meetings throughout that week. I think the week prior to me actually taking office on the 25th I engaged 5 6 in somewhere in excess of five dozen meetings and pressers, as I've come to know them, but immediately upon coming into the office on the 25th, I went to City Hall, and I started 8 9 asking the various consultants and experts who had been hired 10 before I got there -- a number of them had been hired as a 11 result of a consent agreement that was entered into in March 2012 and then a memorandum of understanding that was entered 12 into with the city in November 2012, so they were already on 13 the ground. In fact, I think Ernst & Young had been on the 14 15 ground for a year prior to that. And so I began meeting with 16 them to try to get a sense of the city's financial condition 17 and operational --
- 18 Q Did you -- I'm sorry. Did you meet with anyone other 19 than the advisors, Ernst & Young and --
 - A Oh, yeah. Prior to taking office, I had met with Mayor Bing a couple of times in D.C., and I met with stakeholders throughout the city and with members of -- I believe I met with members of Treasury during that first week, too.
- 24 Q Did you meet with any union members?

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25 A Yes. I set up a series of stakeholder meetings in that

- 1 | first week. I met with each councilperson individually. I
- 2 | met with members of the various uniform unions, some
- 3 | nonuniform, while I was there. And I think the first thing I
- 4 | did was to issue an order under the statute 72, which was due
- 5 | to be overtaken by statute 436, Public Act 436 -- the
- 6 | compensation and benefits of the City Council and the mayor
- 7 | were going to be extinguished, so I think the first order I
- 8 did was restore their compensation and benefits by EM Order
- 9 1.
- 10 Q Did you meet with any of the city's pension boards?
- 11 | A I think -- not that first week, but I think I met with
- 12 both pension boards at some point later that month.
- 13 Q Did you meet with any citizens?
- 14 A Oh, God -- oh, yes. Oh, good, yes, met with lots of
- 15 | citizens, numerous stakeholders, civic leaders, faith
- 16 | community ministers, business leaders, CEO's, many of the
- 17 | pedagogical institutes, the presidents of some of the
- 18 universities, a lot of stakeholder meetings.
- 19 Q Now, you mentioned that you reviewed a couple of
- 20 agreements. Did you -- were there generally financial
- 21 records that you took a look at?
- 22 A There were financial and restructuring agreements. After
- 23 | my initial approach in January, I went and reviewed several
- 24 press reports that had made various statements about the
- 25 | upcoming law, but then after I decided to throw my hat in the

ring and become a serious candidate, I started pulling down 1 the actual public documents, and there are a lot of them. 2 The city had been in some form of financial review or financial crisis from at least 2009. It had taken out \$250 4 million in addition to the 1.4 billion in 2005 and 2006. 5 Τn 2009 it had taken out another -- 2010 it had taken out another 250 million. In 2011 there was a Detroit review team that was commissioned in December that issued a report the 9 following -- I believe the following January. The governor 10 issued another report, a lot of correspondence with Treasury. 11 I believe they entered into an escrow agreement in March of 12 2012, and then in -- later in April of 2012 they entered into 13 the financial stability agreement, also called the consent 14 agreement. There was a lot of correspondence going back and 15 forth since then. Subsequently, in November 2012, there was 16 a memorandum of understanding regarding the Detroit Reform 17 Program that was contained in the consent agreement. After 18 that in December 2012 another Detroit review team was commissioned. They issued their report in 2013, I believe 19 20 February, and the governor issued his findings of fact in 21 March declaring a financial emergency. I hadn't looked at 22 all those -- the March document prior to taking the job, but 23 I looked at it -- I think maybe immediately prior to taking 24 the job, but my due diligence regarding the other documents 25 occurred between the January through early March time frame.

- Q It sounds like you looked at a lot.
- 2 A I looked at a lot of documents. I found in each of those
- 3 documents there were two -- at least two review teams, and
- 4 each of them concluded that the review team process was a
- 5 | precursor to the appointment of an emergency manager.
- 6 Q I'd like to ask you a few questions about those documents
- 7 | in a little bit, but --
- 8 A Sure.

- 9 Q -- first I wanted to ask you, did you -- when you took
- 10 | over the position, did you go out and visit the city when you
- 11 | got here?
- 12 A Oh, yeah. I still do. I mean we -- there is quite a
- 13 robust outreach effort under the state's aegis and the MEDC
- 14 or others, Cadillac. Harvey Hollins in Urban Affairs helps
- 15 | run that, and I would have meetings, sometimes two or three a
- 16 | week, with various community groups and stakeholders.
- 17 | Q And you went out and saw parts of the city?
- 18 A Yeah. Usually after work I'd ask to be driven around the
- 19 | city. I sort of -- when I studied, the city had over 184
- 20 neighborhoods, in some of my briefing materials, and some of
- 21 | the neighborhoods are very notable, Boston-Edison, East
- 22 | Indian Village, Marina District, Milwaukee Junction. But the
- 23 city has a spoke system that goes out, Michigan, Grand River,
- 24 | Woodward, Gratiot, and others, and I would sort of -- I've
- 25 | done this when I've gone to other cities. I would sort of

methodically try to go through each neighborhood to get a sense for the difference of the various neighborhoods and their relationship to the city overall.

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- Q Based on those visits and the records that you were looking at and your due diligence generally, what did you come to learn about the services that the city was providing to its residents?
- I had read that the services were substandard. As part of my due diligence, if you'll call it, I had -- having been 9 10 an ex-federal government official, I went immediately to the 11 federal government resources, Bureau of Justice Statistics, 12 Department of Labor Statistics, Department of Commerce, the 13 census stats, some of which -- Michigan CRC or the State 14 Research Council, and it sort of compiled in my mind 15 academically a composite of the city and statistics about the 16 quality of service in addition to meeting with various 17 members, and the services reflected quite broadly in looking 18 at them what I had heard. They were substandard. Lights 19 were off in the city. I since came to know that almost half, 20 38,000 of 78,000 or so are off. Twenty percent of the city's 21 housing stock is in some form of blight, 78,000 dwellings out 22 of 390 roughly; that between the year 2000 and 2010 the city 23 lost 238,000 residents. That's the equivalent of a city the 24 size of Romulus, Allen Park, or Wyandotte leaving the city 25 every year. That was driving down tax revenue. That the

infrastructure not only appeared broken, but actually I'd 1 gone back and looked at some of the -- some of the press 2 reports about how the lights would go out, some during the 3 election in 2005, but other things along those lines. I'm sorry. I didn't mean to interrupt, Mr. Orr, but what 5 did you -- what did you learn about the police department? 6 7 Well, I'd known that the police department, like many, 8 New Orleans, L.A., and others, was under a consent decree --9 actually, two, I think -- with the Department of Justice that 10 had spanned 12 years by the time I got here. I knew that 11 their fleet, roughly 1,300 vehicles, the majority of which 12 were quite old -- I had looked at BJ -- Bureau of Justice 13 Statistics stats, and typically a service vehicle runs three 14 years, 90,000 miles. Typically most police forces -- not 15 most but some lease those vehicles. Our fleet in some cases 16 had over 200,000 miles on them. Bumpers were literally 17 falling off. Paint was delaminating. They didn't have the high tech that modern vehicles have. Our call rates -- our 18 19 response rates were low for a city that had been rated by 20 BJS, Bureau of Justice Statistics, as well as such sites like Quizzle, which is an Internet neighborhood site, as being a 21 22 highly dangerous city subject to carjacking, violent crime in 23 the city and a highly armed populous. Basically everything 24 that I had read was substantiated in very stark relief once 25 you get out into the city. The call rates -- our officers

were on 12-hour shifts. When I met with the officers, DPLSA, 1 2 DPOA union, they explained to me how, you know, if you want 3 people to have court time to get at some of the perpetrators 4 and you keep them on a 12-hour shift, 24-hour day, they barely have time to get home, take a shower, go to court, see 5 their families, and they're back on shift and that, as a 6 consequence, sometimes they miss shifts and that the 8 perpetrators, in addition to laughing at them as they drive 9 down the street, know that more than likely they're not going 10 to get the testimony they need and they're going to get off, 11 and they'll end up actually suing the city for false arrest 12 and recovering because the city settles many of its claims. 13 We don't have a very robust defense process in the city. 14 And how about the -- how about the fire department? 15 you give us some examples of what you learned there? 16 Sure. I knew academically that the fire department had 17 an old fleet, but I've learned at 88 departments the foundations were very poor. Our firemen were oftentimes 18 19 flowing the fires with inadequate equipment, equipment that 20 was broken, pumps on pumper trucks that didn't work, leaky 21 tanks in pumper trucks. Our ladders hadn't been certified 22 for a number of years because we didn't have the money to do 23 Since I was here, the mayor managed to get -- I think it 24 was State Farm to give us a donation to get our ladders 25 certified because otherwise you can't go to high-rise fires.

Many of our firemen had not been trained on the equipment, so they were injuring themselves, such as standing on the ladder as it went up and you cut your foot. Many of our firemen were very frustrated both by lack of equipment and inadequate training. In addition, they, too, were quite fatigued because of the number of fire calls. I think it was 18,000 or so. Sixty percent are unnecessary. They're either to abandon structures or blight or arson, so our firemen — the majority of our calls for our fire department are actually false calls, but they're real because the buildings are either on fire either through abandoned structure or through intentional arson.

Q How about the --

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THE COURT: Mr. Shumaker, we do have to stop now. We're going to take a recess in a minute. I'm going to ask everyone to remain seated while Mr. Orr leaves the courtroom, so let's just sit here while he takes his leave, and we'll see you Monday morning, sir. Stand by another moment, please.

All right. So I'm going to take my leave now. Good weekend, everyone. We'll see you Monday morning, 9 a.m. until 5. I'm going to ask you to stay until our CSO's do excuse you. I'm going to let you all go first, and my staff and I will remain in chambers while you take your leave.

THE CLERK: All rise.

1 MR. SHUMAKER: Thank you, your Honor.

THE CLERK: Court is adjourned.

(Proceedings concluded at 5:03 p.m.)

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I certify that the foregoing is a correct transcript from the sound recording of the proceedings in the above-entitled matter.

/s/ Lois Garrett November 2, 2013

Lois Garrett

WITNESSES: